Item 2a

CITY OF WEST DES MOINES STAFF REPORT COMMUNICATION

MEETING DATE: February 22, 2021

ITEM: West Grand Business Park – MidAmerican Energy RecPlex, 6500 Grand Avenue – Amend the West Grand Business Park PUD to modify development and signage regulations for Parcel 10 – City of West Des Moines – ZC-005013-2021

ORDINANCE: Approval of Amendment to Planned Unit Development Ordinance

<u>Background:</u> The City of West Des Moines, is requesting approval of a PUD Amendment to modify site development requirements for PUD Parcel 10, located at 6500 Grand Avenue within the West Grand Business Park PUD. This parcel is home to the MidAmerican Energy Companies RecPlex currently under construction. The requested amendment will modify regulations for building and parking lot setbacks, the allowance of no curbs along the patron drop-off/pick-up lane at the main building entrance and increases in the allowable signage within the parcel.

Staff Review & Comment:

- Financial Impact: Undetermined
- Key Development Aspects: The proposed amendment will modify the following:
 - <u>Building and Parking Setbacks:</u> The parking lot setback along the perimeter of Parcel 10 is proposed to be amended from the currently required 25 feet down to 20 feet. A parking lot setback of 20 feet is consistent with existing City Code for the Business Park zoning district which is the underlying zoning classification for the property. In addition to the parking lot setback requirement, the statement "0" if abuts a similar district" is proposed to be added to the 50" side and 50" rear yard building setback requirements. This statement is also consistent with existing City Code. These changes will allow more flexibility for any future development of the area on the west side of the RecPlex Building.
 - Curbs: City code requires a 4" integral curb along all off-street vehicle drives and parking areas. Due to the anticipation of patron's use of large rolling equipment bags, no curb was intended along the patron drop off/pick-up lane at the main entrance to the RecPlex building. Traditional concrete filled bollard posts in a color to match with the building will be placed at the edge of the vehicle use area in front of the primary building entrance and at the head of ADA defined parking stalls and access areas. In the future, if desired, decorative bollards, planter boxes, benches, etc. of a design to resist movement from vehicle impact may be placed along the remaining no curbed area to further delineate between vehicle use areas and pedestrian pathways. Implementation of these will be driven in part by whether patrons are honoring the designated drop-off/pick-up designated area or pulling vehicles onto the pedestrian pathways and closer to the building. The area of the patron drop off/pick-up intended for vehicles is required to be visually treated the full length of the drop off area to identify pedestrian intended areas from vehicle intended areas.
 - Signage: Due to the size and layout of the recreational complex site and anticipated high percentage of patrons that may not be regular attendees to the facility, the need to provide clear guidance to visitors of where to go for the various activities possible within the site is critical. A Signage Plan has been developed identifying the regulations, design and placement locations for specific signs for the following purposes: Main Entrance Identification, Vehicle Wayfinding, Pedestrian Wayfinding, Outdoor Recreational Field Identification, including sponsorship identification, video and non-video scoreboards and Rules and Regulations. The details of each of these signs are as follows:

- Main Entrance Sign: Current city code allows one ground monument sign on sites with a minimum of 150' of street frontage with the allowance of one additional sign for properties with more than 500' of frontage on one roadway. The RecPlex site would be allowed two such signs based on the frontage to Grand Avenue. The signage plan indicates one sign of this type to be located in the landscape area at the first decision point off the main entrance drive which is immediately in front of the primary building entrance. This sign is planned to be 7'6" tall by 8'10" wide and approximately 67sf in sign structure size. This exceeds the height of the largest ground monument sign allowed per city code by 6" and the structure square footage by roughly 3sf; however, this sign is located interior to the site, far exceeding the traditional 10 or 20 foot setback that the majority of business monument signs are located. While the name of the sign is the primary focus of the horizontal part of the sign, the vertical portion does provide vehicle wayfinding information for various parts of the complex which results in the need for additional size.
- Vehicle Wayfinding: The only provisions in city code for directing patrons entering and moving around a site is Access Identification and Directional Signs. These signs do not include logos or business identification, and are limited to generic information for the viewer's needs, such as: enter, exit, main entrance, employee parking, deliveries, drive thru, etc. This type of sign is limited to 16sf and a maximum of 4' in height; however, the number of these signs allowed within a site is unlimited. Due to the size of the RecPlex complex and the distance of vehicle turn movements from Grand Avenue, the vehicle wayfinding signs proposed exceed the 4' allowed by city code and instead are planned to be 7'6" tall to be noticeable to drivers entering the site. Additionally, the copy area of the sign is approximately 21sf in size but does comply with the provision of only generic information such as, main entrance, parking and fields. The PUD does not specifically limit the number of these signs but does provide that they should be located at key decision points. Three of these signs are currently proposed.
- Pedestrian Wayfinding: Similar to vehicle wayfinding signs along the roadways within the site, pedestrian wayfinding signs are proposed to direct patrons around the site. These signs will match the vehicle wayfinding signs in the 7'6" height, but since they are intended to be viewed by individuals standing close to the sign, they are only 15" in width. The signs are desired at the 7'6" height to allow them to be noticed above the heads of other patrons and amenities in the site. City code does not provide any regulations for pedestrian wayfinding signs as they are traditionally interior to the site and only provide directional information, rather than visible from an adjoining roadway and advertising a business. In addition to pedestrian wayfinding signs, 'Rules and Regulations' signs will be located throughout the site. These signs will be a 3' by 1'6" metal sign mounted on a single pole, similar to how ADA parking stalls are identified. The top of the sign will be placed at 7' in height with no limit on the number of these signs. City code does not contain any provisions for this type of sign.
- Field Identification: The RecPlex complex is currently planned to have three outdoor soccer fields, with the possibility of additional fields at the western end of the site in the future. The RecPlex project, including the outdoor fields was made possible through the partnership with and donations of various sponsors. As with most major sponsorship arrangements, announcement of the donating entity (naming rights) is being allowed for each of the soccer fields. The field identification signs are proposed to be 9'6" in height overall, however, the sponsorship identification area (maximum 4sf) and where the sponsorship is located on the sign (top of copy at 5' from ground) is within city code provisions of what would be allowed for monument signs (5' height and 35sf of copy). The roughly 3' of sign area above the sponsorship identification is reserved for the placement of identification of the soccer field number. The overall 9'6" height is intentional to ensure that the signs can be seen over parking areas,

spectators and pedestrians on the sidewalk between the parking area and fields. Field score boards are typically not regulated unless they have video display capabilities. If video boards are implemented, they will need to abide by adopted city code regulations stated within title 9, chapter 10 for Scoreboards at the time of installation.

Wall Signage: In accordance with provisions in city code for buildings setback larger distances from the adjoining roadway, wall signage for the RecPlex will be calculated at a ratio of 1.75sf of wall signage per lineal foot of building face fronting to Grand Avenue. When multiple signs are desired on a building such as this, it is up to the building owner to determine how the total amount of wall signage allowed for the building will be allocated to the various entities desiring/warranting identification. Per city code, the maximum size of a letter, graphic or logo dimension shall not exceed six feet (6'), except in those situations in which a use occupies in excess of one hundred thousand (100,000) square feet of building area. In these instances, individual letters, graphics or logos may be up to, but shall not exceed eight feet (8') in height. The size of the City's "W" in combination with the circular format of the City's name wrapping around the "W" is 14'6". While the overall size of the circular area encompassing the City's identification exceeds current city code, individually the "W" and each letter spelling out the city's name does not exceed 6' in size. Given the overall size of the RecPlex building, the scale of the building wall upon which the City's identification will be place, and the distance from Grand Avenue, the PUD includes language to allow the overall 14'6" sign.

Outstanding Issues: There are no outstanding issues.

Recommendation: Approve the Rezoning request to amend the West Grand Business Park Planned Unit Development (PUD), subject to the applicant meeting all City Code requirements.

https://wdmiowa.sharepoint.com/sites/ds/CommDev Documents/___Development Projects/West Grand Business Park/MidAmerican Energy RecPlex/RecPlex PUD Amendments/ZC-005013-2021 Signage/ZC-005013-2021_SR_RecPlex PUD Amendment_Combo.docx

Lead Staff Member: Brian Portz, AICP

Approval	Meeting	Dates:
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Plan & Zoning Commission	February 22, 2021
City Council – First Reading	
City Council – Second Reading, Waive Third Reading & Adopt	
City Council – Third Reading	

Staff Report Reviews

Plan & Zoning Commission	Development Coordinator	☐ Legal Department
City Council	□ Director	□ Legal Department
	☐ Appropriations/Finance	☐ Agenda Acceptance

Publications (if applicable)

Published In	Des Moines Register		
T delibried iii	Community Section		
Doto(s)	P&Z February 12, 2021		
Date(s) Published	City Council	February 12, 2021	
Date(s) of	P&Z	February 10, 2021	
Mailed Notices	City Council	February 10, 2021	

Subcommittee Review (if applicable)

Committee	Developn	nent & Pla	anning
Date Reviewed	February ²	15, 2021	
Recommendation	Yes ⊠	No 🗆	Split □

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Location Map



A RESOLUTION OF THE PLAN AND ZONING COMMISSION NO. PZC-21-007

WHEREAS, pursuant to the provisions of Title 9, Zoning, of the West Des Moines Municipal Code, the applicant and property owner, The City of West Des Moines, has requested an amendment to the West Grand Business Park PUD to modify development and signage regulations for Parcel 10 within the PUD on property as legally defined in the Planned Unit Development Ordinance and indicated on the Location Map, both of which are included in the staff report; and

WHEREAS, the rezoning request complies with the applicable provisions of Iowa Code Chapter 414, the comprehensive plan and city code.

NOW, THEREFORE, the Plan and Zoning Commission of the City of West Des Moines recommends that City Council approve the Rezoning Request to modify development and signage regulations for Parcel 10 within the PUD, (ZC-005013-2021), subject to compliance with all the conditions of approval as stated in the staff report, including conditions added at the meeting, and attached hereto as Exhibit "A", if applicable.

PASSED AND ADOPTED on February 22, 2021.

Erica Andersen, Chair Plan and Zoning Commission

I HEREBY CERTIFY that the foregoing resolution was duly adopted by the Plan and Zoning Commission of the City of West Des Moines, Iowa, at a regular meeting held on February 22, 2021, by the following vote:

AYES:
NAYS:
ABSTENTIONS:
ABSENT:
ATTEST:

Recording Secretary

https://wdmiowa.sharepoint.com/sites/ds/CommDev Documents/___Development Projects/West Grand Business Park/MidAmerican Energy RecPlex/RecPlex PUD Amendments/ZC-005013-2021 Signage/ZC-005013-2021_SR_RecPlex PUD Amendment_Combo.docx

MidAmerican Energy RecPlex - Exterior Signage CITY OF WEST DES MOINES

6500 GRAND AVENUE I WEST DES MOINES, IOWA 50266 CITY PROJECT NO. 0764 001, 0510 055 2018

- 9. MAINTAIN POSITIVE DRAINAGE ON THE SITE THROUGHOUT THE PROJECT DURATION.
- SITE CLEAN-UP SHALL BE PERFORMED ON A DAILY BASIS. SIDEWALKS, STAGING AREAS, ROADWAYS, ETC. SHALL BE KEPT CLEAN AT ALL TIMES.
- 11. ALL OPEN EXCAVATIONS SHALL BE PROTECTED.

- 3. ALL DIMENSIONS TO BACK-OF-CURB UNLESS NOTED OTHERWISE.
- . SPOT ELEVATIONS SHOWN REPRESENT ELEVATION AT FINISHED GRADE OF THAT SPECIFIED SURFACE.

20. EROSION CONTROL MEASURES SHALL BE PROVIDED AND MAINTAINED THROUG CONSTRUCTION TO MEET REQUIREMENTS OF ALL REGULATORY AGENCIES.

- 21. CONTRACTOR TO COORDINATE ANY GRADE ADJUSTMENTS WITH THE OWNER'S REPRESENTATIVE PRIOR TO PROCEEDING WITH THE WORK,

SHEET INDEX

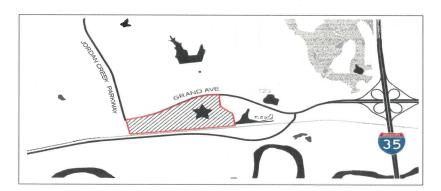
C000	COVER SHEET
C501	EXTERIOR SIGNS - LOCATION MAP
C502	MAIN ENTRANCE SIGN
C503	VEHICULAR WAYFINDING SIGN
C504	PEDESTRIAN WAYFINDING SIGN
C505	FIELD IDENTIFICATION SIGN
C506	FACADE SIGNS
C507	RULES & REGULATIONS SIGN

CITY CONTACT INFO

MID AMERICAN ENERGY	HICKORY TECH COM	
(ELECTRIC & GAS)	WESTON GROW	
GAIL DAVIS (515) 281-2619	(515) 867-4769	
(313) 201-2018	WDM WATER WORKS	
MEDIACOM	WILLIAM MABUCE	
PAUL MAY	(515) 222-3510	
(515) 554-2648	(,	
	WDM ENGINEERING	
AT&T CABLE	SERVICES	

LANDSCAPE	ARCHITECT
	I HEREBY CERTEY THAT THE PORTION OF THIS TECHNICAL SUBMISSION DESCRIBED BELOW WAS PREPARED BY ME OR UNDER MY DIRECT SUPERN AND RESPONDED CHARGE. I AM A DULY LICIDED PROFESSIONAL LANGSCAPE AROMITECT UNDER THE LAWS OF THE STATE OF KNIKA.
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6/20/2022	1

PROJECT LOCATION MAP

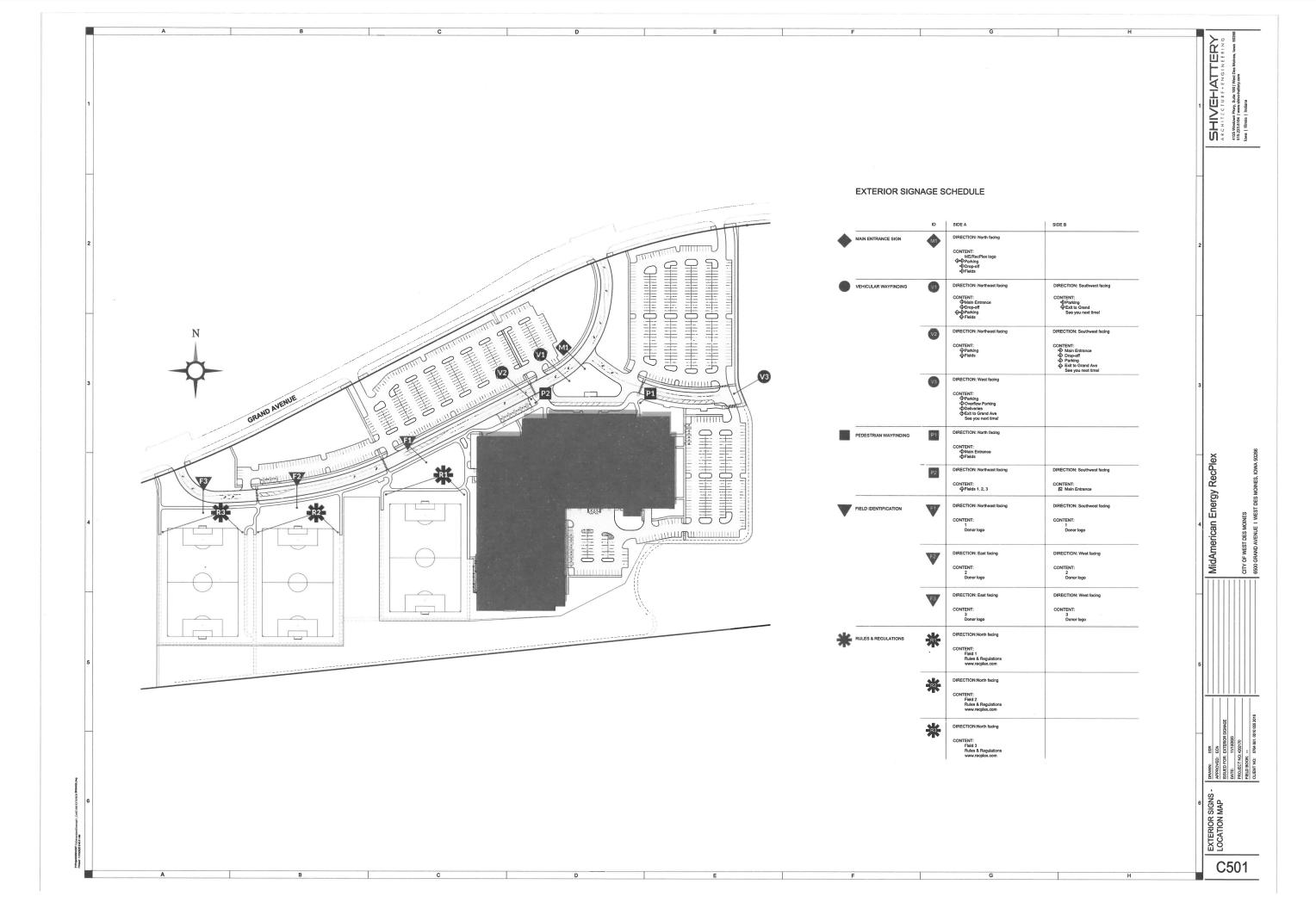


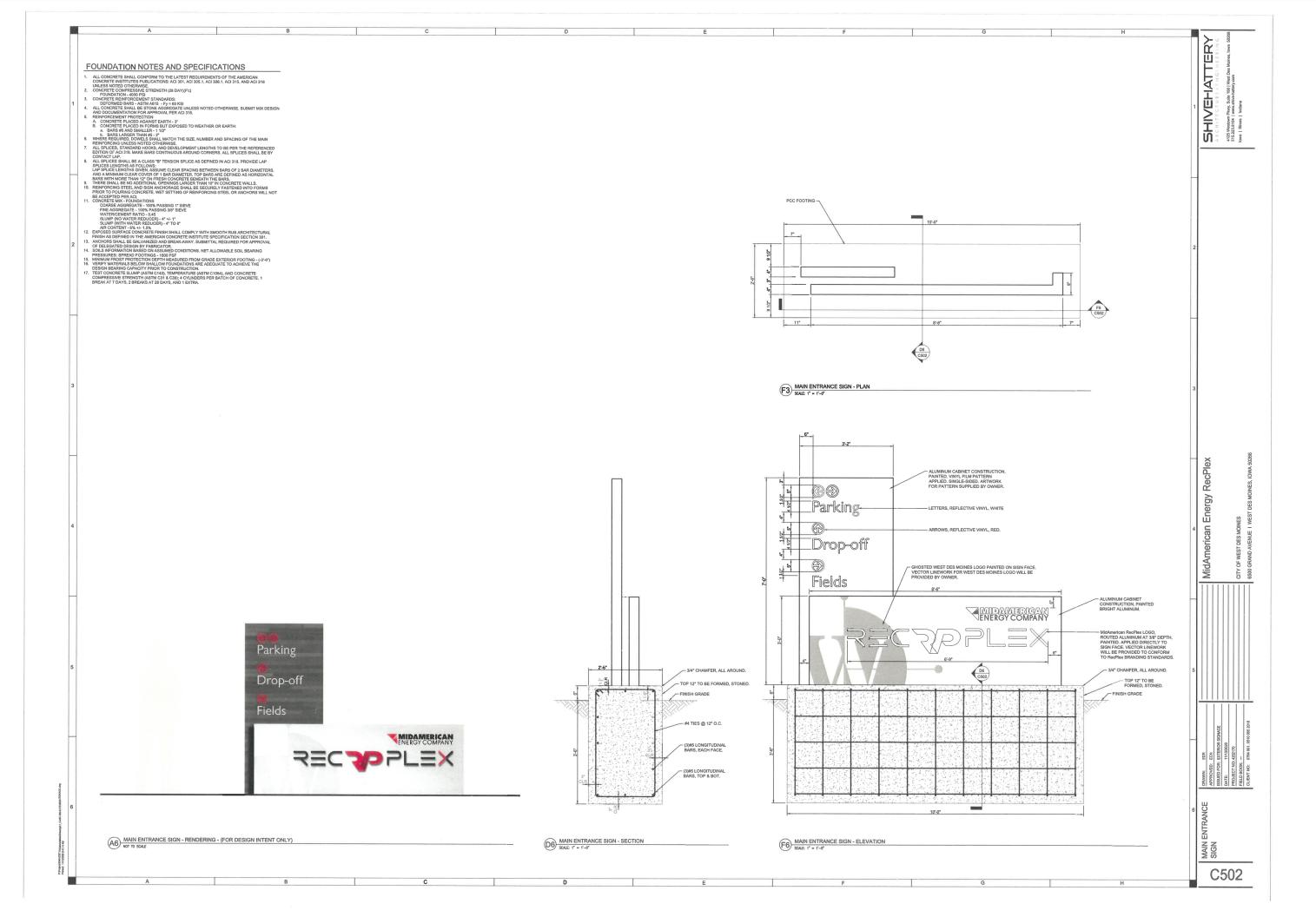


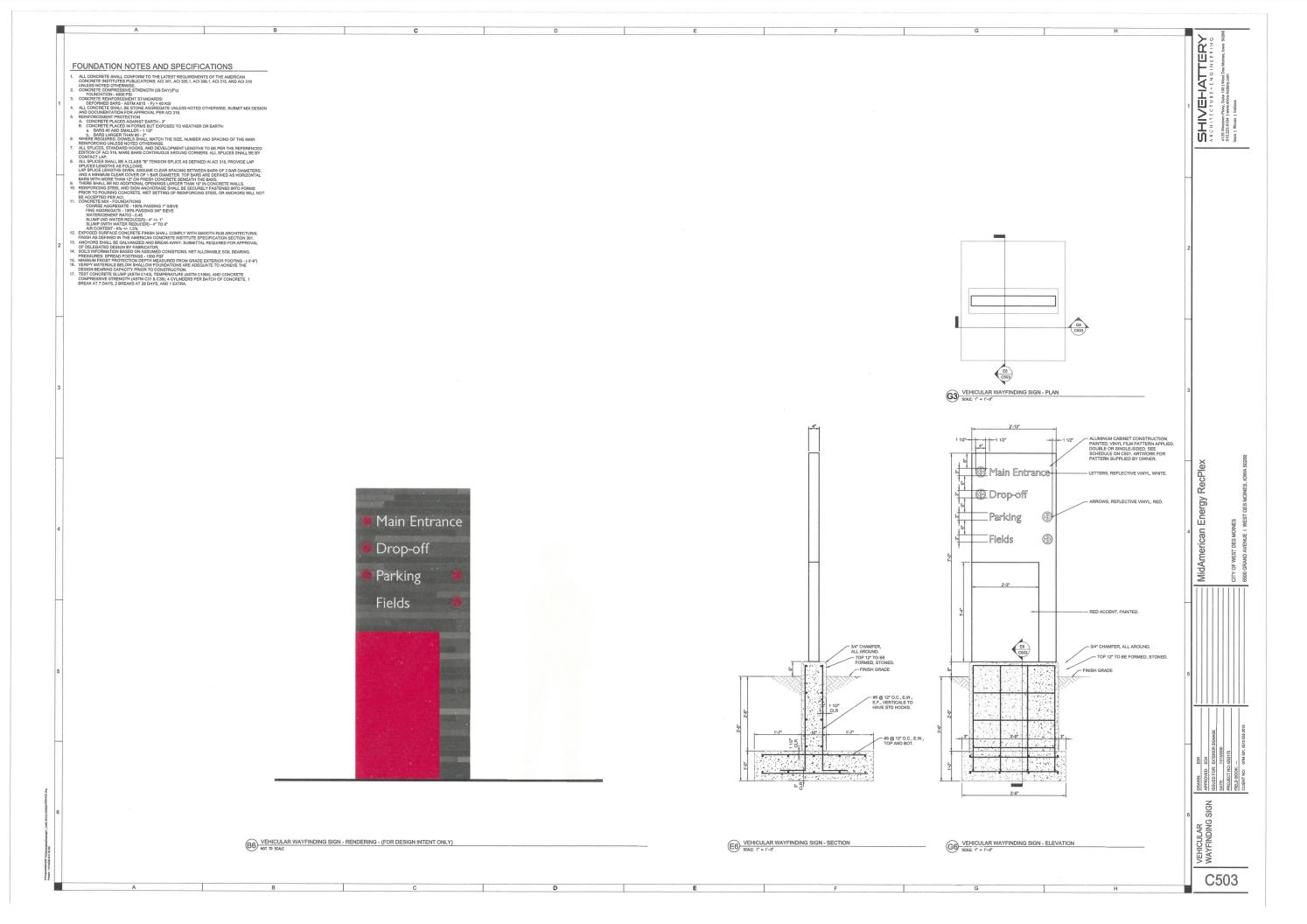
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	Printed or typed name:	ALEX BRASE
	License Number:	23203
	My License Renewal Date	ls: DECEMBER 31, 2021
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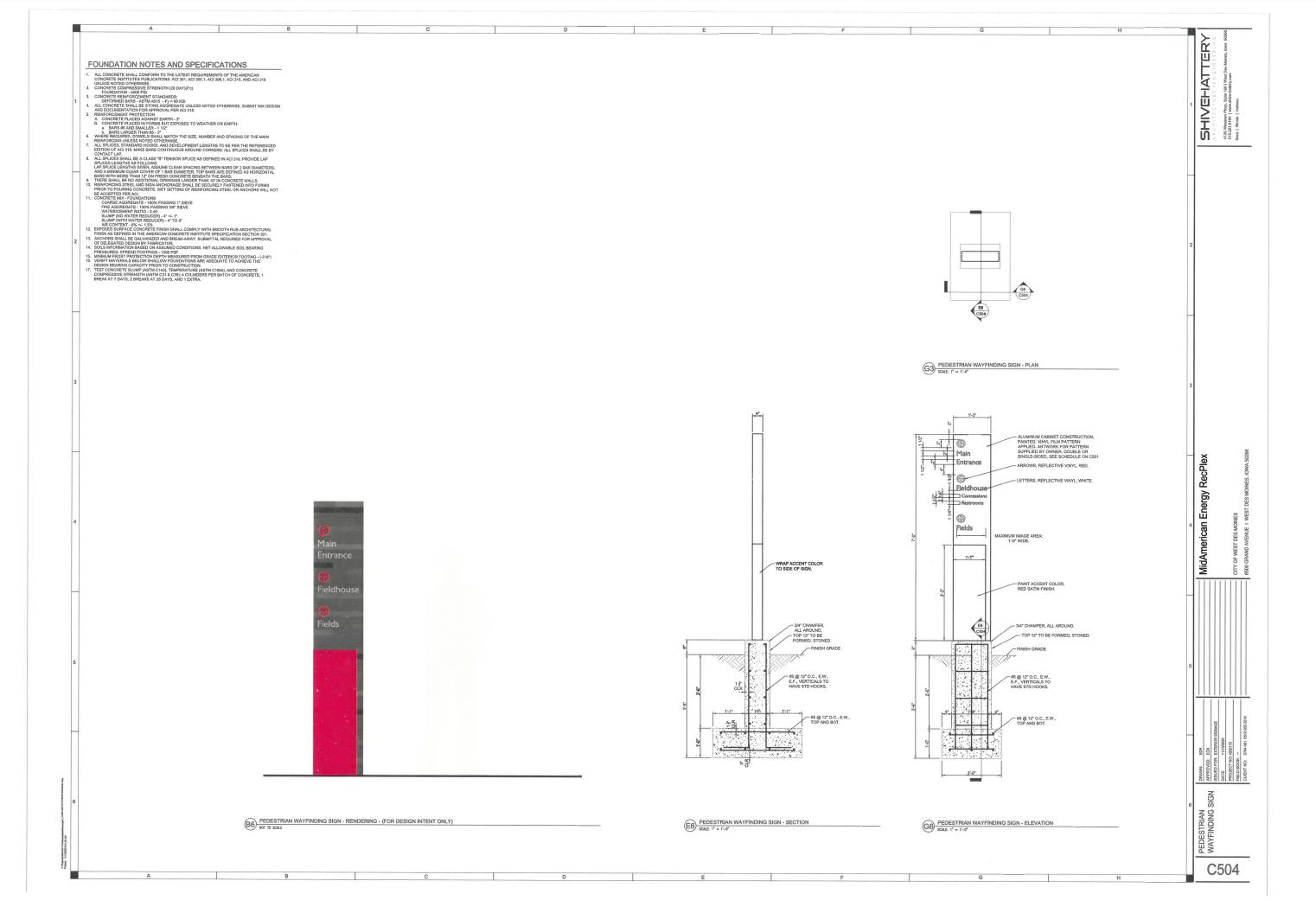
CERTIFICATIONS

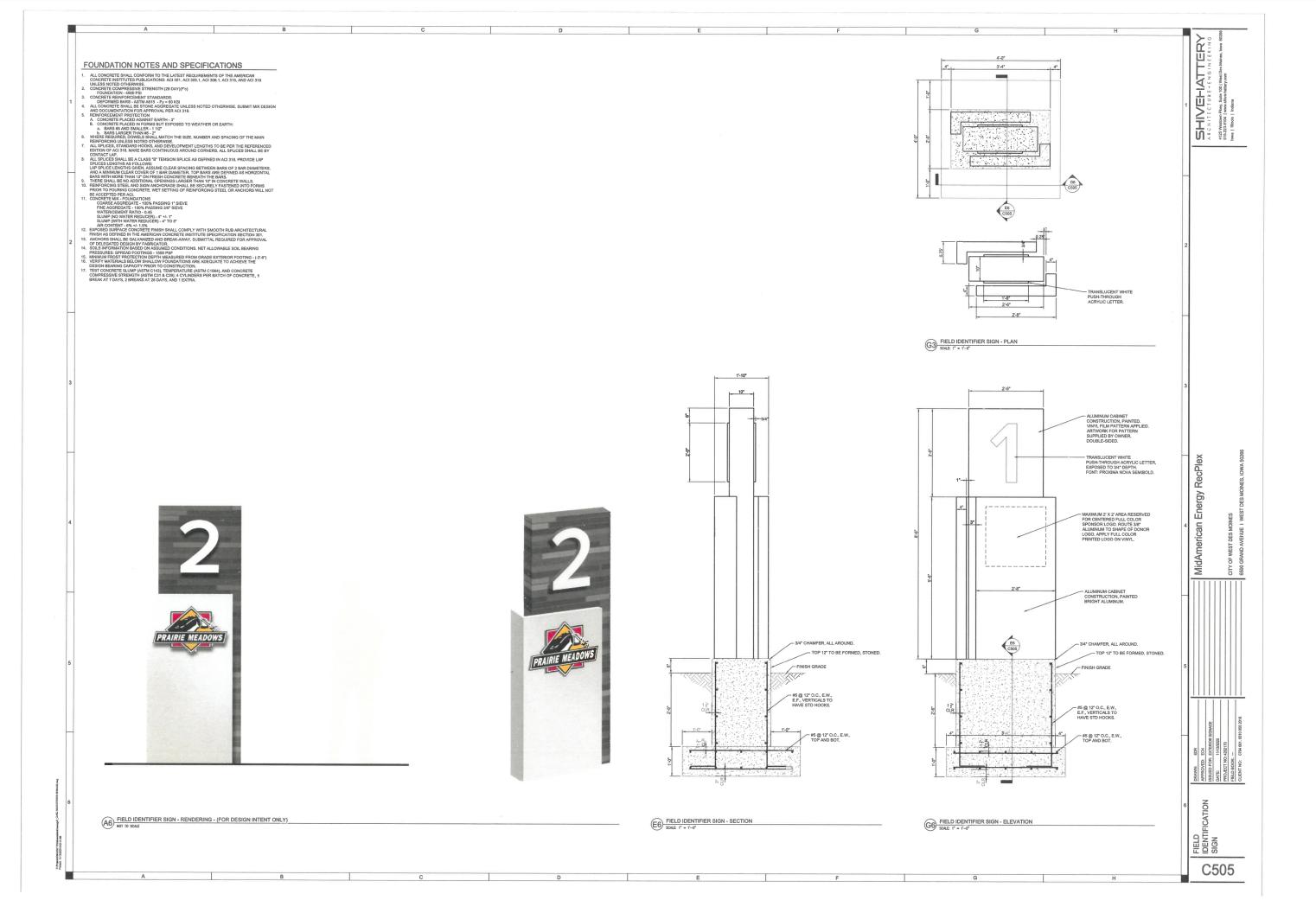
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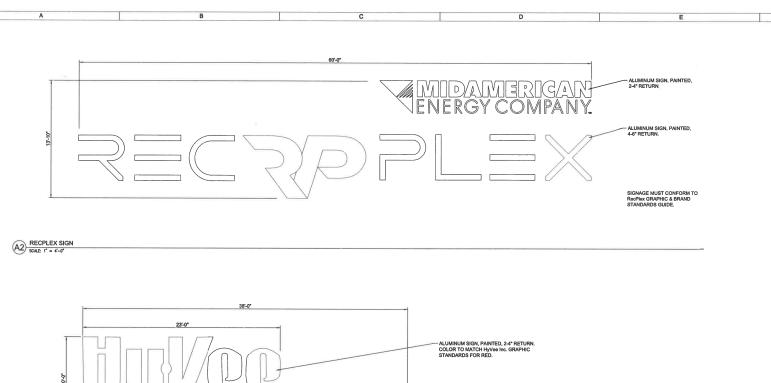








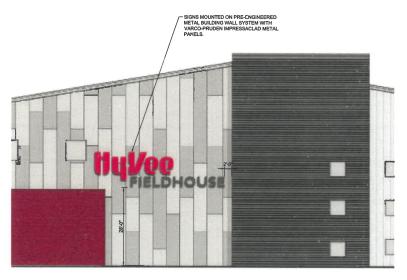






F2 WEST DES MOINES SIGN





A6 FACADE SIGN LOCATIONS
SCALE: 1" = 8'-0"

A3 HYVEE FIELDHOUSE SIGN

FACA

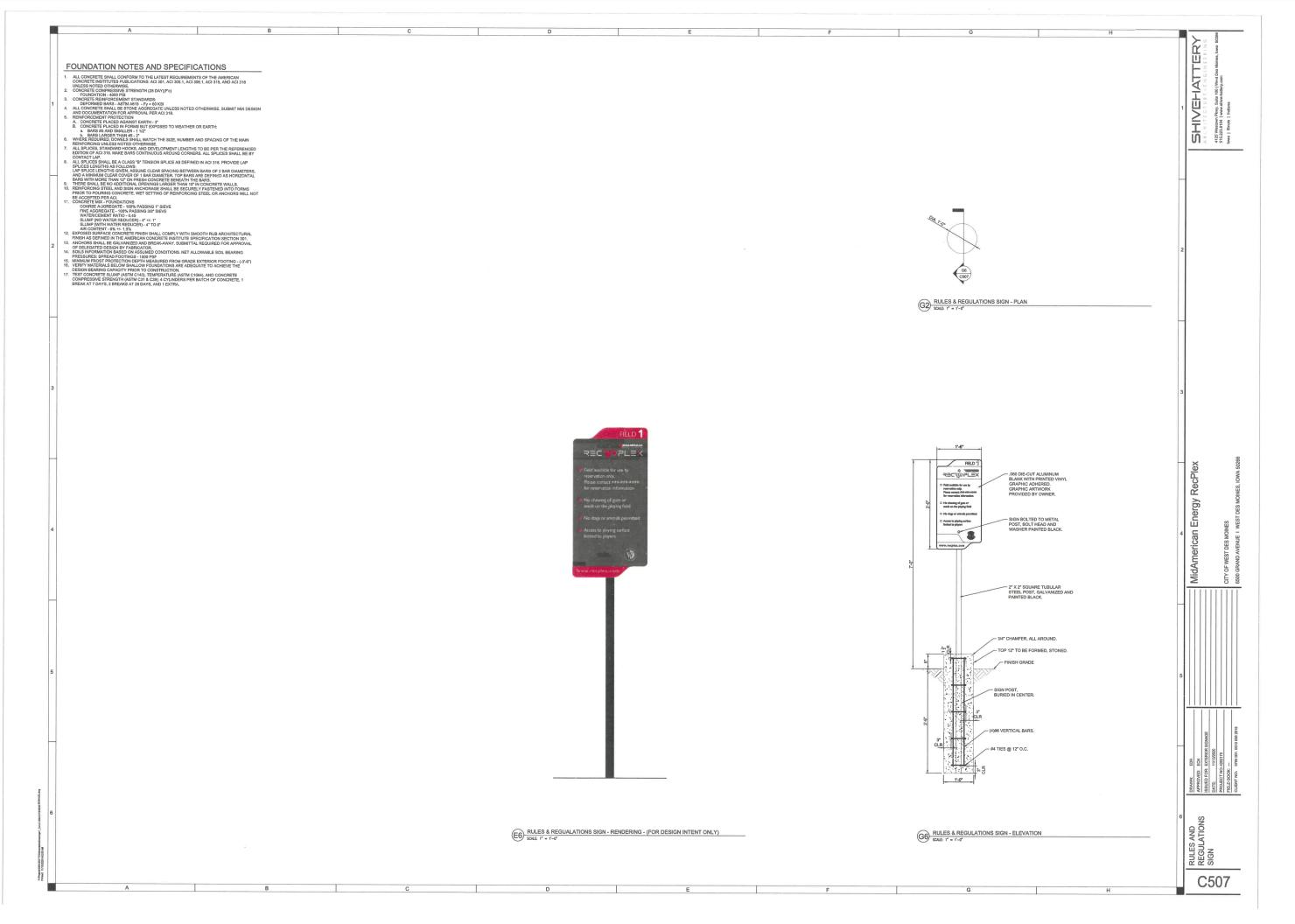
MidAmerican Energy RecPlex

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SHIVEHATTERY
ARCHITECTURE ENGUEERING
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C506

DRAWN: EDR
APPROVED: ECH
ISSUED FOR EXTENDA SIGNAGE
DATE: 11/13/2020
PROJECT NO.4/2021/D
FIELD BOOK: —
CLIENT NO: 078/001/05/202/201



Prepared by: B. Portz, Development Services, PO Box 65320, West Des Moines, IA 50265-0320, 515-222-3620 When Recorded, Return to: City Clerk, City of West Des Moines, PO Box 65320, West Des Moines, IA 50265-0320

ORDINANCE NO.

AN ORDINANCE AMENDING THE CITY CODE OF THE CITY OF WEST DES MOINES, IOWA, 2019, AND ORDINANCES #1373, #1812, #2299, #2360 AND #2446 PERTAINING TO PLANNED UNIT DEVELOPMENT (PUD) DISTRICT REGULATIONS AND GUIDELINES, SPECIFICALLY PUD #54 WEST GRAND BUSINESS PARK

BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF WEST DES MOINES, IOWA:

SECTION 1. AMENDMENT. Ordinance #1373, #1812, #2299, #2360 and #2446, pertaining to the West Grand Business Park Planned Unit Development (PUD), Section 054-05: *Land Use Design Criteria*; Subsection G, *Parcel 10*; is hereby amended by deleting the highlighted strikethrough text and adding the bolded italicized text as follows. Any numbered section currently within the adopted ordinance not shown below shall remain as is.

2. Bulk Regulations: All development regulations pertaining to the Business Park zoning district contained in Title 9, Zoning, of the West Des Moines City Code shall be adhered to unless otherwise modified by this ordinance:

Minimum lot area	20,000 square feet
Minimum front yard setback	50 feet
Minimum rear yard setback	50 feet; 0' if abuts a similar district
Minimum side yard setback	50 feet; 0' if abuts a similar district
Minimum lot width	75 feet
Maximum height	60 feet: an additional 12 feet of building height is allowed with every additional 10 feet of building setback
Minimum parking setback	25 20 feet from perimeter of property; 0' if abuts a similar district and part of a shared parking arrangement

5. Parking: With the exception of that indicated below, off-street parking areas shall adhere to the minimum requirements as provided in Title 9, Chapter 15 of the West Des Moines City Code.

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Curbs: Due to the anticipation of patron's use of large rolling equipment bags, no curb shall be required along the patron drop off/pick-up lane lane(s) within the Parcel 10 site. Traditional concrete filled bollard posts shall be placed along the vehicle use area in front of the primary building entrance and at the head of ADA defined parking stalls and access areas. Decorative bollards, planter boxes, benches, etc. of a design to resist movement from vehicle impact may be placed along the remaining no curbed area to further delineate between vehicle use areas and pedestrian pathways, if desired. The area of the patron drop off intended for vehicles shall be required to be visually treated the full length of the drop off area to identify pedestrian intended areas from vehicle intended areas.

Parking within the site shall be provided at the following ratios:

- a. Arena: one parking space per four fixed seats
- b. Fieldhouse: one parking space per 1,000 square feet of court or turf area
- c. Meeting Rooms: one parking space per 50 square feet
- d. Outdoor Fields: 85 parking spaces per field
- e. Offices: one parking space per 275 square feet of office area, including reception and common areas
- f. No parking shall be required of ancillary uses located within the building (i.e.: restaurant, pro-shop, sports related medical and physical therapy offices and clinics, and sports training) which typically would not provide services to patrons not otherwise at the complex for another reason. Ancillary uses that may operate independently of the complex which would draw their own patrons in addition to activities or uses already occurring in the complex shall be parked for each use according to title 9, chapter 15.

It is recognized that operationally individual areas of the complex may be configured and/or used in a variety of ways and with multiple uses occurring within the site at a given time which may affect the amount of parking needed. Use of the complex shall be limited by available parking within the site unless alternate parking accommodations, such as shuttle service from off-site parking fields and/or off-peak parking agreements with nearby establishments are secured. Additional parking will be required to be constructed within the site or operations restricted when on-site events result in the parking of vehicles on grass or in other non-designated parking areas or parking is occurring on nearby properties without the consent of those property owners. At such time when it is demonstrated on multiple occurrences that there is not enough parking to accommodate events held on-site, the City reserves the right to require modifications in operations or an increase in the number of parking stalls either through construction on-site, execution of shared-parking agreements with businesses within 1,000' of the RecPlex property or securing of off-site parking areas with shuttle services. Prior to implementation of additional parking within the site, submittal and approval of a Minor Modification Site Plan application will be required which details the location of additional parking and engineering details.

6. Signage: Due to the size and layout of the recreational complex and anticipated high percentage of patrons that may not be regular attendees to the facility, the need to provide clear guidance to visitors of where to go for the various activities possible within the site is critical. A Signage Plan (on file with the City) has been developed identifying the regulations, design and placement locations for specific signs for the following purposes: Main Entrance

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Identification, Vehicle Wayfinding or Direction, Pedestrian Wayfinding or Direction, Outdoor Recreational Field Identification, including sponsorship identification, video and non-video scoreboards and Rules and Regulations. Wherever conflict occurs between the written text in this document and the details on the Signage Plan, the details on the Signage Plan shall prevail. With the exception of that indicated below, signage shall comply with regulations for the Business Park District stated within Title 9, Chapter 18 of the West Des Moines City Code.

- a. Wayfinding Monument Signage Signs: Signage intended to identify the name of the development/complex which may also include wayfinding information to direct patrons to specific locations within the complex shall be allowed consistent with regulations for a Monument Sign as provided in Title 9, Chapter 18 of the West Des Moines City Code, with the following exceptions:
 - (1) Signage shall be located only at key vehicular decision points interior to the site.
 - (2) (1) A maximum of two (2) signs shall be allowed within the site at a minimum 20' setback from a public street right-of-way.
 - (3) (2) A minimum 300' of separation one hundred fifty feet (150') shall be maintained between signs.
 - (4) (3) These signs shall not exceed seven feet six inches (7' 6") in height and sixty-seven (67) square feet of structure size. Total area of the sign structure shall not exceed sixty-four (64) square feet seven feet (7') in height.
 - (5) (4) The sign structure shall be designed to create visual interest and be unified with the architecture, colors and materials that are relevant to the overall site. Said signs must be more than just a box placed on a slab in the ground; they shall be an attractive feature, incorporating architectural elements on the sides, bottom and top to frame the sign area.
 - (5) Sign copy shall not be required to comply with the minimum ¾" dimensional lettering requirements of the code.
- b. Wayfinding Signage: These signs are intended to provide instruction and/or information to the public to direct them into and around a site. Two types of wayfinding signs are defined based upon the method of movement within the site.
 - (1) Vehicular Wayfinding Signage intended to aid motoring visitors:
 - a) The height of these signs shall not exceed seven feet six inches (7'6") in height and twenty-five (25) square feet in structure size.
 - b) Sign copy shall not be required to comply with the minimum ¾" dimensional lettering requirements of the code.
 - (2) Pedestrian Wayfinding Signage intended to aid walking visitors:
 - a) The height of these signs shall not exceed seven feet six inches (7'6") in height and ten (10) square feet in structure size.
 - b) Sign copy shall not be required to comply with the minimum ¾" dimensional lettering requirements of the code.
- b. c. Field Identification: While per code these signs would not be allowed to display any corporate identification, due to the community benefit of this facility that was made possible in part through donations and funding by various corporate sponsors, business identification of financial contributors will be allowed on these signs. Signage identifying individual recreation fields may be located adjacent to each recreation field consistent with the following:

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- (1) Size of the signs shall not exceed thirty (30) square feet in size and a maximum of six feet (6') in height. The size of these signs shall not exceed nine feet (9') in height and thirty (30) square feet in structure size.
- (2) Copy on the sign is not intended to be easily legible from Grand Avenue and therefore shall not exceed six inches (6") in height. The copy identifying the field number may be a maximum of two (2) feet in height and may be illuminated but must be shut off between 11:00 pm and 5:00 am unless the field is in use. In that case, the illumination must be shut off within one hour of the end of the use of the field for that day. The field number identification shall not be required to comply with the minimum 3/4" dimensional letter requirement.
- (3) Sponsor names or logos: Logos may be displayed on the signs but shall not exceed eight inches (8") four square feet in total copy area and shall not be internally illuminated. The top edge of the copy shall be no higher than five feet (5') from the ground.
- (4) Dimensional copy shall be required. Sign copy shall not be required to comply with the minimum ¾" dimensional lettering requirements of the code.
- (5) A maximum of one sign shall be allowed per field.
- e. d. Scoreboards with video display capabilities shall comply with regulations for Scoreboards as provided in Title 9, Chapter 10 of West Des Moines City Code. Non-video display scoreboards associated with a recreational field shall be allowed in addition to field identification signage. Scoreboards require City approval of a site plan application.
- e. Rules and Regulations signs: These signs are informational signs to communicate rules and regulations to patrons and visitors to the site. These signs shall be allowed on poles with the top of the sign at a maximum of seven (7) feet high with a sign area not to exceed six (6) square feet in size. These signs may include the RecPlex logo or identification; however, no additional square footage of sign area will be granted to accommodate their identification.
- f. Building Signage: Due to the scale of the building and the setback from the public street, the total amount of building signage (wall signs) shall be calculated based upon the length of the building facing north (Grand Avenue) at one point seven five (1.75) square foot per linear foot of building frontage. The City of West Des Moines logo may exceed the maximum six (6) foot height allowed by code but shall not exceed eight feet (8') in height. The logo in combination with the city's name text shall not exceed a maximum of fourteen feet six inches (14'6") in height. All other wall signage including size of logos and collective total square footage of all wall signs allowed at the 1.75sf/lf rate shall comply with city code requirements for wall signage.

SECTION 2. REPEALER. All ordinances or parts of ordinances in conflict with the provision of this ordinance are hereby repealed.

SECTION 3. <u>SAVINGS CLAUSE.</u> If any section, provision, sentence, clause, phrase or part of the Ordinance shall be adjudged invalid or unconstitutional, such adjudication shall not affect the validity of the Ordinance as a whole or any provision, section, subsection, sentence, clause, phrase or part hereof not adjudged invalid or unconstitutional.

SECTION 4. <u>VIOLATIONS AND PENALTIES.</u> Any person who violates the provisions of this

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Ordinance upon conviction shall be punished as set forth in Title 1, Chapter 4, Section 1 of the City Code of the City of West Des Moines, Iowa.

SECTION 5. OTHER REMEDIES. In addition to the provisions set out in the Violations and Penalties Section herein, the City may proceed in law or equity against any person, firm or corporation for violation of any section or subsection of this Ordinance.

SECTION 6. <u>EFFECTIVE DATE.</u> This Ordinance shall be in full force and effect after its passage, approval and publication as provided by law
Passed and approved by the City Council on theday of, 2021.
Steven K. Gaer, Mayor
ATTEST:
Ryan T. Jacobson City Clerk

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