# CITY OF WEST DES MOINES PLAN AND ZONING COMMISSION COMMUNICATION

Meeting Date: February 27, 2017

<u>Item:</u> The Foundry, 111 S. 11<sup>TH</sup> Street – Approval of Major Modification for Parking and Site

Improvements - Rock Island Development LLC - MaM-003257-2016

**Resolution**: Approval of a Major Modification

Case Advisor: Kara V. Tragesser, AICP

Applicant's Request: The applicant, Rock Island Development LLC, represented by Rick Baumhover of Bishop Engineering, is requesting a Major Modification to a Site Plan approval for the planned construction of 196 parking spaces, parking structures for food trucks, and patios, including a 2,600 sq. ft. patio for the planned drinking place tenant of the building (see Attachments B – Location Map. Attachment C – Site Plan, and Attachment D - Elevations). The building is proposed to have tenant space for a distillery, a beer hall, and a commercial kitchen. The applicant also requests that 67 parking spaces be deferred, initially constructing 129 stalls.

History: This property was part of the original Rock Island Railroad repair facility, constructed in the late 1800's. After the rail yard closed, the building served as industrial warehouse space (most recently Rhiner Plumbing). The previous owner purchased the property in the summer of 2007. Since then the previous owner has undertaken significant efforts to clean up the site and repair the building. The exterior repairs on the building were part of a Minor Modification permit (MM-2008-014) reviewed and approved by Staff in June, 2008. In 2008, a Major Modification to a Site Plan (MaM-2009-001) was approved for the construction of site improvements (parking, landscaping, utilities, etc.). A Planned Unit Development is being proposed for the site to govern the use of the site. The Plan & Zoning Commission recommended approval to the City Council on February 13, 2017. On February 22, 2017, the Board of Adjustment approved a Permitted Conditional Use permit for a drinking place, the Beer Hall, to be located at the site with a 2,600 sq. ft. patio. The Board of Adjustment received communication from the Union Pacific Railroad about increased traffic at the crossings and trespassing on the railroad right-of-way (see Attachment E – Union Pacific Railroad Comment Letter).

<u>City Council Subcommittee</u>: This project was presented to Development and Planning Subcommittee on November 14, 2016. The Subcommittee was supportive of the project.

<u>Staff Review and Comment</u>: This request was distributed to other City departments and other agencies for their review and comment. There are no outstanding issues on the phased site plan. Staff notes the following:

<u>Parking</u>: The three planned uses of the building combined require 190 parking spaces (commercial kitchen = 48 spaces, beer hall with patio = 126 spaces, and the distillery = 32 stalls). The applicant has provided for 196 spaces on site. The applicant requests that a deferral of 67 spaces be approved until such time as the tenant build out of the space or the usage of the building requires all of the parking spaces. The applicant contends that the largest user of the parking will be the beer hall and that the beer hall will operate off-peak of the other two uses and that the distillery will have an operating staff of 5-7 employees, thus not using the full 32 stalls required of the use (see Attachment F – Rick Baumhover e-mail). Staff supports this request as the applicant has demonstrated that all of the parking required for a warehouse building can be accommodated on site. Staff recommends a trigger for the additional parking as outlined in Conditions of approval to be when parking is occurring in places other than the parking lot for the site.

<u>Patio Screening</u>: The PUD provides for screening of the patio on the north side of the building to a height of eight feet but does not specify how this is to be accomplished. Until the writing of this staff report, there have been ongoing discussions about the height and method of providing this screening. The Commission recommended approval of the PUD with the eight foot in height provision over the applicant's desire to only have a five foot high screening. Staff and the applicant have been working diligently to describe the appropriate screening of the patio and will be suggesting a change in wording for the PUD to still require the eight foot high screening, but provide for the use of glass or other transparent material that is solid to be used to mitigate the noise generated from the patio.

Since this arrangement has recently been agreed to for the PUD and not yet been designed for the major modification, staff notes that the major modification drawings have shown an eight foot screen wall to satisfy the condition, but fully anticipates a minor modification to redesign the screen. Any changes to the patio as approved will need to be reviewed through a zoning permit. The PUD is being revised to reflect the understanding that the eight foot screen needs to be solid but can be of a transparent material for the mitigation of noise.

<u>Occupancy:</u> Commissioner Southworth inquired about the occupancy rate of the patio and the beer hall at the Commission's meeting on February 13, 2017, when reviewing The Foundry PUD. The occupancy of the patio is rated at 90 persons and the beer hall is rated at 303 persons.

<u>Comprehensive Plan Consistency</u>: The project has been reviewed for consistency with the Comprehensive Plan. Based upon that review, a finding has been made that the proposed project is consistent with the Comprehensive Plan in that the project is consistent with all of the goals and policies of the Comprehensive Plan and the land use map of the Comprehensive Plan.

<u>Site Plan Findings</u>: This proposed project was distributed to various city departments for review and comment. Based upon that review, the following findings have been made on the proposed project:

- 1. The proposed development and use is consistent with the West Des Moines Comprehensive Plan in that the project has been reviewed for consistency with the Comprehensive Plan. Based upon that review, a finding has been made that the proposed project is consistent with the Comprehensive Plan in that the project is consistent with all of the goals and policies of the Comprehensive Plan.
- 2. The proposed development and use does assure compatibility of property uses within the zone and general area in that this project was reviewed by various City Departments for compliance with the Zoning Ordinance.
- 3. All applicable standards and conditions have been imposed which protects the public health, safety and welfare in that this project was reviewed by various City Departments and public agencies for compliance with the various state and local regulations. Based upon that review a finding is made that the project has been adequately conditioned to protect the health, welfare and safety of the community.
- 4. There is adequate on-site and off-site public infrastructure to support the proposed development in that this project was reviewed by various public agencies and City Departments and public utilities to ensure that either the petitioner will construct or the project has been conditioned to construct adequate public infrastructure to serve the development.
- 5. The proposed development and use has met the requirements contained in the City Code in that this project was reviewed by various City Departments and the project has complied with or has been conditioned to comply with all City Code requirements.
- 6. The proposed development and use is in keeping with the scale and nature of the surrounding neighborhood in that the proposed project is consistent with the zoning designation and Comprehensive Plan which designates this site as suitable for development such as that proposed by this project.

<u>Staff Recommendations and Conditions of Approval</u>: Based upon the preceding review and a finding of consistency with the Comprehensive Plan, staff recommends that the Plan and Zoning Commission adopt a resolution approving the Major Modification of the site plan to construct parking, food truck garages and other site amenities, subject to the applicant meeting all City Code requirements and the following:

- 1. Submit payment for remaining traffic fees prior to review of the major modification by the City Council.
- 2. Provide final site plan drawings which have addressed remaining staff comments prior to obtaining any building permit.
- 3. The City Council deferring the installation of 67 parking stalls of the 196 spaces planned for the site plan until such time that the use is causing parking on the grass or other non-designated parking areas or parking off-site is occurring due to the lack of available parking stalls. At the time when the existing parking is not sufficient to accommodate the events held on-site, the City reserves the right to provide the applicant notice

to increase the number of parking stalls. The applicant will be required to provide the additional parking spaces in accordance with City regulations within the first available construction season.

Owner: The Foundry DSM, LLC

111 S. 11th Street

West Des Moines, IA 50265-4410

Applicant: Same as Owner

Applicant Representative: Rick Baumhover

Bishop Engineering 3510 104th Street Des Moines IA 50322

**Attachments:** 

Attachment A Plan and Zoning Commission Resolution

Attachment B - Location Map
Attachment C - Site Plan
Attachment D - Elevations

Attachment E - Union Pacific Railroad Comment Letter

Attachment F - Rick Baumhover e-mail

#### RESOLUTION NO.

A RESOLUTION OF THE PLAN AND ZONING COMMISSION OF THE CITY OF WEST DES MOINES, APPROVING THE MAJOR MODIFICATION TO THE SITE PLAN FOR THE FOUNDRY PRJOECT (Mam-003257-2016) FOR THE PURPOSE OF CONSTRUCTING FOOD TRUCK GARAGES, PARKING, AND OTHER SITE AMENTIES ON PROPERTY LOCATED AT 111 S. 11<sup>TH</sup> STREET

WHEREAS, pursuant to the provisions of Title 9, Chapter 1 et seq, of the West Des Moines Municipal Code, the owner, Rock Island Development LLC, has requested approval for a Major Modification to a site plan (MaM-003257-2016) for approximately 4.86 acres located at 111 S. 11<sup>th</sup> Street, for the purpose constructing food truck garages, parking, and installing other site amenities associated with The Foundry development;

WHEREAS, studies and investigations were made and staff reports and recommendations were submitted which are made a part of this record and herein incorporated by reference;

WHEREAS, on February 27, 2017, this Commission held a duly-noticed meeting to consider the application for The Foundry Major Modification (MaM-003257-2016) to allow the construction of garages, parking, and other site amenities;

NOW, THEREFORE, THE PLAN AND ZONING COMMISSION OF THE CITY OF WEST DES MOINES DOES RESOLVE AS FOLLOWS:

<u>SECTION 1</u>. The findings, for approval, in the staff report or as amended orally at the Plan and Zoning Commission meeting are adopted.

SECTION 2. The Major Modification (MaM-003257-2016) permit to construct garages, parking, and other site amenities is hereby approved by the Plan and Zoning Commission, subject to compliance with all the conditions in the staff report including conditions added at the meeting and attached hereto as Exhibit "A". Violation of any such conditions shall be grounds for revocation of the permit, as well as any other remedy which is available to the City.

PASSED AND ADOPTED on February 27, 2017.

	Craig Erickson, Chair
	Plan and Zoning Commission
ATTEST:	_
Recording Secretary	
I HEREBY CERTIFY that the foregoing resol West Des Moines, Iowa, at a regular meeting h	lution was duly adopted by the Plan and Zoning Commission of the City of eld on February 27, 2017.
AYES:	
NAYS:	
ABSTENTIONS:	
ABSENT:	
ATTEST:	
Recording Secretary	-

#### EXHIBIT A CONDITIONS OF APPROVAL

- 1. Submit payment for remaining traffic fees prior to review of the major modification by the City Council.
- 2. Provide final site plan drawings which have addressed remaining staff comments prior to obtaining any building permit.
- 3. The City Council deferring the installation of 67 parking stalls of the 196 spaces planned for the site plan until such time that the use is causing parking on the grass or other non-designated parking areas or parking off-site is occurring due to the lack of available parking stalls. At the time when the existing parking is not sufficient to accommodate the events held on-site, the City reserves the right to provide the applicant notice to increase the number of parking stalls. The applicant will be required to provide the additional parking spaces in accordance with City regulations within the first available construction season.

THIS MAP IS NOT TO BE USED FOR NAVIGATION

NAD\_1983\_StatePlane\_lowa\_South\_FIPS\_1402\_Feet © City of West Des Moines, Iowa

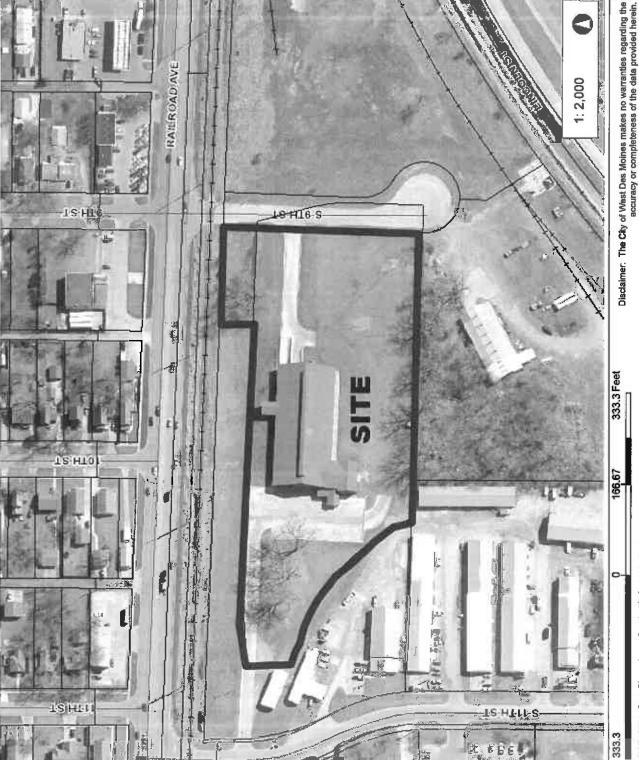


The Foundry 111 S. 11th Street

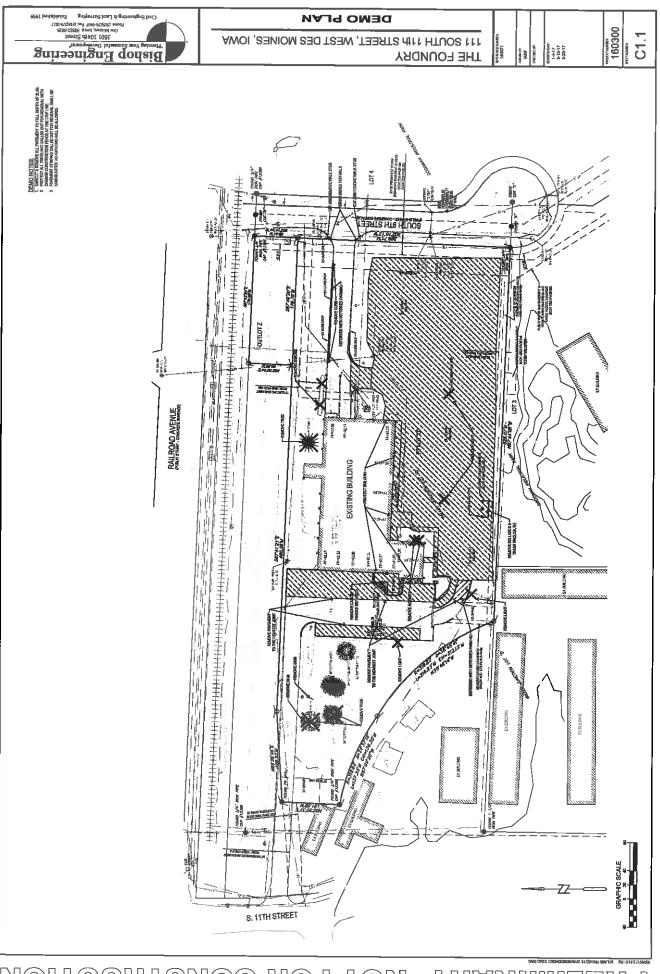
West Des Moines,

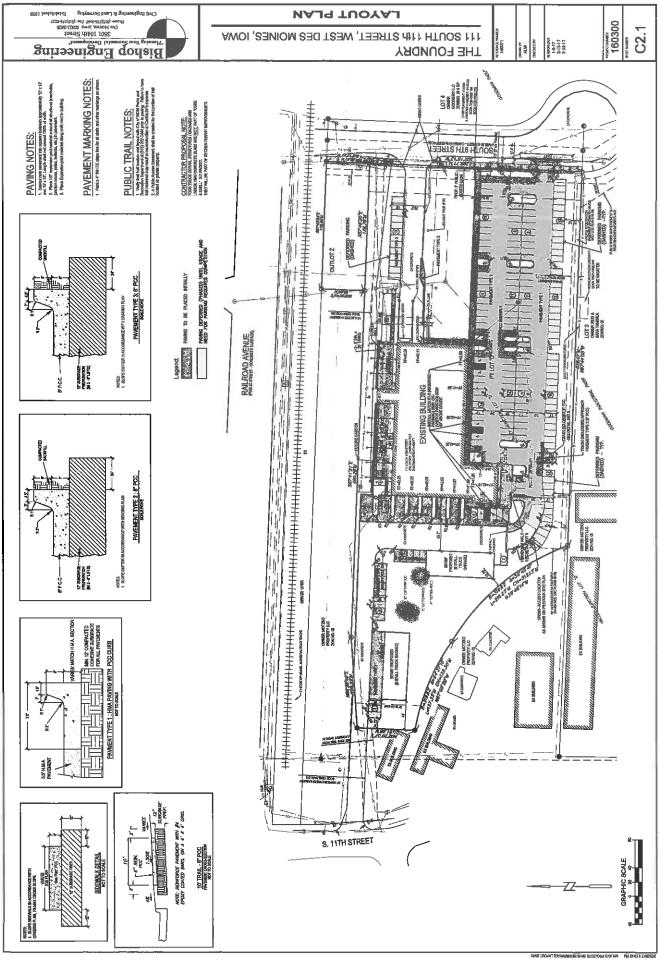
Legend

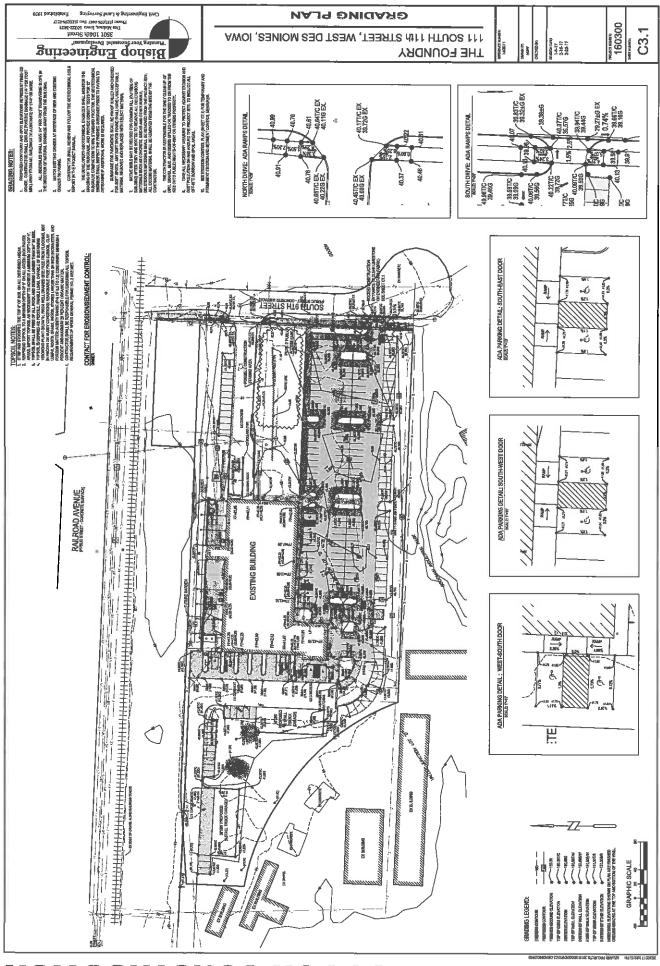
Darcels
Parks
Greenways

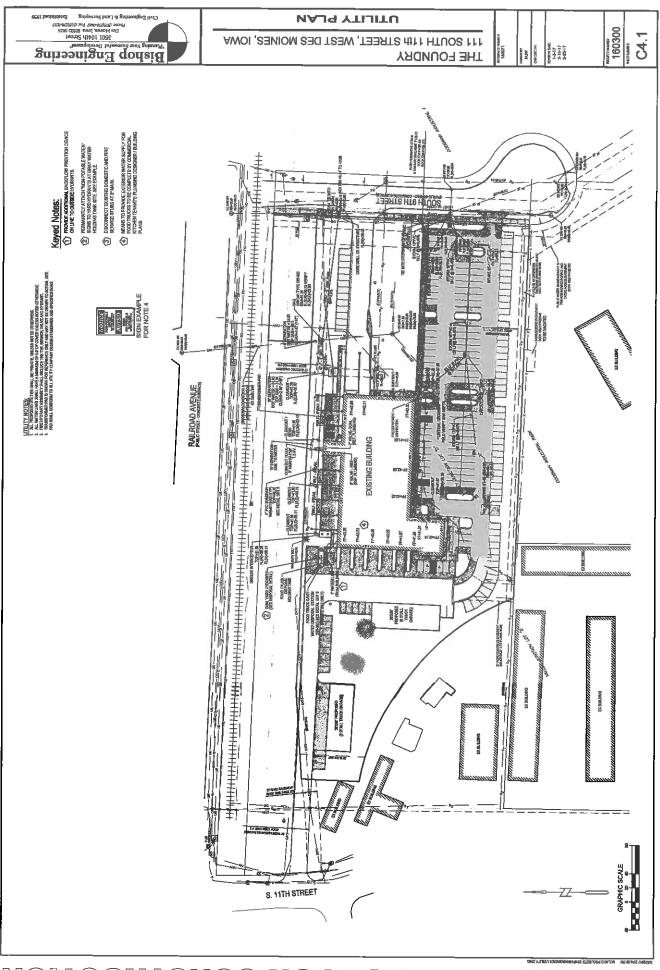


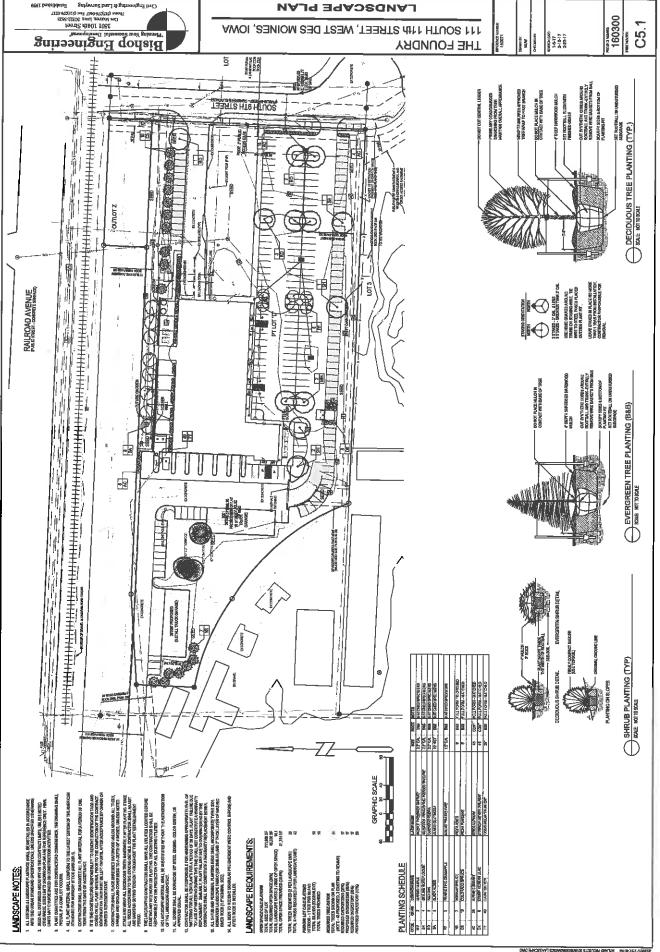
#### Pitanthy Townbeamin" "Pitanthy Your Successful Development" "Part of the Successful Development" "The Market from \$102,54000 "Th COVER SHEET 160300 C0.1 111 SOUTH 11th STREET, WEST DES MOINES, IOWA THE FOUNDRY SHET INDEX: C0.1 COVER SHEET C1.1 DEMO PLAN C2.1 LAYOUT PLAN C3.1 GRADING PLAN 74.1 UTILITY PLAN 5.1 LANDSCAPE PLAN (1 DETAILS SHEET 1 SWPPP I HERBY CENTRY THAT THIS DIGNETERING DOCUMENT HAS PREFARED BY LIE OR LINDER BY DRIESTOWN, SUPERVISION AND THAT I AN A DOLY LICENSED PROFESSORM, EMBRETH INDER THE LAWS OF THE STATE OF DIME. IMPERVIOUS SURFACE: Extens = 17,455 st premoun Anno Plang (46 fm) Adoldo = 22,451 st Hentonia, = 12,450 st (1),240 of STE) CONTROL CONTROL OWINGTON TO REDETEMMED OPEN SPACE REQUIREMENTS: OPEN SPACE REQUIRED - 25% (42,788 57) OPEN SPACE PROVIDED - 25,656, (7), 25 57 OME BIGHED: RICHARD H. BALBHYOFE, P.E. 12398 LEZINEE REMEINAL DATE, DEC. 31, 2017 PACES OR SHEETS COMERED BY THIS SEAL. 4. HALL: 1.0 per 1005 F.X (6,020 SF + 2,000 SF PATIO) = 126 STALLS OTAL PROVISEDBY PLAN = 180 STALLS ( Including SADA) EFER IN STALLS UNITE, IDEANNO PROJEKTS ADDED PARKE STALLY CONSTRUCT "EN STALLS AND USE;; DUTTING LAND UNE: GENERAL INDUSTRAL, (COAP PLAN ROPOSED LAND UNE: GENERAL, INDUSTRIAL PARVING RECURRENTS: DOMESTOR, INTERNIT FAM THANK 1 per POOD TRUCK X NI TRUCKS = 44 SPACSY OF Which 16 are DARAGES 4.25 are STRUCK OF Which 16 are DARAGES 4.25 are STRUCK 3per 1,0005F X 19,590 EF = 32,872.L.S OTAL RESURED = 150,573.L.S THE WAY DEPRESSED TO FALLIFFER THE RESERVE AND ALTHOUGH SHAPE THE SHAPE THES THE INSTRUCTOR BUSINESS TO THE INTERVAL AS ARE THE BUSINESS THE THE THE THE INSTRUCTOR BUSINESS AND THE INSTRUCTOR BUSINESS BUSINESS THE INSTRUCTOR BUSINESS BU TINATES AND THE DETAILED NAME, THE DETAILED TAKES INFLECOREDS. TYCHOLOF RELL LITTERS, ANY TAMBLET TO SUD VITILITIES SHALL BE REPAINED AT THE CONTRACTIONS EDVINGED CALL, LITTERS AND THE CONTRACTION OF THESE TAMBORY MELLINESTEEN. SHARPT DESERVATIONS. T ORLIGHT GUNYFELLBATING MAS APPROCRAFTE AND BROLLIES, MED TREPEDICE CREAT. THINGTON BROKE ASSELT OF PARTILLY BE MALLIGHTEN THE CONTROLLE MELL STRINGS. THE CONTROLLE HER ALLENDED FOR PARTILLY BROLLIES HER CONTROLLE DUTTON TO PROSPECE OF BEHIND THE TO SHAULT SHAULT WITH THE ALLENDED FOR PARTILLY BROLLIES HER CONTROLLE TO THE PARTILLY BROLLIES HER SHAULT SHAULT BROLLIES HER SHAULT SHAULT BROLLIES HER SHAULT SHAULT BROLLIES HER SHAULT BROLLIES LIOTIDII ADMIS, RAMBOAQES AAND OTHER TRAFFID COMITICII, DEPACEA REQUIN ED BABRIO COMETIFICATION WILL BE RUNNISHED BY THE SOCIOLIES AND OTHER TRAFFIC COMITICI, DEPACES MALET BE IN CONTROLIES WITH THE "MANGAL ON UNITORAL TRAFFIC COMITICIA. DE A C develorable interpretational party of poer accordance from the America Course of National Principles and the Constitution of the Constitution LIADARIZATE OF WITH TIRM PROLOCADE, THE THIRD RESPECTATIONS SER MALE MEMBERSHAM. I AND ARTHER SERVICE OF THE THIRM PROCESSES INCIDENTAL AND ARTHER SERVICES. THE CONTRACTOR IN THE PROCESSES AND ARTHER SERVICES AND ARTHER SERVICES AND ARTHER SERVICES. THE CONTRACTOR SERVICES AND ARTHER SERVICES AND ARTHER SERVICE AND ARTHER SERVICES. THE CONTRACTOR SERVICES AND ARTHER SERVICES AND ARTHER SERVICES AND ARTHER SERVICES. THE CONTRACTOR SERVICES AND ARTHER SERVICES AND ARTHER SERVICES AND ARTHER SERVICES. THE CONTRACTOR SERVICES AND ARTHER SERVICES AND ARTHER SERVICES AND ARTHER SERVICES AND THE CONTRACTOR AND ARTHER SERVICES AND THE CONTRACTOR AND ARTHER SERVICES AND THE CONTRACTOR AND THE CONTRACTOR AND ARTHER SERVICES. THE CONTRACTOR SERVICES AND ARTHER SERVICES AND ARTHER SERVICES AND THE CONTRACTOR AND ARTHER SERVICES AND THE CONTRACTOR AND ARTHER SERVICES. THE CONTRACTOR SERVICES AND ARTHER SERVICES AND ARTHER SERVICES AND THE CONTRACTOR AND ARTHER SERVICES AND THE SERVICES AND THE CONTRACTOR AND ARTHER SERVICES AND THE CONTRACTOR AND ARTHER SERVICES AND THE SERVICES AND THE CONTRACTOR AND ARTHER SERVICES AND THE SERVICES AND THE SERVICES AND THE SERVICES AND THE CONTRACTOR AND ARTHER SERVICES AND THE SERVICES AND ARTHER SERVICES AND THE SERVICES A NUMBERONATION DO PROFITED THAN THE PROPERTY AND THE PROPERTY OF THE PROPERTY O CONTRACTOR PROPOSAL NOTE. TOO TRUCK CORRU STRUCTURES AND UNDERLYING COVERT S ALSO ANY MY OF YOTH & SHILL UP THOSE. THEN WILL BE PART OF NITCHEN TRAVEN BRHOMBURESTS. EGNACE COMBIGETIMAS SHALL REFALACED AT A SLIDE OF HOLESS THAN SAL SERVEDS SHALL MANTAN WITH: IT OF COMBINETIED CON PEDIAGRISE ITY SOIL RETWIEN THE UTLITES MATHEN AT OF THE CROSSISSIO. WOTTENSHIP SHALL BECARD SECTOF WITTENSHIP AS SHALL ON FLABS. FROM TO TON SHALL BE WITTENSHIP AND SHALL BECONSTITUTION SHALL BE FROM THE PLANCOFF FROM THE PLANCOFF THE PLANCOF TATASS WERE SAUL BE ALMOST OLAL WATER LANG AND BEAUSET TO THE SHRINGS AT BORNY AND RALLS WERE SAUL BE ALMOST OLAL WATER THAN EACH SHAPE OF BEAUSE AT BORNET WITH A MACK PLASTID BUG DON'T BEAUSE AND SAUL RESIDENCE. THE LATER Y THE COMPANION WHISH THE BUG CHARGE RESIDENCE. THE SHIPPING WHITH THOSH THE DE SHEET. UTILITY CONFLICT NOTES: PAVING NOTES: JILITY NOTES: THE FOUNDRY SITE PLAN PROPERTY CORNERS PLACED SAF NOMPRE WITH YELLOW PLASTIC CAP ID BAGTS SECTION CORNERS - POUND AS NOTED NCHMARKS H Burn Sib S (In S., 44 S to 15 of the surface Side S (In S., 44 S to 15 of the surface S (In S., 44 S to 17 of the surface S (In S., 4 S to 17 of (DA (British historical college), I Baltonad And, Al Commerce of Framewick, Al Each M. of Controlling of A. of Shall M. of Controlling of A. of Shall M. of Controlling of A. of Controlling of Mallocomy Area; I Benchmark ... 30.20 WOM Dates. PROPERTY CORNEY - POLIND AS NOTES



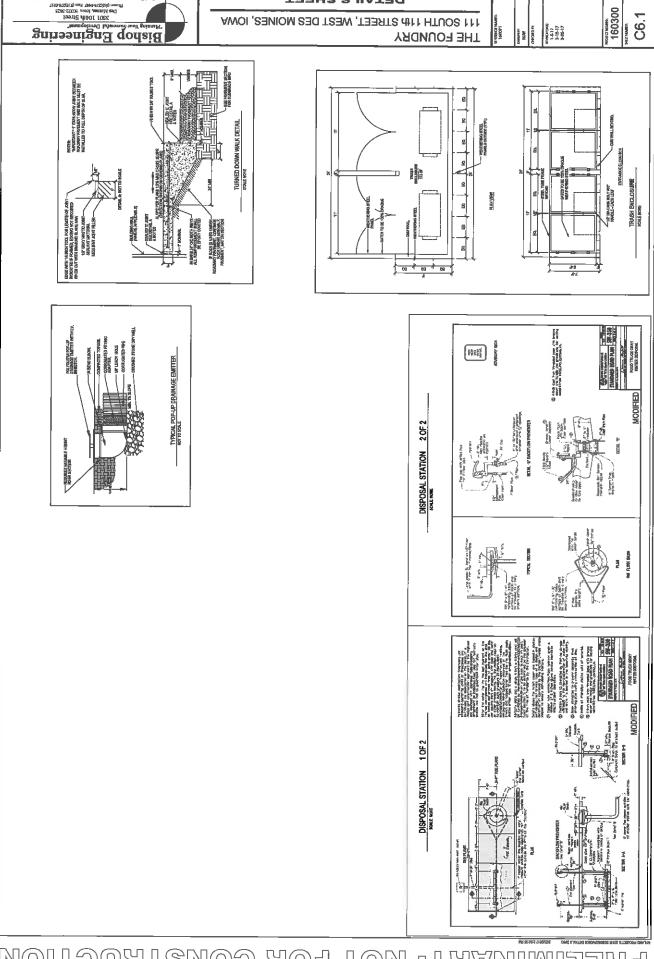








#### CONSLENCLION MOT FOR PRELIMINARY.



TETAILS SHEET

111 SOUTH 11th STREET, WEST DES MOINES, IOWA

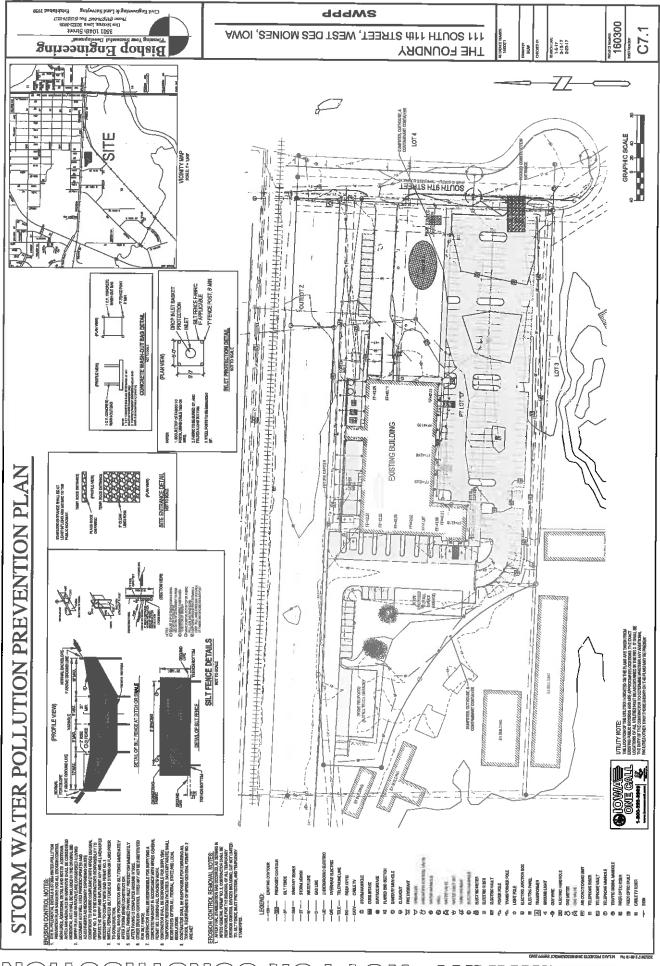
YAGNUOA 3HT

1-6-17 2-15-17 2-25-17

Painteering Your Successful Development

Wanning Your Successful Development
Des Monne, form 2023-2023

The Complete Successful Development of the Successfu



DES MOINES, IA 302ASS

OES MOINES, IA 302ASS





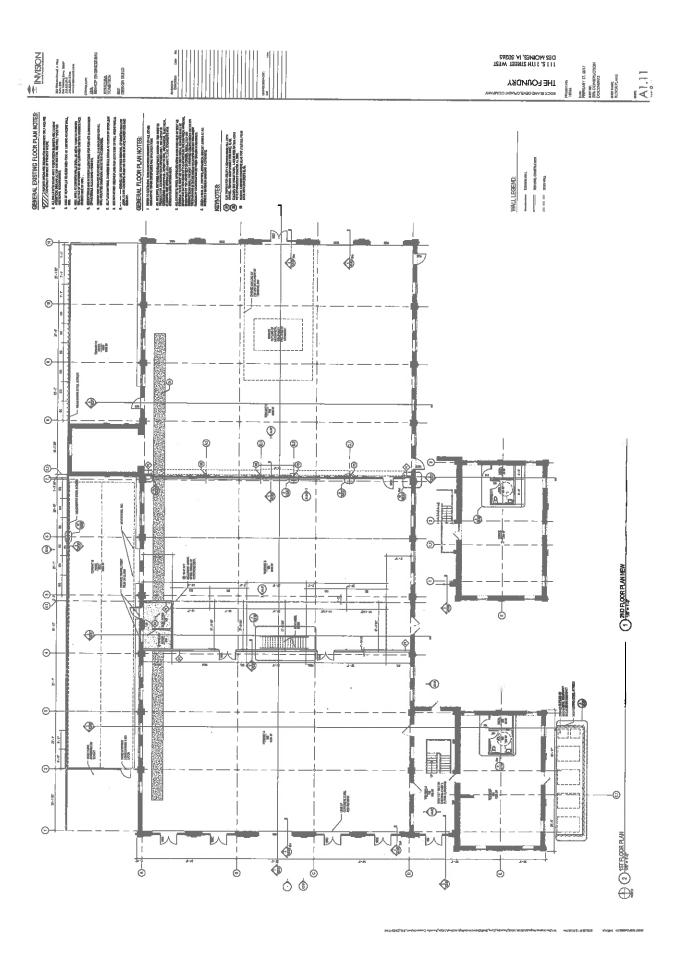


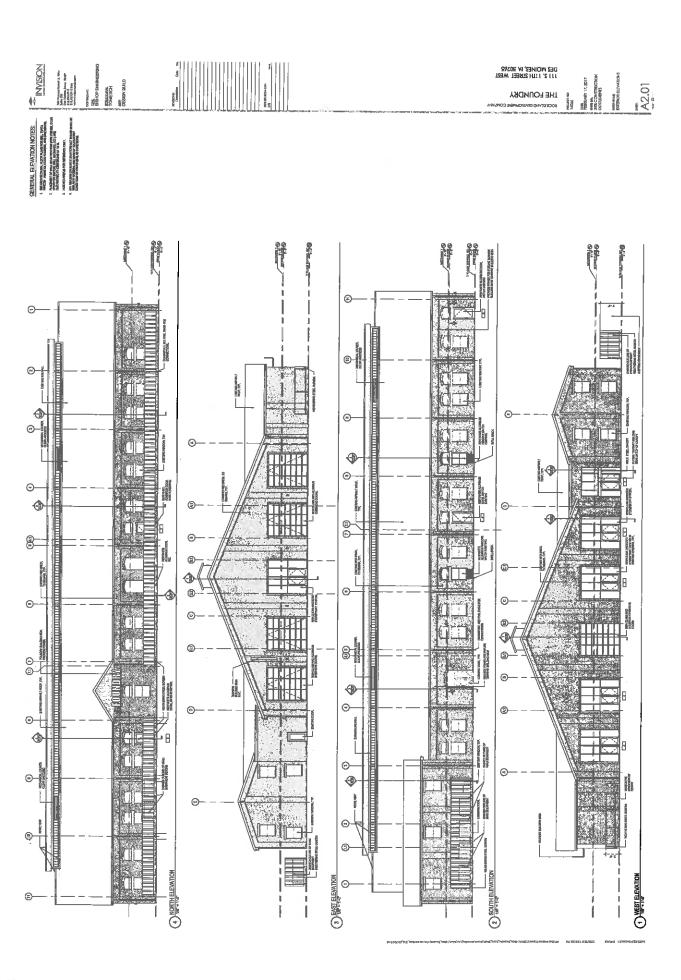


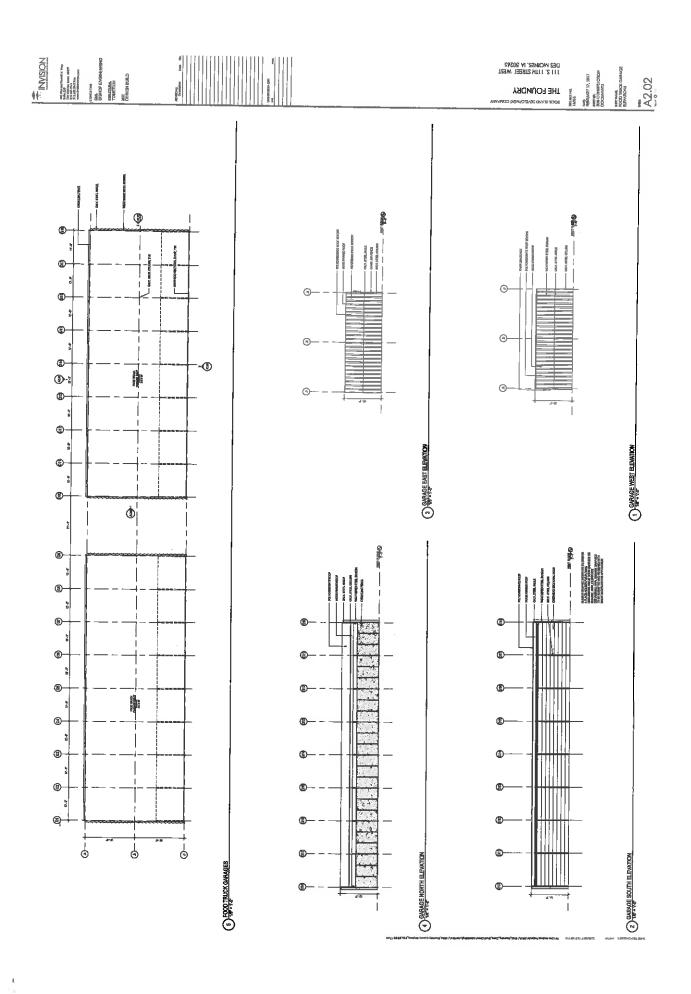




VIEW OF SOUTHEAST COFINER FROM PARKING LOT







#### Tragesser, Kara

From:

Rick Baumhover <rbaumhover@bishopengr.com>

Sent:

Thursday, February 23, 2017 3:53 PM

To:

Tragesser, Kara

Cc:

Michael S. Bechtel (michaelsb@invisionarch.com); Shannon McGee

(ShannonM@invisionarch.com)

Subject:

the Foundry- Request for Deferral of 67 Parking Stall fro Site Plan.

#### Kara,

The applicant requests to stage construction of the parking lot by asking for deferment of 67 stalls until such time as the tenants and usage require full build - out. (See most recent set of site plans with deferred areas shown.)

The parking calculation require 190 stalls for the site plans as currently shown (beer hall patio at 2,600 SF). The current plan provides 196 stalls. (6 new stalls just added with latest submittal.)

The applicant anticipates the beer hall use to drive the demand for the most amount of park. And the beer hall peak usage will be staggered, (off-peak) from the other two uses.

The commercial kitchens will have peak usage from 7-10 am, and then again at 2-5pm.

The distillery will be primarily production oriented, with an operating staff of 5-7 employees from 8am-5pm weekdays. Weekends may see some visitors and tours, but no sales are allowed by law, so little visitor traffic expected; it would occur between 10 am and 5 pm..

The beer hall peak traffic will occur at off – hours compared to the kitchens and distillery. There will be some lunch traffic from 11am-2pm, but the peak usage will be from 6pm - 10 pm, when the kitchens and distillery are closed.

Thank you for consideration of this request, let us know if we can provide any additional information. -Rick

Rick H. Baumhover PE/PLS

Bishop Engineering
3501 104th St.
Urbandale, IA 50322
515-276-0467 (phone) 515-276-0217 (fax) rbaumhover@bishopengr.com