

CITY OF WEST DES MOINES STAFF REPORT COMMUNICATION

Meeting Date: August 29, 2022

ITEM: Comprehensive Plan Land Use Map Amendment – Amend the Comprehensive Plan Land Use Map to change from Detached Residential, Industrial Low and Multi Use Low to Industrial Low land use – McKinney Property – CPA-005748-2022

RESOLUTION: Denial of an Amendment to Comprehensive Plan Land Use Map

Background: As a result of the outreach to review and explain the new land use map approach and recommended colors, Staff received five specific amendment requests for changes to the land use classification from that shown on the Land Use Map. Since staff's proposed land use map was posted for public review and comment, staff believes any request to change land use classifications should happen as part of a public hearing to allow explanation of the reasoning behind the current classification and the desire to change to be vetted in a public forum.

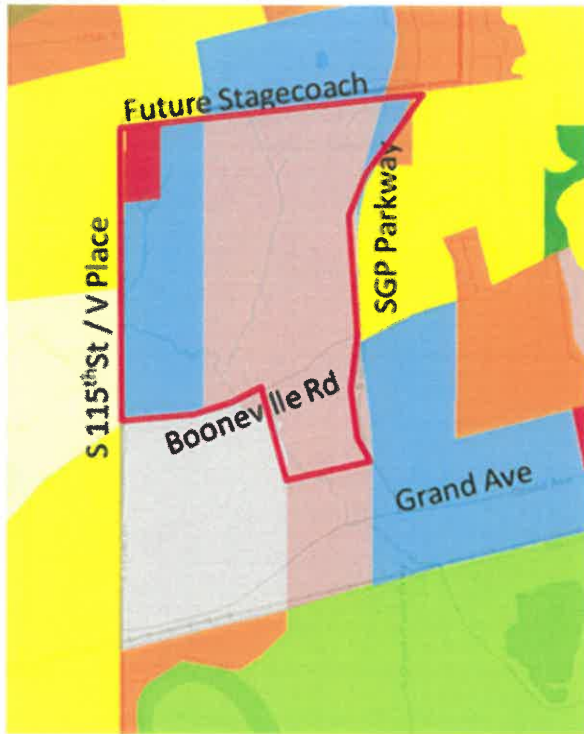
As explained in the staff report for consideration of the update to the Comprehensive Plan, in developing the proposed new land use map, staff considered several factors in determining the best land use classification for the city's undeveloped areas. Included within this report is a list of general criteria considered in determining the assignment of land use classifications.

Location: Located west of S Grand Prairie Parkway, east of S 115th Street/V Place, south of future Stagecoach Drive.

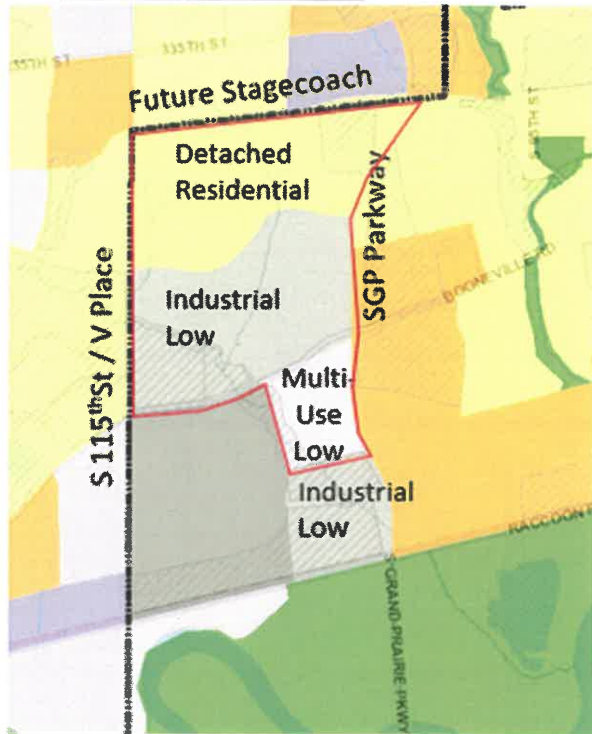
Applicant's Request: Amend the Comprehensive Plan Land Use Map for the approximately 490 acres to change from Detached Residential (DR), Industrial Low (IL) and Multi Use Low (MUL) to all Industrial Low (IL) land use. The applicant is requesting a change to the land use map to designate the property consistent with the existing land use designation of Office and Business Park.

The area is currently designated on the 2010 adopted land use map as Office (blue) and Business Park (mauve). The new land use map designates the area between Booneville Road and future Thorne Dr as Industrial Low (IL); the area north of future Thorne Dr to future Stagecoach Dr as Detached Residential (DR) and the area south of Booneville Road as Multi Use Low (MUL).

2010 Adopted Land Use



2022 Adopted Land Use



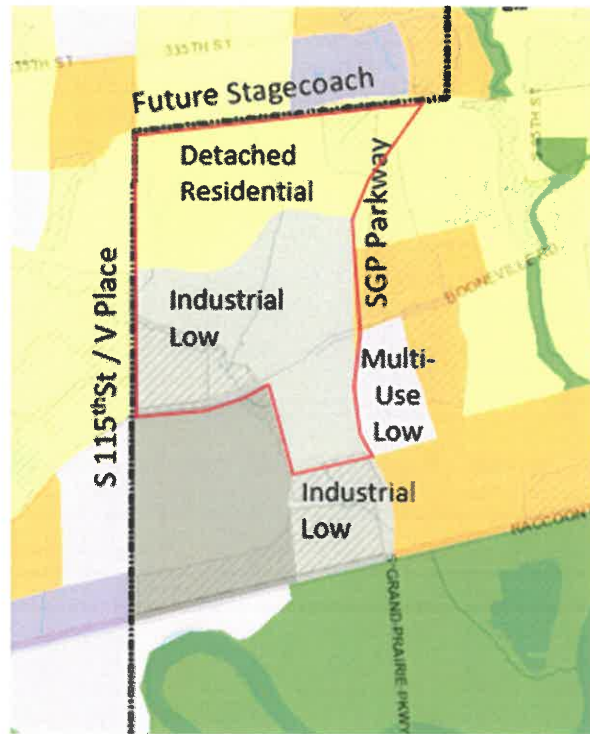
The 2010 adopted land use was modified from residential as part of a city-initiated Comprehensive Plan amendment in 2010 to accommodate a potential economic development project at the time which was deemed to be a positive impact for the city. The project never materialized therefore the property has remained undeveloped since 2010 with no inquiries for industrial land use in this area.

The area southwest of the site was modified in 2021 from Office and Light Industrial to Light Industrial across the entire parcel to allow for a Microsoft data center.

The 2022 Land Use Map designates the property as Industrial Low (light gray) on the southern portion of the site (between Booneville Rd and future Thorne Dr), which can accommodate both industrial and business park uses desired by the applicant. Detached Residential (yellow) land use is identified on the northern portion of the site (north of future Thorne Dr to future Stagecoach Dr) which will allow for residential development similar to what has been occurring with properties to the east. A small pocket of Multi Use Low (light purple) land use is identified for south of Booneville Rd and just north of Grand Ave. The multi-use low area was intended as a small pocket of service and retail uses intended to serve the residential areas to the east and north.

Staff has met with the applicant a couple of times to discuss this area and ultimately accommodated some of the applicant's request for industrial/business park land use for the site by modifying the southern portion of the site to the Industrial Low land use and making office as an acceptable place type in the Industrial Low classification. However, with current development trends to the east being residential staff maintained the detached residential (yellow) land use on the northern portion of the site to accommodate what is anticipated to be single family residential development. Staff does not believe the full acreage of land in this area will develop as industrial.

Should the applicant wish to keep the entire southern portion of the site (south of future Thorne Dr and south of Booneville Rd) as Industrial Low, staff could support the Multi Use Low area being relocated to the east side of S Grand Prairie Parkway and adjacent to the Mixed Residential land use assigning the former Multi Use Low area as Industrial Low. If there is support of this, a motion directing staff to shift the Multi Use Low to the east side of S Grand Prairie Parkway and assign Industrial Low on the McKinney property would need to be made.



It is noted in the Comprehensive Plan text document that land uses may shift with the developed location of a street if used as a transition in land use. Should the alignment of the street shift the amount of the respective land uses on each side of the roadway would adjust accordingly.

Recommendation: Deny the change to the Comprehensive Plan Land Use Map.

To aid the Commission and Council, the following motion options are available for the request:

- Deny the requested change (leaves the land use classifications as presented by staff on the map included in and approved as part of the main document);
- Approve the application of specified land use classifications as requested by the applicant; - or,
- Approve an amendment to the Land Use Map with the application of the following ... (*Commission and Council providing directions on what land uses to apply where*).

Lead Staff Member: Karen Marren

Approval Meeting Dates:

Planning and Zoning Commission	August 29, 2022
City Council	

Staff Report Reviews:

Planning & Zoning Commission	<input checked="" type="checkbox"/> Development Coordinator (or) <input checked="" type="checkbox"/> Director	<input checked="" type="checkbox"/> Legal Department
City Council	<input type="checkbox"/> Director <input type="checkbox"/> Appropriations/Finance	<input type="checkbox"/> Legal Department <input type="checkbox"/> Agenda Acceptance

Publications (if applicable)

Published In:	Des Moines Register Community Section
Date(s) Published	8/15/22
Date(s) of Mailed Notices	N/A

Council Subcommittee Review (if applicable)

Subcommittee	Development & Planning
Date Reviewed	N/A
Recommendation	<input type="checkbox"/> Yes <input type="checkbox"/> No <input type="checkbox"/> Split

Land Use Assignment Considerations/Criteria

Though certainly not the only possible future, the arrangement of land uses within the undeveloped areas reflects the goals and strategies provided in the plan, basic rules of good planning, and the best understanding of existing environmental conditions and future conditions as related to roads and utility infrastructure.

- a. Land Context: (Environmentally Sensitive Areas)
 - i. Steep slopes (smaller footprint building types can be accommodated on steeper slopes)
 - ii. Drainage and Flood Hazard
 - iii. Tree canopy
- b. Streets as boundaries between different intensity land use classifications
- c. Street classification and access consideration for higher intensity classifications
- d. Walkability ($\frac{1}{2}$ and $\frac{1}{4}$ mile buffer areas) from non-residential land uses
- e. Community Facilities/Schools should be surrounded by residential
- f. Detached Residential (DR) should have nearby access to parks and open spaces, as well as nearby neighborhood scale retail and services.
- g. Mixed Residential (MR) land use areas are an appropriate transition use between the detached residential land use and non-residential use designations.
- h. Mixed Residential (MR) land use will be adjacent to or surrounding areas of multi-use to provide the roof tops needed to support retail, service and office uses and provide walkability from the residential neighborhoods to daily needs and support services.
- i. The Multi Use Low (MUL) land use classification is used to either provide areas for commercial nodes surrounded by residential land use areas or as a transition from higher intensity multi-use areas to residential neighborhoods.
- j. Multi Use Low (MUL) land uses should be located for necessary auto access off of collectors and local streets.
- k. Multi Use Medium (MUM) land use will provide larger commercial corridors or activity areas surrounded by residential land use areas or as a transition from higher intense classifications.
- l. The Multi Use Medium (MUM) classification is typically used as a transition between high intensity multi use and low intensity multi use areas or residential classifications. And would typically be buffered to any surrounding detached residential land use.
- m. Multi Use High (MUH) land use should be provided as either the core of a larger/urban scale activity center that draws from the broader region or as an auto oriented service and retail node located at an interchange for interstate and highway road classifications.
- n. Multi Use High (MUH) land use shall be located with service from highways and major arterials.
- o. Multi Use High (MUH) shall be located on one side of an interstate or highway rather than straddling major roadways to allow for interior walkability.
- p. Multi Use High (MUH) and Industrial High (IH) should not be adjacent to Single Family Detached.
- q. Due to the potential for truck traffic, Industrial Low (IL) land use areas are auto oriented and should be located along collector or higher classification of roadways.
- r. With large amounts of truck traffic Industrial High (IH) land use areas are auto oriented and should be located along major collector or arterial roadways.

A RESOLUTION OF THE PLAN AND ZONING COMMISSION
NO. PZC-22-083

WHEREAS, pursuant to the provisions of Title 9, Zoning, of the West Des Moines Municipal Code, the applicant and property owner, W & G McKinney West Farm, L.C., request approval for a Comprehensive Plan Land Use Map Amendment for property generally located west of S Grand Prairie Parkway, east of S 115th Street/V Place, south of future Stagecoach Drive as depicted on the Comprehensive Plan Land Use Map Change Illustration included in the staff report to change the land use designation of the approximately 490 acres from Detached Residential (DR), Industrial Low (IL) and Multi Use Low (MUL) to all Industrial Low (IL) land use; and

WHEREAS, the comprehensive plan amendment complies with the applicable provisions of Iowa Code Chapter 414 and City Code.

NOW, THEREFORE, the Plan and Zoning Commission of the City of West Des Moines recommends that City Council deny the amendment to the Comprehensive Plan and Land Use Map, (CPA-005748-2022) subject to compliance with all the conditions of approval as stated in the staff report, including conditions added at the meeting, and attached hereto as Exhibit "A", if applicable.

PASSED AND ADOPTED on August 29, 2022.

Jennifer Drake, Chair
Plan and Zoning Commission

I HEREBY CERTIFY that the foregoing resolution was duly adopted by the Plan and Zoning Commission of the City of West Des Moines, Iowa, at a regular meeting held on August 29, 2022, by the following vote:

AYES:

NAYS:

ABSTENTIONS:

ABSENT:

ATTEST:

Recording Secretary