

CITY OF WEST DES MOINES STAFF REPORT COMMUNICATION

Meeting Date: August 29, 2022

ITEM: Comprehensive Plan Land Use Map Amendment – Amend the Comprehensive Plan Land Use Map to change from Mixed Residential to Multi Use Medium – Colby Property – CPA-005750-2022

RESOLUTION: Denial of an Amendment to Comprehensive Plan Land Use Map

Background: As a result of the outreach to review and explain the new land use map approach and recommended colors, Staff received five specific amendment requests for changes to the land use classification from that shown on the Land Use Map. Since staff's proposed land use map was posted for public review and comment, staff believes any request to change land use classifications should happen as part of a public hearing to allow explanation of the reasoning behind the current classification and the desire to change to be vetted in a public forum.

As explained in the staff report for consideration of the update to the Comprehensive Plan, in developing the proposed new land use map, staff considered several factors in determining the best land use classification for the city's undeveloped areas. Included within this report is a list of general criteria considered in determining the assignment of land use classifications.

Location: Located west of future SE 42nd Street and north of Veterans Parkway.

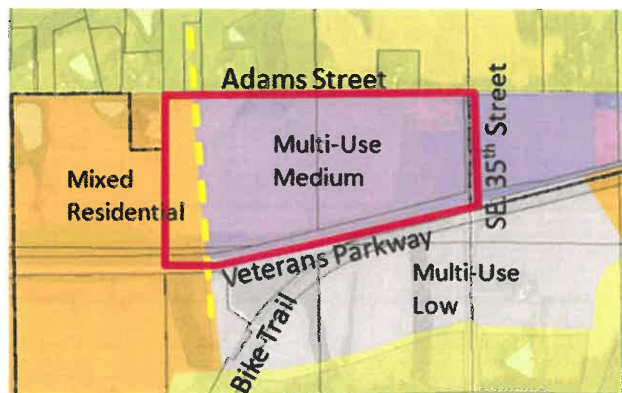
Applicant's Request: Amend the Comprehensive Plan Land Use Map to change from Mixed Residential (MR) to Multi-Use Medium (MUM) land use. The applicant is requesting a change to the land use map for consistency with the balance of the property.

The area is currently designated on the 2010 adopted land use map as Community Commercial and is unzoned. The new land use map designates the area east of future SE 42nd Street as Multi Use Medium (mid-scale residential, office, retail, and limited impact industrial uses) and the area to the west of future SE 42nd Street as Mixed Residential (detached & attached residential dwellings).

2010 Adopted Land Use



2022 Adopted Land Use



The proposed land uses were established with consideration of the land use criteria and planning best practices based on the following:

- Using the proposed Ultimate Street Map alignment for SE 42nd Street (shown as a yellow dashed line) as the boundary between different intensity land use classifications.
- The node of multi-use area provided on the map is focused on the bike trail south of Veterans Parkway and the intersection of SE 35th Street as the service node for surrounding residential development. Staff does not feel that a small sliver of multi-use area would be beneficial or viable for development on the west side of the future 42nd Street depending on the ultimate developed location of the street.
- Land uses on this new draft map were not designated by parcel boundaries as done in the past, but by physical land features such as rivers and drainage ways or other physical land barriers. The Ultimate Streets Map was also used due to the physical barrier a street can make between land uses; therefore, staff felt the future extension of SE 42nd was a barrier that provided the necessary break for land use transition.

It is noted in the Comprehensive Plan text document that land uses may shift with the developed location of a street if used as a transition in land use. Should the alignment of the street shift further to the west more area would be accommodated on site east of the ROW to allow for multi-use land, however, if the street alignment would shift to the east, additional area for mixed residential would be provided west of the ROW.

Recommendation: Deny the change to the Comprehensive Plan Land Use Map.

To aid the Commission and Council, the following motion options are available for the request:

- Deny the requested change (leaves the land use classifications as presented by staff on the map included in and approved as part of the main document);
- Approve the application of specified land use classifications as requested by the applicant;
- or,
- Approve an amendment to the Land Use Map with the application of the following ...
(*Commission and Council providing directions on what land uses to apply where*).

Lead Staff Member: Karen Marren

Approval Meeting Dates:

Planning and Zoning Commission	August 29, 2022
City Council	

Staff Report Reviews:

Planning & Zoning Commission	<input checked="" type="checkbox"/> Development Coordinator (or) <input checked="" type="checkbox"/> Director	<input checked="" type="checkbox"/> Legal Department
City Council	<input type="checkbox"/> Director <input type="checkbox"/> Appropriations/Finance	<input type="checkbox"/> Legal Department <input type="checkbox"/> Agenda Acceptance

Publications (if applicable)

Published In:	Des Moines Register Community Section
Date(s) Published	8/15/22
Date(s) of Mailed Notices	N/A

Council Subcommittee Review (if applicable)

Subcommittee	Development & Planning
Date Reviewed	N/A
Recommendation	<input type="checkbox"/> Yes <input type="checkbox"/> No <input type="checkbox"/> Split

Land Use Assignment Considerations/Criteria

Though certainly not the only possible future, the arrangement of land uses within the undeveloped areas reflects the goals and strategies provided in the plan, basic rules of good planning, and the best understanding of existing environmental conditions and future conditions as related to roads and utility infrastructure.

- a. Land Context: (Environmentally Sensitive Areas)
 - i. Steep slopes (smaller footprint building types can be accommodated on steeper slopes)
 - ii. Drainage and Flood Hazard
 - iii. Tree canopy
- b. Streets as boundaries between different intensity land use classifications
- c. Street classification and access consideration for higher intensity classifications
- d. Walkability ($\frac{1}{2}$ and $\frac{1}{4}$ mile buffer areas) from non-residential land uses
- e. Community Facilities/Schools should be surrounded by residential
- f. Detached Residential (DR) should have nearby access to parks and open spaces, as well as nearby neighborhood scale retail and services.
- g. Mixed Residential (MR) land use areas are an appropriate transition use between the detached residential land use and non-residential use designations.
- h. Mixed Residential (MR) land use will be adjacent to or surrounding areas of multi-use to provide the roof tops needed to support retail, service and office uses and provide walkability from the residential neighborhoods to daily needs and support services.
- i. The Multi Use Low (MUL) land use classification is used to either provide areas for commercial nodes surrounded by residential land use areas or as a transition from higher intensity multi-use areas to residential neighborhoods.
- j. Multi Use Low (MUL) land uses should be located for necessary auto access off of collectors and local streets.
- k. Multi Use Medium (MUM) land use will provide larger commercial corridors or activity areas surrounded by residential land use areas or as a transition from higher intense classifications.
- l. The Multi Use Medium (MUM) classification is typically used as a transition between high intensity multi use and low intensity multi use areas or residential classifications. And would typically be buffered to any surrounding detached residential land use.
- m. Multi Use High (MUH) land use should be provided as either the core of a larger/urban scale activity center that draws from the broader region or as an auto oriented service and retail node located at an interchange for interstate and highway road classifications.
- n. Multi Use High (MUH) land use shall be located with service from highways and major arterials.
- o. Multi Use High (MUH) shall be located on one side of an interstate or highway rather than straddling major roadways to allow for interior walkability.
- p. Multi Use High (MUH) and Industrial High (IH) should not be adjacent to Single Family Detached.
- q. Due to the potential for truck traffic, Industrial Low (IL) land use areas are auto oriented and should be located along collector or higher classification of roadways.
- r. With large amounts of truck traffic Industrial High (IH) land use areas are auto oriented and should be located along major collector or arterial roadways.

A RESOLUTION OF THE PLAN AND ZONING COMMISSION
NO. PZC-22-085

WHEREAS, pursuant to the provisions of Title 9, Zoning, of the West Des Moines Municipal Code, the applicant and property owner, Colby Interests, request approval for a Comprehensive Plan Land Use Map Amendment for property generally located north of Veterans Parkway and West of SE 35th Street as depicted on the Comprehensive Plan Land Use Map Change Illustration included in the staff report to change the land use designation of the approximately 68 acres to change from Mixed Residential (MR) and Multi Use Medium (MUM) to all Multi Use Medium (MUM) land use; and

WHEREAS, the comprehensive plan amendment complies with the applicable provisions of Iowa Code Chapter 414 and City Code.

NOW, THEREFORE, the Plan and Zoning Commission of the City of West Des Moines recommends that City Council **deny** the amendment to the Comprehensive Plan and Land Use Map, (CPA-005750-2022) subject to compliance with all the conditions of approval as stated in the staff report, including conditions added at the meeting, and attached hereto as Exhibit "A", if applicable.

PASSED AND ADOPTED on August 29, 2022.

Jennifer Drake, Chair
Plan and Zoning Commission

I HEREBY CERTIFY that the foregoing resolution was duly adopted by the Plan and Zoning Commission of the City of West Des Moines, Iowa, at a regular meeting held on August 29, 2022, by the following vote:

AYES:

NAYS:

ABSTENTIONS:

ABSENT:

ATTEST:

Recording Secretary