

Executive Overview



THE CITY OF West Des Moines®

www.wdm-ia.com

City Manager

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'AAA'
Credit Rating from
Standard & Poor's

March 13, 2019

Honorable Mayor and Council:

I respectfully present the proposed budget for the City of West Des Moines for the upcoming fiscal year beginning July 1, 2019. The adopted budget authorizes resources and sets the direction for our programs and services for the coming fiscal year. As the City's financial and spending plan, the adoption of the budget is the single-most important action taken by the City's elected officials.

As you review the preliminary draft of the FY 19-20 budget, recognize that staff makes every effort to enhance the format of the material so that the public has a better understanding of the various services we are able to deliver to citizens. If sections of the proposed budget are unclear, we should work to improving those. In addition, it is vital that the City's policymakers have all the information needed to ensure that the budget reflects the public interest. The final budget should serve as an effective public policy document and financial planning tool.

Recent Accomplishments in Financial Management

As we move into the second half of FY 18-19, we are pleased to note three recent accomplishments in the management of the City's financial resources.

- ♦ In both May and December 2018, the City's Aaa rating on its general obligation bond debt was reaffirmed by Moody's. This follows the confirmation of the AAA rating by Standard & Poor's in 2017. Each of these ratings are the highest given by the respective agencies. The City remains one of approximately 100 in the United States which can boast of the highest rating from each agency.
- ◆ The Government Finance Officers Association of the United States and Canada (GFOA) again awarded a Certificate of Achievement for Excellence in Financial Reporting for its Comprehensive Annual Financial Report for the fiscal year ending June 30, 2017. This is the 25th consecutive year the City has received this award.
- ◆ The City received a Distinguished Budget Presentation Award from the Government Finance Officers Association of the United States and Canada (GFOA) for its Budget Summary document for the fiscal year beginning July 1, 2018, the 20th consecutive year the City has achieved this award.

Highlights of the FY 19-20 Recommended Budget

- ♦ The budget recommended by staff reduces the current property tax rate from \$11.79 per thousand dollars of taxable valuation to \$10.99 per thousand of taxable valuation. This reduction is primarily possible as a result of the Local Options Sales and Services Tax (LOSST) election held in Polk County on March 5, 2019. The FY 19-20 budget includes an estimated \$10.4 million of LOSST receipts. \$8.0 million of the total is related to activity in Polk County, with the balance of \$2.4 million being related to Dallas County (voters in that portion of the City approved a similar measure in 2017). In accordance with the ballot language, 50% of the total revenue will be transferred to the General fund and applied directly against the Property Tax Rate and the remainder will remain in the LOSST Special Revenue Fund to be used for purposes articulated in the ballot, including Public Safety, Infrastructure, and Quality-of-Life amenities.
- ♦ Included in the proposed FY 19-20 budget is the addition of 9 employee positions (6 in Public Safety and 3 in other departments) as well as one budgetary adjustment to an existing position:
 - The Fire Department will add 2 Firefighters in order to meet coverage at all 5 city fire stations.
 - o The Police Department will add 2 Police Officers in order to meet ever-increasing demands. Council will recall a Police Department assessment was completed in 2017 and the results indicated a need for several new officers. Adding these officers represents a step towards that goal.
 - Westcom will add a 2 Dispatchers in order to meter ever-increasing demands of 911 calls and as the Westcom cities continue to expand their public safety departments. The Westcom positions have been approved by the Westcom Management Committee, a group which consists of representatives from all the Westcom cities.
 - Public Services will add 2 Public Services Operators. The Public Services Operator
 positions are needed to accommodate the significant growth of the City's infrastructure
 over the past several years.
 - The Library will add 1 Library Assistant who will be tasked with managing a variety
 of the customer service desks within the Library, allowing for greater customer service
 coverage during their hours of business.
 - The Secretary position currently allocated between the City Clerk (34%), and Finance (66%) will be upgraded to Deputy City Clerk and be allocated 100% to the City Clerk's Office. The change is needed to meet the demands of the public and internal departments.

An additional 19 positions were requested by department directors but were of a lower priority and, due to budgetary constraints, they were not accommodated.

Because the budget was developed and published prior to the election on March 5, 2019 it

does not include any of the positions proposed to be paid from additional LOSST tax revenue. Those positions proposed to be added with passage of the Polk County LOSST plans include 7 new Police Officers and 5 new Fire Fighters, as well as some promotional shifts needed to maintain appropriate staffing those departments.

- ♦ The proposed FY 19-20 budget includes the reduction of 4 full-time-equivalent positions in the Police Department. The Police Department is in the process of finalizing an agreement to contract for Crossing Guard services. The new agreement has the approval of the West Des Moines Community School District the District will continue to reimburse 50% of the cost. The contracted service will result in a slight increase in direct cost, but result in several indirect cost savings. Police officers will no longer have to cover for crossing guards who are unavailable and Human Resources and Payroll will no longer have to recruit for vacant crossing guard positions or administer payroll and benefits.
- Proposed employee compensation totals take into consideration terms of bargaining unit contracts for each of the approximately 269 union employees. Projected personnel expenditure levels rely on historical trends, current contract information, and projected terms for agreements yet to be finalized. The proposed compensation budget will address the approximately 202.25 non-union employees using existing pay plans and benefit packages, including health insurance plans for new employees.

Bargaining unit employees are expected to receive cost-of-living adjustments ranging from 2.50% to 3.00%, all budgeted in agreement with the terms of their respective contracts. All contracts have been negotiated and executed into FY 19-20 with the exception of the ASFCME bargaining unit, which is currently in contract negotiations. In addition to the cost-of-living increases, bargaining unit employees who are not at the maximum pay of their range may be eligible to receive "step" increases dependent upon performance and classification.

Non-union employees who have not yet reached the maximum pay level for their position may be eligible at July 1, 2019, to receive pay increases based solely upon job performance.

- ♦ The City will receive approximately \$7.68 million dollars in Road Use Tax funding during FY 19-20. This is a slight increase from the previous year because the Iowa Department of Transportation increased the per capita forecast. This revenue allows for approximately \$6.78 million in Road Use Tax funds to be expended for street-related expenditures (CIP and operating), along with spending of the remaining funds for street lighting and repayment of debt related to Iowa Highway 5 construction. Staff's goal for the Road Use Tax Fund is to maintain a steady fund balance from year-to-year.
- ♦ The proposed FY 19-20 budget reflects a decrease in the contribution rate for the Municipal Fire and Police Retirement System of Iowa (MFPRSI). The City's contribution rate of covered wages for FY 19-20 will be 24.41% as compared to 26.02% for FY 18-19. The proposed budget also reflects no change in the contribution rate for Iowa Public Employees Retirement System (IPERS). The City's contribution rate for IPERS will be 9.44% for FY 19-20.

- During 2017, Staff completed detailed, multi-year financial cash flow projections for the Sewer and Stormwater Enterprise Funds. As a result, multi-year rate adjustments and internal loans for each fund were proposed and were ultimately approved by Council. The effects of these rate adjustments and loans on each fund are reflected in the budgets of those enterprise funds and will allow for the City's existing facilities to remain in working condition. Proposed projects in the Capital Project Budget will allow the City to better comply with increasing needs, regulations, and demand on the systems.
- ◆ During 2018, staff completed an analysis of residential solid waste collection fees and adjusted rates upward to better reflect the cost contracted services provided by Metro Waste Authority (MWA). These rates were last adjusted in 2007. The City should maintain a positive fund balance into the future by mirroring the rates charged by MWA.
- ♦ Continuing with the City's preference to be proactive on enterprise fund revenues rather than reactive, the City Council in 2010 approved actions indexing both sanitary sewer capital charges as well as sanitary sewer connection fee district per acre charges. The City had also been collecting stormwater charges using a fee district concept, but during 2018 this approach was rejected on legal grounds in a court of law. All funds collected into stormwater fee districts, which were unspent and maintained in an escrow account, were refunded to customers.
- ♦ The proposed budget reflects the carryover of cash to ensure the FY 19-20 budget maintains prudent general fund balances, which protect financial integrity. General Fund total revenues carrying over are projected to be \$72,638,458 and total expenditures will be \$80,669,288. The projected Uncommitted General Fund composite balance on June 30, 2019, (expected balance of \$27,838,154 will be slightly under 32% of annual operating expenditures. This is sufficient for meeting unexpected shortfalls in revenues or demands on future fund resources and remains within the guideline set by members of City Council, who have consistently ratified a desire to maintain a General Fund cash reserve balance over 25%.

Outlook for FY 19-20 and Beyond

The City's budgeting philosophy continues to be conservative, so that we ensure that funding is adequate to provide services to residents and protect our long-term viability. A starting point for projections was a desire to deliver comparable levels of service to residents, utilize responsible revenue assumptions, and maintain adequate reserves. In addition, the City Council has indicated that maintaining the current general fund tax rate is an equal priority to maintaining prudent fund balances and providing quality services.

While the general economy in the state and in Central Iowa remains relatively solid, cities in Iowa, including West Des Moines, continue to face several areas of consideration and concern. As staff and I prepared the proposed budget, we needed to consider: (1) a future reduction or elimination of the current commercial tax rollback backfill by the State of Iowa, (2) a continued reduction in future tax revenues related to multi-family residential properties which was legislated in 2013, (3) a particularly robust capital improvement program, and (4) escalating employee health insurance, pension, and other benefit costs.

Despite these concerns, other factors have recently worked in the City's favor, including: (1) the voters in Dallas County passed a Local Option Sales Tax (LOST) referendum in 2017, which will allow the City to receive roughly \$2.5 million in annual funding – the City pledged to lower its tax

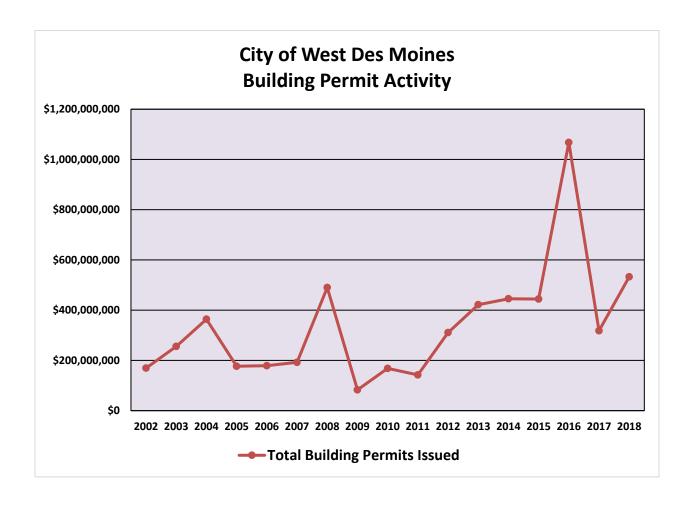
levy rate using 50% of the funds received and to use the other 50% to fund a variety of specific needs, (2) interest rates on investments have risen steadily in the past year and are expected to continue to climb at regular increments in the upcoming cycle, and (3) the City saw a healthy 5.8% overall growth in taxable valuation during the last budget cycle (despite not being a revaluation year) and those valuations are reflected by a budgeted increase in property tax revenue – these factors are a major reason why the City was able to recommend the addition of staff.

Staff reviewed the FY 19-20 budget at a "macro level" by focusing on key assumptions and projected expenditures as part of a second year financial plan and that analysis is included in the material provided.

Local Economy/Development Activity Highlights

The City continues to be one of the fastest growing cities in the state of Iowa. A Special Census completed in December 2015 revealed a population of 63,541, which reflected growth of 12% since the last official Census in 2010. It is estimated that another 1,019 and 1,048 residents were added in 2016 and 2017, respectively. This growth follows on the heels of population growth of 79% from 1990 to 2010. Estimates indicate the City should continue to grow by approximately 1,000 residents per year.

During calendar 2018, the City saw its second highest level of building permit activity in history (in terms of valuation), with \$532 million. Calendar 2018 also constituted the 8th consecutive year of permits valuation over \$300 million. Staff will continue to monitor the economy and make budget recommendations and adjustments as necessary.



BUDGET IN BRIEF

Revenues and Taxable Growth

As discussed above, the City continues to experience significant development. Every two years the various county assessors revalue property across the state. Property valuations were adjusted on January 1, 2018. This date's valuation is used to calculate property tax revenues to be received in FY 19-20, so the growth allowed for taxable valuation to increase by 5.8% for the City. All of this valuation increase will not directly assist the City's general fund, however, as revenues from Microsoft's data center projects will be used to pay for the surrounding infrastructure over the next 10-20 years, a portion of the property tax revenues generated by the Mills Civic Parkway area and Athene office complex continue to be used similarly, and much of the anticipated future growth will be spoken for through Council-directed rebate programs and TIF-related activity. However, the expected expiration of the Jordan Creek Urban Renewal Area in June 2019, and the release of all increment from that URA more than offset these losses for the City's general fund. This resulted in non-TIF-related taxable growth of approximately 8.1%.

The City has a strong tax base in commercial property, including two regional malls and extensive office and medical clinics. Approximately 35% of the city's valuation is taxed commercially, which is a much higher percentage than a typical metro suburb. This has worked to the City's

advantage in the past, but recent reductions to the commercial tax rate by state legislation have slowed revenue growth.

Large infrastructure projects in the areas of Mills Civic Parkway and Jordan Creek Parkway, which began nearly 20 years ago, have now seen a significant percentage of developable areas around those corridors filled with retail centers, hotels, restaurants, offices, and multi-family residential projects. Other areas are poised for future development such as the areas around Iowa Highway 5. More recent infrastructure which could spring future development is the Grand Prairie Parkway Corridor / Interstate 80 interchange which opened for traffic in December 2015. During 2018 office construction continued with two headquarters buildings – IMT Insurance and Sammons Financial Group. Construction of infrastructure continued as the City is preparing for growth well into the future, including a bridge over the Raccoon River on Grand Prairie Parkway. The construction of a third Microsoft data center will commence in Warren and Madison County, which stretches the city's impact in those formerly-rural areas.

For FY 19-20, General Fund operating revenues of \$62,485,764 are projected to increase by 5.03% compared to FY 18-19. Several factors contributed to the increase in property tax revenue especially the increased percentage of the residential roll back from 55.62% to 56.92%. As mentioned previously, the City saw significant residential and commercial development, and also an overall increase to existing property valuations. Statewide trends among the larger cities shows mixed results but most of the major cities saw solid growth during the non bi-annual reassessment year. A summary of the ten largest cities is depicted below:

Comparison of Taxable Valuation						
FY 19-20						
Top 10 Cities in Iowa						
City	Population Per 2017 US Census Estimate	Total 2018 Taxable Valuation	Change in Taxable Valuation from Prior Year	Taxable Valuation Per Capita		
Des Moines	217,521	8,644,228,282	3.40%	39,740		
Cedar Rapids	132,228	7,180,258,849	2.95%	54,302		
Davenport	102,320	4,775,847,819	4.87%	46,676		
Sioux City	82,514	3,133,279,874	1.59%	37,973		
Iowa City	75,798	3,923,114,214	4.74%	51,757		
Waterloo	67,587	2,634,855,827	3.48%	38,985		
Ames	66,498	3,128,481,219	5.97%	47,046		
West Des Moines	65,608	5,738,802,153	5.79%	87,471		
Ankeny	62,416	3,846,307,313	8.79%	61,624		
Council Bluffs	62,316	2,921,271,424	2.71%	46,878		

It is worth noting in the above table that West Des Moines' places as the highest ranking city in terms of "Taxable Valuation Per Capita". Having this status is a significant financial advantage, but it also requires a sizable investment in public safety to protect the relatively more valuable property.

Among communities in the Des Moines Metro area, the growth trend is even stronger. The Des Moines Metro area as a whole continued to see development and growth in recent years, consistently ranking among the top developing cities in the region and country. Within the metro, older, more established communities saw more limited growth while the outer ring of cities continued to grow the tax base at a very rapid pace as depicted in the following table:

Comparison of Taxable Valuation						
FY 19-20						
Des Moines Metro Communities						
	Population Per		Change in Taxable	Taxable		
	2017 US Census	Total 2018 Taxable	Valuation from	Valuation Per		
City	Estimate	Valuation	Prior Year	Capita		
Des Moines	217,521	8,644,228,282	3.40%	39,740		
West Des Moines	65,608	5,738,802,153	5.79%	87,471		
Ankeny	62,416	3,846,307,313	8.79%	61,624		
Urbandale	43,592	3,334,490,631	4.26%	76,493		
Johnston	21,562	1,679,987,040	3.65%	77,914		
Waukee	20,649	1,288,448,596	16.06%	62,398		
Altoona	18,699	1,246,558,734	12.80%	66,664		
Clive	17,172	1,551,849,313	3.06%	90,371		
Grimes	12,742	904,183,618	12.38%	70,961		
Norwalk	10,896	550,441,813	13.77%	50,518		
Pleasant Hill	9,873	651,336,618	3.64%	65,971		
Windsor Heights	4,953	280,135,512	2.27%	56,559		

West Des Moines' taxable valuation per capita of over \$84,000 remains the highest of Iowa's ten largest cities and second among cities in the Des Moines metro area, trailing only Clive.

It is important to note that \$557 million in taxable valuation remains included in the City's Tax Increment Finance (TIF) Districts (down from \$631 million from the previous year). This amount equates to approximately \$4.5 million in tax dollars being excluded from the City's potential general fund resources. A large percentage of TIF funds are dedicated to public infrastructure projects such as public safety facilities, bridges, roads and utility systems, with the balance being used for economic incentive payments to various businesses around the City.

Local Option Sales Tax

Currently, the City collects approximately \$2 million in Local Option Sales and Services Tax (LOSST) through collections of Dallas and Warren County. 50% of this revenue is applied directly to the City's property tax levy, which has reduced the levy rate by \$0.21 in the current fiscal year.

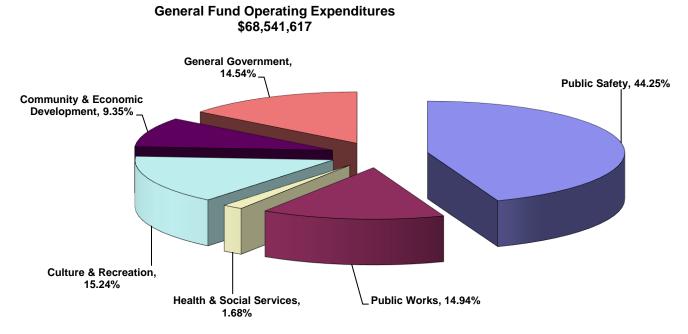
A key upcoming for the City is an election on March 6, 2019, for the voters residing in the Polk County portion of West Des Moines. A referendum will ask the voters to decide on the passage of a 1% LOSST with ballot langue similar to the measures already passed in the Dallas and Warren County sections of the City (note that the City does not have enough nexus in Madison County to collect revenue from their LOSST).

The effects of the Polk County LOSST, if passed, would further reduce property tax levy rates in

the City by approximately \$0.75 per thousand and also generate another approximate \$3.5-\$4.5 million of revenue to be used (only) for purposes identified in the ballot language. Those purposes include public safety staffing and resources, library, and parks. Although the additional revenue could be collected beginning July 1, 2019, any effects of this Polk County election have not been considered in the FY 19-20 budget. It is anticipated that these revenues would be collected in the first fiscal year, and then allocated and/or distributed back in the form of a reduced levy rate in the following fiscal year. This method is the accepted best practice among communities.

Expenditures

The City's FY 19-20 General Fund budgeted operating expenditures total \$68,541,617, which represents an increase of \$253,885 (+0.37%) from FY 18-19. The largest percent of expenditures continues to be in the Public Safety program area, which encompassed 44.25% of the General Fund for the fiscal year.



Police and Fire employee pension costs are accounted for outside the General Fund and utilize their own portion of the overall property tax levy for funding. Due to the increases in taxable valuations and the City's desire to keep funding for these contributions level, the tax levy rate for the Police and Fire Pension system reflected a \$0.10974 decrease. In response, other tax levies were increased.

If the budget is approved as recommended, the City's total number of full time equivalent (FTE) employees will be 471.25. The impact of accelerating personnel costs must be closely evaluated and monitored as there are a number of new position requests that were not included in this budget due to financial constraints. Self-insured healthcare costs are projected to increase by 10%, which is conservative based on historical values for the past few years, but also cognizant of significant claims increases within the past 10-year window.

The FY 19-20 budget reflects a proposed use of operating cash reserves for several "one-time" capital needs including continued expense for a contracted purchase of 142 acres of future parkland in Madison County, and several smaller building, equipment, and planning projects. When

factoring in these expenditures, the strictly "operating" projected FY 19-20 General Fund shows a lower deficit, however, the recommended budget does include a spend of \$6,757,708 of available fund balance. Despite the operating and capital spending of fund balance planned for FY 19-20, the General Fund Ending Cash Reserve is projected to remain at a healthy 34.91% of operating expenses.

Capital Improvement Plan

The City's Capital Improvement Plan is intertwined with the Operating Budget, so a discussion of the Plan is critical to provide context and background. This budget cycle staff once again developed project priorities based on previous commitments, anticipated future development, and a commitment to maintain current infrastructure and amenities. Council also provided direction with a continued recommendation to maintain a debt service levy rate of \$1.95/thousand.

The budget shows two basic approaches to funding capital projects: Pay-as-you-go and Pay-as-you-use. Pay-as-you-go means paying for the capital project out of current revenues at the time of expenditure. Pay-as-you-use means borrowing to finance the expenditure with debt service payments being made from revenues generated throughout the useful life of the project. West Des Moines uses a mix of finance approaches to finance capital projects. Capital projects are financed through bonds, reserves, grants, developer contributions, other governmental sources, and fees such as road use taxes.

In addition to infrastructure improvements to developing areas, staff will continue efforts to maintain and improve established neighborhoods. The proposed CIP budget commits substantial resources to resolve stormwater, sanitary sewer, and paving issues, as well as improve existing parks in the community. Efforts to maintain existing city buildings is critical and, while significant dollars have been spent recently at several buildings, others have suffered from deferred maintenance and/or inferior design causing maintenance issues, so continue funding at higher-than-previous levels is planned.

Major projects and the overall CIP plan will be discussed in more detail during the workshop.

Strategic Planning / Quality Improvement Process / Goal Setting

The Mayor, Council, and staff continued to pursue a number of initiatives to define the direction for the City organization and community. During 2015 the City engaged a multitude of resources to develop "West Des Moines 2036" which challenged the City to find ways to reinvent itself while building on its past successes. The result was a 20-year plan outlining strategies designed to make that result happen. Approximately 40 community and business leaders worked with the Futurist over a period of several months to create the WDM 2036 plan. This plan was discussed, refined, and finalized in 2016.

The group ultimately came up with six strategies to ensure a prosperous future for the City:

- Create a Leadership Advisory Board of city, school and business leaders to work toward common priorities and address challenges. The "West Lab" as it is known, meets regularly and has begun several initiatives, including build-out of the City's fiber network.
- Explore new forms of revenue, such as a hotel/motel tax or local option sales tax, to ensure the City's financial viability. As noted above, the local option sales tax has now passed in both Dallas and Polk Counties which has allowed the City greater financial flexibility.
- Create a Quality of Life Council to examine West Des Moines' experiences and amenities, and attract and retain great businesses, educational facilities, talent, and families. During 2017, a Quality of Life Council was formed and met regularly to update these goals.
- Become a leader in sustainability. Renewable and sustainable features have been incorporated into several of the City's improvement projects, including pervious pavement material, bio-swales, and recycled water.
- ♦ **Double down on technology** and consider providing high-speed Internet as a public/private utility for all homes. Beginning in 2019, construction on major street corridors will include build-out of expanded fiber conduit with the intent of consolidating many different existing paths and also making fiber access easily available in new areas to any provider.
- **Diversify the City's economy** to develop, retain and attract the world's best workforce.

Pieces of the City's previous five-year strategic plan, which contain goals and objectives related to service levels and growth plans, were folded into the 2036 plan. In addition, a more internal visioning process by staff resulted in a new 10-year strategic framework which should serve to guide internal growth as well as provide principles for development. Goals, directives, and visions behind these plans provide direction and thus have been woven into this budget on many levels.

Hotel/Motel Revenues

A 7% Hotel/Motel Tax, first authorized by West Des Moines voters in 1984, is expected to generate \$4,550,000 in the upcoming year. By agreement, money is allocated as follows: $2/7^{th}$ of the funds are directed to the Greater Des Moines Convention and Visitors Bureau (CVB), $2/7^{th}$ is directed to Bravo Greater Des Moines, $2/7^{th}$ (subject to City Council approval) will be used for parks, recreation, and/or tourist activities, and the remaining $1/7^{th}$ will be available for distribution to other City Council-designated entities or for other internal uses. Also, a percentage of City Council-designated discretionary revenues (in excess of total fund revenues of \$2,550,000) continue to be channeled towards the City's public arts program.

Regional Cooperation

The City continues to support programs that improve the quality of life for all residents of the metro area. Besides direct financial support, the City of West Des Moines contributes to the Des Moines metro area in many ways, including but not limited to:

- ♦ Wastewater Reclamation Authority regional organization, facility, and systems
- ♦ WestCom Public Safety Center West Des Moines, Clive, Urbandale, and Norwalk
- ♦ Joint Fire/EMS facility West Des Moines and Clive
- ♦ WestPet Animal Control West Des Moines, Clive, and Urbandale
- ♦ Police Department remains involved with many metro-wide activities ranging from traffic task forces to narcotic trafficking
- ♦ Metro Home Improvement Program West Des Moines, Ankeny, Altoona, Clive, Grimes, Johnston, Pleasant Hill, Polk City, Urbandale, and Windsor Heights. A multi-jurisdictional housing rehabilitation entity, Metro Home Improvement, a collaborative effort to preserve affordable housing stock
- ♦ Iowa EMS Alliance private-public partnership with Unity Point Health where the City provides administration and operation of emergency medical services which avoids duplication of services while maintaining high quality care
- ♦ Capitol Crossroads regional visioning with a focus on collaboration

Conclusion

The FY 19-20 budget recommended by the City Manager and staff accomplishes the primary objectives of maintaining services, committing capital funds to maintaining infrastructure, amenities, and city facilities as well as development, while maintaining (and in this case reducing) property tax rates.

In addition, City departments have identified supplemental services and projects which are included in the proposed budget document for review by the Mayor and City Council. The nine (9) proposed new staff positions were carefully scrutinized, vetted, and prioritized from a pool of approximately 25 departmental requests, with only the most essential positions being recommended. The Management Team will continue to assess the staffing in these departments and offer the City Council alternatives to achieve effective staffing levels across the organization.

In order to assure that the City's human and physical infrastructure keeps pace with the City's growth, additional user-fee revenue enhancements, strategic expenditure reductions, and potential restructuring will likely continue. Current service demands and limited revenue growth will necessitate a thorough and on-going review of all aspects of our financial plan.

I must express thanks to members of the City staff for their diligent efforts to develop and operate within budgets that provide continual high quality service to our residents.

I would also like to give two specific notes of thanks. First, to the Finance Department staff for their performance in gathering, analyzing, and presenting information clearly and accurately, and second, to the City's departmental leadership for providing critical feedback, input, financial projections, and lists of priorities, all needed to formulate the budget. The budget preparation team composed of Deputy City Manager Jamie Letzring, Finance Director Tim Stiles, Budget Analyst

Chris Hamlett, and me, worked collaboratively with Department Directors and many other staff members to develop the proposed budget. This would not have been completed without the effort of all those involved.

I would also like to thank the elected officials for your continued support in planning and directing the financial operations of the City in a responsible and progressive manner. The West Des Moines community has benefited greatly from your leadership and commitment.

Respectfully submitted,

Jon Hadden

Tom Hadden City Manager

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