

COMPREHENSIVE ANNUAL FINANCIAL REPORT

CITY OF WEST DES MOINES, IOWA

Year Ended June 30, 2011

Prepared by the Finance Department

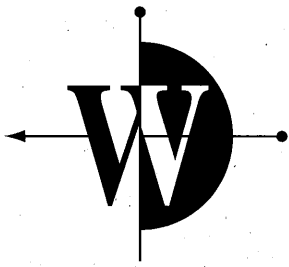
Introductory section

TABLE OF CONTENTS

	<u>Page</u>
INTRODUCTORY SECTION	
Table of contents	i-ii
Transmittal letter	iii-vi
GFOA Certificate	vii
Elected and appointed officials	viii
Organizational chart	ix
 FINANCIAL SECTION	
Independent Auditor's Report	1-2
Management's Discussion and Analysis	3-13
Basic Financial Statements	
Government-wide financial statements	
Statement of net assets	15-16
Statement of activities	17-18
Fund financial statements	
Balance sheet – governmental funds	19
Reconciliation of the governmental funds balance sheet to the statement of net assets	20
Statement of revenues, expenditures and changes in fund balances – governmental funds	21
Reconciliation of the statement of revenues, expenditures and changes in fund balances of governmental funds to the statement of activities	22
Statement of net assets – proprietary funds	23-24
Statement of revenues, expenses and changes in fund net assets – proprietary funds	25
Reconciliation of the change in net assets – proprietary funds to the statement of activities	26
Statement of cash flows – proprietary funds	27-28
Statement of assets and liabilities – agency funds	29
Notes to basic financial statements	30-54
 Required Supplementary Information	
Schedule of funding progress for the retiree health plan	55
Budgetary comparison schedule – budget to actual – all governmental funds and proprietary funds	56
Note to required supplementary information – budgetary reporting	57
Required supplementary information – modified approach	58-60
 Supplementary Information	
Nonmajor governmental funds	
Combining balance sheet	61-62
Combining statement of revenues, expenditures and changes in fund balances (deficit)	63-64
Internal service funds	
Combining statement of net assets	65
Combining statement of revenues, expenses and changes in net assets	66
Combining statement of cash flows	67-68
Agency funds	
Combining statement of assets and liabilities	69
Combining statement of changes in assets and liabilities	70
Schedule of expenditures of federal awards	71-72
Summary of key data for sewer revenue bonds (unaudited)	73

TABLE OF CONTENTS (continued)

	<u>Page</u>
STATISTICAL SECTION (UNAUDITED)	
Statistical section contents	74
Net assets by component	75-76
Changes in net assets	77-80
Program revenues by function/program	81-82
Fund balances, governmental funds	83-84
Changes in fund balances, governmental funds	85-86
General government tax revenues by source	87
Assessed value and estimated actual value of taxable property	88-89
Direct and overlapping property tax rates - per \$1,000 of assessed valuation	90
Principal property taxpayers	91
Property tax levies and collections	92-93
Outstanding debt, by type	94-95
Ratios of general obligation bonded debt	96
Direct and overlapping governmental activities debt	97
Legal debt margin information	98-99
Pledged-revenue coverage	100
Demographic and economic statistics	101
Principal employers	102
Full-time equivalent city government employees, by function/program	103-104
Operating indicators by department	105-106
Capital asset statistics by department	107-108
COMPLIANCE SECTION	
Independent auditor's report on internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with <i>Government Auditing Standards</i>	109-110
Independent auditor's report on compliance with requirements that could have a direct and material effect on each major program and on internal control over compliance in accordance with OMB Circular A-133	111-112
Summary schedule of prior audit findings	113
Schedule of findings	114-118
Corrective action plan	119



THE CITY OF
West Des Moines®
www.wdm-ia.com

Finance Department

4200 Mills Civic Parkway
P.O. Box 65320
West Des Moines, IA 50265-0320

515-222-3600
FAX 515-222-3640
TDD/TTY 515-222-3334

E-mail [city info@wdm-ia.com](mailto:cityinfo@wdm-ia.com)

'Aaa'
Credit Rating
Moody's

'AAA'
Credit Rating
Standard & Poor's

December 15, 2011

Honorable Mayor,
Members of the City Council, and
Citizens of the City of West Des Moines, Iowa:

Chapter 11 of the *Code of Iowa* requires the City of West Des Moines (the "City") to publish a complete set of audited financial statements within nine months of the close of each fiscal year. This comprehensive annual financial report has been published to fulfill this requirement for the fiscal year ended June 30, 2011.

This report consists of management's representations concerning the finances of the City. Management assumes full responsibility for the completeness and reliability of all the information, based upon a comprehensive framework of internal control established for this purpose. The cost of internal controls should not exceed anticipated benefits; therefore, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Denman and Company, LLP, a firm of licensed certified public accountants, has issued an unqualified opinion on the statements which has been published herein, immediately preceding the financial section of the report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. This letter of transmittal is intended to complement the MD&A and they should be read in conjunction.

Profile of the City

The City was incorporated as Valley Junction in 1893, changed its name to West Des Moines in 1938, and is now the largest suburb of Iowa's capital city of Des Moines. Centrally located in Iowa, the City is currently comprised of approximately 47.3 square miles; recent annexations of 4,600 acres along the Raccoon River in 2010 and another 451 acres at western edge of the City in 2011 now cause the City to span parts of Polk, Dallas, Warren, and Madison Counties.

In 2010 the U.S. Census Bureau reported that the City was home to 56,609 residents; representing a 22% increase since the 2000 census. Of our total residents, 44,999 reside in Polk County, 11,569 in Dallas County, 41 in Warren County, and none in Madison County.

Policy-making and legislative authority in the City of West Des Moines are vested in a governing council. The City Council consists of a mayor and five council members; all are elected on a non-partisan basis. Three of the council members are elected by ward and two, as well as the mayor, elected at large. For continuity purposes, the mayor and council members serve four-year staggered terms with elections held every two years. The City Council makes policy decisions for the City through the enactment of ordinances, resolutions and motions. The Council is also responsible for adopting operating and capital budgets, appointing committees, hiring a city manager and city attorney, and appointing a city clerk.

The City Manager, as the City's chief administrative officer, is responsible for implementing policy decisions of the City Council, overseeing day-to-day operations, and hiring department directors. Departments of the City include Community & Economic Development, Development Services, Emergency Medical Services, Finance, Fire, Human Services, Parks & Recreation, Police, and Public Works. The City also maintains a public library which, through state statute, is governed by a separate Board of Trustees. However, the library and its employees are also considered a city department as they are budgeted funds by the City Council and routinely follow the general operating policies and procedures implemented by the City.

Public elementary and secondary education services for West Des Moines residents are provided by the Des Moines, Norwalk, Van Meter, Waukee, West Des Moines, and Winterset school districts, while public water services are provided by the West Des Moines Water Works. These entities have the ability to issue separate debt which is not an obligation of the City; therefore the financial statements of these entities have not been included in this report.

The annual budget serves as the foundation for the City's financial planning and control. Each fall, all departments are required to submit requests for budgetary appropriation related to the upcoming fiscal year. Using these requests, as well as revenue projections provided by the finance department, the city manager prepares a preliminary budget which is presented to the Mayor and City Council for discussion. The Council conducts workshops and a public hearing before ultimately voting on the budget. By state statute, the budget must be adopted and filed with the State of Iowa prior to March 15th of each year. The state mandates legal spending control at the function level, which consists of Public Safety, Public Works, Health and Social Services, Culture and Recreation, Community and Economic Development, General Government, Capital Projects, Debt Service, and Business-type.

Local Economy

While West Des Moines is the 10th largest city in the state by population, it currently ranks 4th in terms of taxable retail sales, 3rd in terms of property valuations, and 2nd in the collection of hotel/motel taxes. The median household income in the City continues to exceed both the national and state averages. Per 2010 U.S. Census figures, the median household income in the City was estimated to be \$61,462 in comparison to state and national figures of \$48,052 and \$50,221, respectively.

Over the past decade or more, the City has seen sustained commercial growth spanning across industry lines. This has provided relative economic stability during recent years as the nation's overall economy has been in flux. Major developments completed include Jordan Creek Town Center, a 200-acre upscale retail and entertainment complex, which opened in 2004. Adjacent to the Town Center is a new West Des Moines campus for Wells Fargo Home Mortgage, completed in 2006 and currently serving over 3,200 employees, as well as the newly-constructed North American Headquarters of Aviva USA and its over 1,500 employees, completed in September 2010. Since the completion of the Town Center and corporate campuses, many other retail establishments, restaurants, hotels, and single and multi-family residences have been constructed in the Jordan Creek and nearby West Glen areas of the City.

The construction of two hospitals in West Des Moines was completed late in 2009 with Mercy West Lakes Hospital opening in September and Iowa Methodist West Hospital opening in October. Quality of life has been enhanced by the scope of medical services offered and the availability of over 240 hospital beds. Since the opening of the hospitals, other nearby medical-related facilities have been built or expanded as this area of our community continues to draw a larger number of individuals seeking quality health care.

Despite its recent growth, the City continues to heavily consider the effects of a sluggish economy when projecting revenues and expenditures. Cautious property tax and ancillary revenue estimates, assumptions of nominal investment returns, and conservative expense figures are used to establish rates and balance the budget into the upcoming fiscal years. These tactics ensure that adequate funding for services will be available in future budget cycles.

The City places an emphasis on a creative but sound economic development strategy which offers plans to businesses seeking to grow within or relocate to the City. In this regard, the City Council recently adopted a policy to provide

incentives to industrial businesses that expand or improve their facilities as a way to both increase business productivity and promote businesses to stay in West Des Moines to receive full tax abatement benefits.

Relevant Financial Policies and Long-term Financial Planning

For budgetary and planning purposes, management strives to maintain an unassigned, undesignated general fund balance equal to or slightly exceeding 25 percent of total general fund expenditures. These funds are necessary to meet cash flow needs during the initial months of the new fiscal year as property tax revenue, the primary source of funding for general operations, is collected semi-annually with the respective county treasurers remitting the vast majority of those taxes to the City in the months of October and April.

Annually, during the budget process, the City evaluates the property tax rate for comparison to other cities of similar size and to determine that there will be sufficient revenue to provide the services deemed necessary by the City Council. Fees and charges for services are also evaluated annually to ensure they keep pace with the cost of providing these specific services. The City strives to maintain or increase its diversified revenue sources, a measure outlined in the City's Balanced Scorecard (i.e. strategic plan), to provide for greater financial stability.

Included in the operating budget are costs associated with the City's capital equipment replacement schedule. This money is set-aside annually to ensure funding is available for the timely replacement of vehicles and heavy equipment that are no longer cost effective to maintain. In addition, during each budget cycle the City Council and staff update the City's multi-year capital improvement plan, including funding of priority projects, based on community input and other data. Among the data available is information from the Street Management System (SMS), which assesses and prioritizes street maintenance needs.

The City has established four measures in regard to the issuance of debt. First, the City prefers to limit the amount of general obligation debt issued to one-half of the constitutionally allowed debt limit. Second, the City strives to maintain bonded debt below \$1,000 per capita. Third, a debt issuance that is not voted on by the taxpayers should not necessitate an increase in the property tax rate. Finally, the debt service property tax rate will be maintained at \$2.00 per \$1,000 of valuation.

Major Initiatives and Accomplishments

On July 8, 2011, Standard & Poor's Rating Services reaffirmed the City's AAA/Stable bond rating. This rating, plus a similar Moody's Aaa rating last confirmed on July 14, 2010, represent the highest ratings available and, according to Standard & Poor's, reflects "the City's status as an employment and residential center for the entire Des Moines metropolitan area; the City's access to the large and diverse Des Moines area economy; the City's economic indicators that compare favorably with state and national averages; and the City's historically strong financial position with conservative management."

The City's financial position remained strong despite a use of general fund reserves in fiscal 2010 (the city's first usage since fiscal 2006). At June 30, 2011, the City reported a general fund surplus of just over \$2.5 million, which brought the general fund reserves to \$17.4 million, or 38% of expenditures. The city has eliminated or adjusted numerous staff positions over the last few years which resulted in significant savings to the general fund. Since 2008, the City has successfully refinanced several of its general obligation bonds and as a result has netted over \$5.3 million of net present value interest savings.

During the year extensive renovation was completed on the City's Historic City Hall (originally constructed in 1906) in the Valley Junction business district. The project was wholly financed by a large variety of federal, state and privately raised funds and was one of the tour highlights of the National Main Street Conference held in central Iowa in May 2011. We plan to apply in the fall of 2012 for Leadership in Energy and Environmental Design (LEED) status, and expect to receive minimally a Gold LEED Certification or perhaps a Platinum Certification.

Final master planning of the City's newest community park, Valley View Park, was completed during the year. This was followed, during the summer and fall of 2011, by underground utility work, site grading, and construction of a first phase of vehicle parking which should allow use of the grassy areas of the park by sports enthusiasts and park lovers of all types by the spring of 2012.

Following more than 10 years of off/on work on updating the City's Comprehensive Plan, the final document was approved in September 2010. While the plan is designed to be flexible, we expect it to serve as a guide to plan for growth in our community for years to come.

Finally, during the year the City recruited and hired a new City Manager, Finance Director, Accounting Manager, and Budget Analyst. After more than a decade of no staff changes in these key positions, due to varying circumstances the prior incumbents all moved on, necessitating searches to find the best individuals to serve West Des Moines.

Financial Awards

In May 2002, the City of West Des Moines revised its investment policy and submitted it to the Association of Public Treasurers of the United States and Canada (APT US & C) for consideration in their Investment Policy Certification Program. Upon review of that submission, the City was presented with the Association's Written Investment Policy Certification.

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of West Des Moines for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2010. This was the eighteenth consecutive year that the City has received this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles (GAAP) and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

Additionally, for the thirteenth consecutive year, the City received the GFOA's Distinguished Budget Presentation Award for its annual budget document dated January 31, 2011. In order to qualify for the Distinguished Budget Presentation Award, the City's budget document was judged and deemed proficient in several categories, including as a policy document, a financial plan, an operations guide, and a communications device.

Acknowledgements

Preparation of this report was accomplished through the dedicated services provided by the Finance Department staff. We would like to express our appreciation to all members of the department who assisted with the audit and contributed to the preparation of this report. Likewise, we wish to extend our sincere appreciation to the Mayor and members of the City Council for their interest in and support of our efforts to conduct the City's financial operations in the most responsible and progressive manner.

Respectfully submitted,



Greg Sparks
City Manager



Tim Stiles
Finance Director

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of West Des Moines
Iowa

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
June 30, 2010

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



Linda C. Davison

President

Jeffrey R. Emer

Executive Director

City of West Des Moines, Iowa

**List of Principal Officials
As of June 30, 2011**

Elected Officials

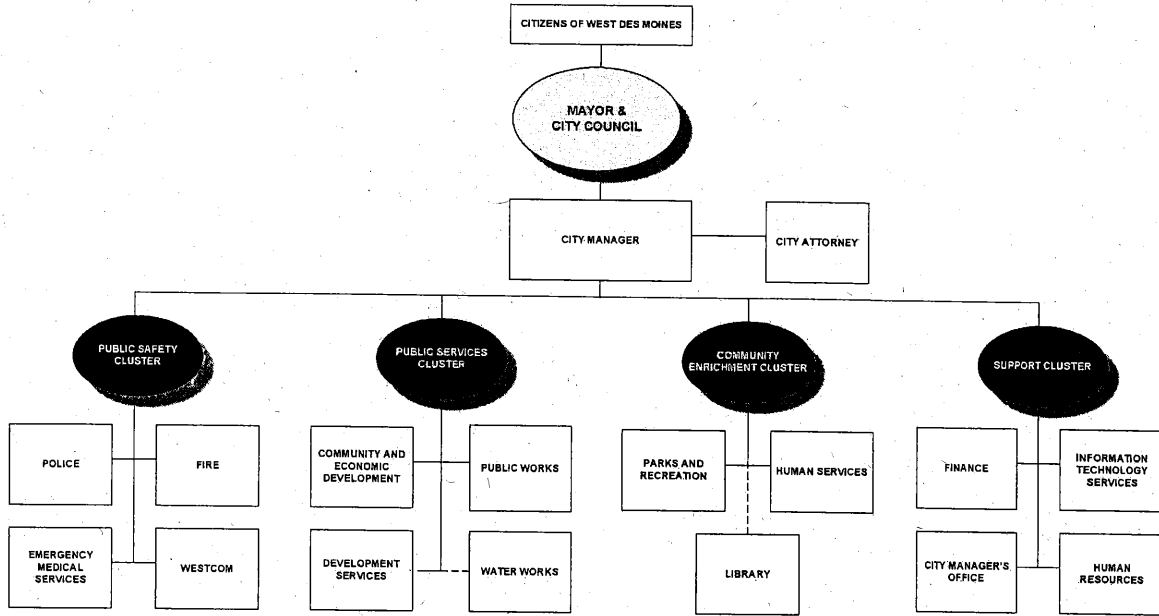
Steven K. Gaer	Mayor	Term Expires January, 2014
Ted Ohmart	Councilmember, At Large	Term Expires January, 2014
Jim Sandager	Councilmember, At Large	Term Expires January, 2012
Charles Schneider	Councilmember, Ward 2	Term Expires January, 2012
Kevin Trevillyan	Councilmember, Ward 1	Term Expires January, 2014
Russ Trimble	Councilmember, Ward 3	Term Expires January, 2014

Appointed Officials

Greg Sparks, City Manager
Jody E. Smith, Deputy City Manager and City Clerk
Richard J. Scieszinski, City Attorney

City of West Des Moines, Iowa

Organizational Chart
As of June 30, 2011



Last Revised: 10/22/09

---- Indicates Reports to Board

Financial Section

INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and
Members of the City Council
City of West Des Moines, Iowa

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of West Des Moines, Iowa (the City), as of and for the year ended June 30, 2011, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of West Des Moines, Iowa as of June 30, 2011, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 13, 2011 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, modified approach information and schedule of funding progress for the retiree health plan on pages 3 through 13 and 55 through 60 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of West Des Moines, Iowa's basic financial statements as a whole. The combining nonmajor fund financial statements and other schedules, listed in the table of contents as supplementary information, including the accompanying Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The supplementary information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory and statistical sections, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.


DENMAN & COMPANY, LLP

West Des Moines, Iowa
December 13, 2011

Management's Discussion and Analysis
For Fiscal Year Ended June 30, 2011

As management of the City of West Des Moines, Iowa, (the "City") we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2011. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which is located in the Introductory Section at the front of this report.

Financial Highlights

- The assets of the City exceeded liabilities at the close of the fiscal year ending June 30, 2011 by \$478,577,640 (net assets). Of this amount, \$53,826,512 (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors. For the fiscal year ended June 30, 2010, assets exceeded liabilities by \$458,798,817. Of this amount, \$60,717,805 was unrestricted.
- The City's total net assets increased by \$19,778,823 during the fiscal year ended June 30, 2011. Governmental activities increased \$14,899,208 and business-type activities increased \$4,879,615. Thus, the City continues to be able to report positive balances in all three categories of net assets; for the government as a whole, as well as its separate governmental and business-type activities.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$45,340,735, a decrease of \$33,355,880. As a result of advance refunding bonds issued by the City, \$33,525,293 of the prior year's fund balance was in an escrow account restricted for the retirement of debt on June 1, 2011. The unassigned portion of the City's fund balance, which is available for spending at the City's discretion, increased by \$2,558,180 from the prior year.
- Fund balances reported as unreserved in Special Revenue and Capital Projects Funds at June 30, 2010, are presented as restricted fund balances at June 30, 2011. This change results from implementation of GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions.
- Standard and Poor's Rating Services reaffirmed the City's AAA/Stable bond rating on July 8, 2011, despite its downgrade of United States bonds to 'AA+' earlier in the year. The AAA/Stable rating is the highest available from Standard and Poor's. In their summary report, Standard and Poor's gave high marks to the City's financial management practices and noted it's historically strong financial position with conservative management. Moody's Investor Services last confirmed the City's bond rating July 14, 2010, when it also received Moody's highest available rating of Aaa.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements, which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to basic financial statements. This report also contains other supplementary information.

Government-wide financial statements - The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to private-sector business.

The *statement of net assets* presents information on all of the City's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Management's Discussion and Analysis
For Fiscal Year Ended June 30, 2011

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include public safety, public works (roads, engineering, and traffic controls), health and social services, culture and recreation, community and economic development, general government, and interest on long-term debt. The business-type activities of the City include sanitary sewer, storm water, and solid waste operations.

The government-wide financial statements include only those balances of the City of West Des Moines, as the *primary government*. The West Des Moines Community School District, the Waukee Community School District, the Norwalk Community School District and West Des Moines Waterworks provide services to the citizens of West Des Moines but do not meet established criteria to be component units of the City, and thus are not included in this report.

The government-wide financial statements can be found on pages 15 through 18 of this report.

Fund financial statements - A *fund* is defined as a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of West Des Moines, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the City's funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds, which are described in further detail as follows:

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, government fund financial statements focus on *near-term inflows* and *outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements, and is typically the basis used in developing the next annual budget.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near term financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison.

The City of West Des Moines maintains fifteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Road Use Tax Fund, Debt Service Fund, Tax Increment Financing Fund, and Capital Projects Fund, all of which are considered to be major funds. Data from the other ten governmental funds are combined into a single, aggregated presentation under the column heading *Nonmajor Governmental Funds*. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The City presents budgetary information as allowed by GASB Statement No. 41. The City adopts an annual appropriated budget for the activity of all funds except agency funds. Formal and legal budgetary control as required by state statute is based upon nine major classes of expenditures known as functions, not by fund or fund type.

The basic governmental fund financial statements can be found on pages 19 through 22 of this report.

Management's Discussion and Analysis
For Fiscal Year Ended June 30, 2011

Proprietary funds consist of two different types of funds. *Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for sanitary sewer system, storm water, and solid waste activities. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City utilizes four internal service funds to account for its vehicle replacement, vehicle maintenance, health and dental insurance program, and workers' compensation program. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the sanitary sewer and storm water major funds and the nonmajor fund – solid waste operations. Conversely, all internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 23 through 28 of this report.

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statement can be found on page 29 of this report.

Notes to basic financial statements - The notes included herein provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to basic financial statements can be found on pages 30 through 54 of this report.

Other information - In addition to the basic financial statements and accompanying notes, this report also provides certain *required supplementary information* concerning the City, including progress in funding its obligation to provide retiree healthcare, a budgetary comparison based on the City's legal level of budgetary control, and infrastructure condition and maintenance records which are required as the City has elected to use the modified approach for reporting much of its infrastructure. This approach to recording infrastructure is explained in detail on pages 10 and 11, while other required supplementary information can be found on pages 55 through 60 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds and internal service funds are presented immediately following the required supplementary information on infrastructure. Combining and individual fund statements and schedules can be found on pages 61 through 70 of this report.

Management's Discussion and Analysis
For Fiscal Year Ended June 30, 2011

Government-Wide Financial Analysis

Net assets may serve as a useful indicator of a government's financial position. At June 30, 2011, the City's assets exceeded liabilities by \$478,577,640. The City's net assets are allocated on the basis of function and are categorized in the table below as either supporting a governmental or business-type purpose.

City of West Des Moines' Net Assets
(in thousands of dollars)

	Governmental Activities		Business-Type Activities		Total	
	2011	2010	2011	2010	2011	2010
Assets						
Current and other assets	\$ 125,047	\$ 155,799	\$ 40,349	\$ 37,610	\$ 165,396	\$ 193,409
Capital assets net of depreciation	422,759	411,789	68,396	66,540	491,155	478,329
Total assets	547,806	567,588	108,745	104,150	656,551	671,738
Liabilities						
Current liabilities	79,026	76,147	976	873	80,002	\$ 77,020
Long-term liabilities outstanding	96,527	134,088	1,444	1,831	97,971	\$ 135,919
Total liabilities	175,553	210,235	2,420	2,704	177,973	\$ 212,939
Net Assets						
Invested in capital assets, net of related debt	321,551	302,966	66,625	64,377	388,176	\$ 367,343
Restricted assets	36,115	30,281	460	457	36,575	\$ 30,738
Unrestricted assets	14,586	24,106	39,240	36,612	53,827	\$ 60,718
Total net assets	\$ 372,253	\$ 357,353	\$ 106,325	\$ 101,446	\$ 478,578	\$ 458,799

By far the largest portion of the City's net assets (81 percent) represents its investment in capital assets (e.g., land, buildings, equipment, and infrastructure) net of all outstanding debt used to acquire those assets. The City uses the capital assets to provide services to its citizens; consequently, these assets are *not* available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be liquidated to cover the liabilities. Capital assets, net of related debt, increased by \$20,833,747 over the previous year. These assets increased in both governmental activities and business-type activities as a result of the City's ongoing commitment to provide quality infrastructure assets in the community and its effort to aggressively repay debt related to those assets.

An additional portion of the City's net assets (8 percent) represents resources that are subject to external use restrictions. These amounts frequently fluctuate from year to year based on the timing of restricted revenue and completion of the restricted projects or activities. Restricted net assets increased by \$5,836,369 for the fiscal year ended June 30, 2011.

The remaining balance of net assets is unrestricted (11 percent) which may be used to meet the City's ongoing obligations to citizens and creditors. While the overall fund balance for Net Assets increased, the unrestricted portion of net assets decreased by \$6,891,293 in the fiscal year ended June 30, 2011, primarily due to a contribution to another government which was recorded in 2011 and is explained in more detail below.

City of West Des Moines, Iowa

Management's Discussion and Analysis
For Fiscal Year Ended June 30, 2011

A summary of the City's changes in net assets during the fiscal year follows and is then discussed in more detail below:

City of West Des Moines' Changes in Net Assets
(in thousands of dollars)

	Governmental Activities		Business-Type Activities		Total	
	2011	2010	2011	2010	2011	2010
Revenues:						
Program revenues:						
Charges for services	\$ 7,470	\$ 6,242	\$ 12,025	\$ 10,882	\$ 19,495	\$ 17,124
Operating grants and contributions	8,957	8,896	113	9	9,070	8,905
Capital grants and contributions	8,030	4,188	2,588	3,042	10,617	7,230
General revenues:						
Property taxes	56,152	56,468	-	-	56,152	56,468
Other taxes	3,979	2,901	-	-	3,979	2,901
Earnings on investments	286	198	396	712	682	910
Other	1,116	1,007	-	-	1,116	1,007
Total revenues	85,990	79,900	15,122	14,645	101,112	94,545
Expenses:						
General government	5,831	5,426	-	-	5,831	5,426
Public safety	23,683	23,683	-	-	23,683	23,683
Public works	14,402	10,511	-	-	14,402	10,511
Health and social services	1,119	1,114	-	-	1,119	1,114
Culture and recreation	9,645	9,356	-	-	9,645	9,356
Community and economic development	6,245	5,836	-	-	6,245	5,836
Interest on long-term debt	5,051	4,552	-	-	5,051	4,552
Sanitary sewer	-	-	7,285	6,514	7,285	6,514
Solid waste	-	-	1,663	1,549	1,663	1,549
Storm water	-	-	1,264	1,020	1,264	1,020
Total expenses	65,975	60,478	10,213	9,083	76,188	69,561
Excess before transfers and special item	20,015	19,422	4,909	5,562	24,924	24,984
Transfers	30	(108)	(30)	108	-	-
Contribution to other government	(5,145)	-	-	-	(5,145)	-
Change in net assets	14,900	19,314	4,879	5,670	19,779	24,984
Net assets, beginning of year	357,353	338,039	101,446	95,776	458,799	433,815
Net assets, end of year	\$ 372,253	\$ 357,353	\$ 106,325	\$ 101,446	\$ 478,578	\$ 458,799

Governmental Activities:

Governmental revenues in the current year increased by \$6,089,537 or 8 percent. The Capital Grants and Contributions revenue category experienced a significant increase of \$3,841,699, following a \$1,202,388 decrease in the previous year. The fluctuation is largely a timing issue, since this category is primarily comprised of grant revenue which is reimbursed for the City's construction of street infrastructure. Favorable weather during the 2011 construction season allowed for previously delayed projects to be completed and reimbursed, and an increase in development activity also contributed to the increase. The increase is also shown in the Charges for Services revenue category in the chart below. These Charges for Services in governmental activities include revenue from building permits, development plan reviews, traffic studies, developer paid inspections, and special assessments charged to properties directly benefiting from the City's construction of infrastructure.

Management's Discussion and Analysis
For Fiscal Year Ended June 30, 2011

Governmental Expenses were up \$5,257,120 over the prior year. The most significant component of the increase is reflected in the Public Works function, which experienced a \$3,889,975 increase primarily due to the reclassification of infrastructure maintenance. The cost of these projects, while they did not meet the definition of capital improvements, had previously been included with construction-in-process assets on the City's balance sheet, including some smaller balances which had been carried over for several years. At June 30, 2011, all work on these projects was determined to be complete, so the associated costs were reclassified as public works expenditures in the current year.

The City recorded a Contribution to Other Government of \$5,144,724 as a result of an agreement with the Iowa Department of Transportation (IDOT) for the construction of infrastructure related to the IDOT's Highway 5 reconstruction project. The compensation paid by the City to IDOT under the agreement was in consideration of numerous significant design alterations made for the project at the request of the City. The alterations should provide some long-term benefit to accommodate future growth in the City, but current value of such benefits is unknown and likely not measurable. Because permanent control and responsibility for the constructed assets remains with the IDOT, no capital assets were acquired by the City in the transaction.

Business-Type Activities:

Revenue received through Charges for Services increased by \$1,143,163, or approximately 11 percent, in the current year. Expenses saw a similar increase based on sewer and solid waste usage. Historically, Charges for Services have increased by about 10 percent annually. After a temporary dip in development activity during the previous fiscal year, returning growth stimulated the business-type activities by generating development related connection fees and new customer accounts. At the end of the current fiscal year, the City was able to report positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental and business-type activities. This was also the case in the prior fiscal year.

Financial Analysis of the Government's Fund Financial Statements

As noted earlier in this report, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds The financial reporting focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, *unassigned fund balances* serve as a useful measure of a government's net resources available at the end of the fiscal year.

The City's governmental funds reported combined fund balances of \$45,340,735 as of June 30, 2011. Of this total \$9,220,848 constitutes *unassigned fund balance*, which is available for spending at the government's discretion. The remainder of the fund balance is not available for new spending because it has already been 1) assigned to liquidate prior period purchase orders of \$4,950, and 2) restricted by legal requirements for debt service payments of \$3,580,012; urban renewal and development in Tax Increment Financing Districts of \$3,957,336; liquidation of contracts for capital improvements of \$10,794,471; and various other purposes totaling \$17,783,118. The other purposes are described by the titles of the Special Revenue Funds in which the individual fund balances are disclosed.

The unassigned balance of the General Fund, the chief operating fund of the City, increased \$2,558,180 (17 percent) to a total of \$17,448,724 at June 30, 2011. As a measure of the General Fund's liquidity, it is generally useful to compare unassigned fund balance to total annual fund expenditures. The unassigned balance of the General Fund at June 30, 2011, represents approximately 38 percent of annual General Fund expenditures. Thus, the City strives to maintain an average fund balance of at least 25 percent of General Fund expenditures for working capital needs due to fluctuations in revenue, as property tax

City of West Des Moines, Iowa

Management's Discussion and Analysis For Fiscal Year Ended June 30, 2011

revenue is only collected semi-annually with the majority of the revenue remitted to the City by the respective county treasurers in the months of October and April each year.

General Fund revenue saw increases during the fiscal year ended June 30, 2011, in several categories, including Licensing Revenue, as well as Permits and Charges for Services. Both categories increased primarily due to a modest recovery in development activity. Use of Money and Property, which is comprised primarily of interest income on investments, also increased slightly after a two-year decline. Interest earnings decreased by \$761,861 in fiscal year 2010 but rebounded by \$11,841 in the current fiscal year, due to a temporary, short-lived recovery in interest rates. As a result of the City's strong tax base, property tax collections increased during the fiscal year ended June 30, 2011, and the General Fund saw an overall increase in property tax revenue of 5 percent.

General Fund expenditures remained largely consistent from the prior year, with an annual increase of less than 1 percent. Costs were most notably contained in the Capital Outlay area, which was \$896,989 lower than the previous fiscal year.

The Tax Increment Financing (TIF) Fund had a fund balance of \$3,957,336 at June 30, 2011; an increase of \$646,000 or 20 percent. Since property taxes are collected in arrears, the City continues to benefit from past growth in these areas. The property taxes collected in these special financing districts are generally transferred from the Tax Increment Financing Fund to other funds to cover bonded debt, other loans, advances and contracts used to finance infrastructure improvements in these TIF districts.

The Debt Service Fund decreased from a fund balance of \$37,115,667 at June 30, 2010, to \$3,580,012 at June 30, 2011. This fund balance is restricted for the payment of debt (i.e. payment of general obligation principal and interest). The decrease is attributable to the timing of the City's General Obligation Bond issuances; in previous years these bonds had been typically sold in the spring, prior to fiscal year end, which allowed for a majority of their proceeds to be reflected in the June 30 fund balance, however the issuance of the lone 2011 Series General Obligation Bonds was delayed until July 2011. This delayed issuance also was reflected in an overall decrease in the Capital Projects Fund of \$3,105,176. This fund also has \$10,794,471 restricted for the liquidation of construction contracts that have been entered into by the City, and thus reports an unassigned fund balance of (\$8,043,948).

Proprietary Funds. The City of West Des Moines' proprietary funds provide the same type of information found in the government-wide financial statements, except in more detail.

Total net assets of the Sanitary Sewer Fund at the end of the year amounted to \$81,226,941. This is comprised of: \$47,054,800 invested in capital assets, net of related debt; \$460,130 restricted for debt service; and \$33,712,011 in unrestricted net assets. This increase in net assets of \$1,684,572, or 3 percent, included a 40 cent increase per thousand gallons of water usage. Total net assets of the Storm Water Fund at the end of the current year were \$24,159,650, with \$19,570,032 invested in capital assets net of related debt and \$4,589,618 in unrestricted net assets. Total net assets of the Solid Waste Fund at the end of the current year were \$743,270 all of which was unrestricted. The Solid Waste Fund does not have any investment in capital assets as this service was out-sourced to a private contractor in November of 2000.

Unrestricted net assets accumulated in the Sanitary Sewer and Storm Water funds will be used to fund future large dollar expenditures for the expansion of the City's sanitary sewer system to the south and southwest and, to meet more stringent, regulatory requirements for storm water runoff management and monitoring. The City began collecting storm water utility fees in July 1, 2006 to fund the new requirements.

Budgetary Highlights

The City presents budgetary information as allowed by GASB Statement No. 41. Budgets are based on nine functional areas as required by state statute, not by fund or fund type. The City did exceed the legal budget in two functional areas during the fiscal year. In the first instance, the amount budgeted for public works expenditure was exceeded due primarily to the reclassification of infrastructure maintenance. As was previously noted above, the cost of these projects, while they did not meet the definition of capital improvements, had previously been included with construction-in-process in previous years. Then at June 30, 2011, work was determined to be complete so all costs were reclassified as public works expenditures.

In the second instance, the amount budgeted for debt service expenditure was exceeded due to improperly classifying the effects of a bond refunding transaction for the fiscal year ended June 30, 2011. The City closed on a general obligation bond refunding in the fiscal year ended June 30, 2010, but the proceeds from the transaction remained in the City's cash escrow account beyond the year end date, so the budget for the fiscal year ended June 30, 2011, should have been adjusted to reflect the expenditure.

In both cases, staff has taken corrective action and developed a procedure to avoid a similar situation in future years.

During the fiscal year there was one budget amendment, dated May 27, 2011. The amendment is a routine occurrence for the City and is primarily due to changes in the timing of capital improvement projects and related grant and other receipts for these projects. Because the June 30 fiscal year end occurs during the "construction season" in Iowa, it is difficult to judge, in advance, that portion of construction projects which are in process on June 30. The budget is also routinely amended each year to adjust projected fiscal year beginning balances to equal actual audited fund balances. In addition, the current year's amendment included a decrease in budgeted investment income as interest rates continued to fall. A decrease in natural gas and electricity expenditures was included to reflect lower costs, energy efficiency efforts, and a moderate heating season. Debt service expenditures were increased to reflect payments of new bond issues as well as lease payments for upgrades to the public safety mobile data computers and the network/phone system. An increase in revenues was included in this amendment to reflect reimbursement for several grant programs, Federal Emergency Management Agency reimbursements, and development-related receipts. Budgetary comparison schedules on pages 56 through 57 provide more information.

Capital Assets and Debt Administration

Capital assets. The City's investment in capital assets for its governmental and business-type activities as of June 30, 2011, amounts to \$491,154,581 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements other than buildings (e.g. recreation trails, athletic fields, parking lots), vehicles and equipment, and infrastructure (e.g. roads, bridges, sanitary and storm sewer lines). The total increase in the City of West Des Moines' capital assets for the current fiscal year was 2.7 percent; slightly below the previous year increase of 2.8 percent.

The City of West Des Moines has elected the option to use the modified approach for reporting infrastructure within the governmental activities, as allowed by GASB Statement No. 34. Under the modified approach eligible infrastructure is not required to be depreciated if the following requirements have been met:

- The government must have an up-to-date inventory of the assets of those networks or subsystems.
- The government must perform or obtain condition assessments of those assets and summarize the results using a measurement scale. It is essential that such condition assessment be replicable (i.e., conducted using methods that would allow different measurers to reach substantially similar results).
- The government must make an annual estimate of the amount needed to maintain and preserve those assets at a condition level established and disclosed by the government.

**Management’s Discussion and Analysis
For Fiscal Year Ended June 30, 2011**

- The government must document that infrastructure assets are being preserved at or above the condition level established and disclosed by the government.

The City already had an inventory management system in place and was performing condition assessments as part of its on-going efforts to maintain and preserve the quality and useful life of these governmental infrastructure assets. Under the modified approach, the City records the actual maintenance and preservation costs incurred during the period as expense, rather than capitalizing the preservation costs and estimating the amount of depreciation expense to record. Only improvements and additions that increase the capacity or efficiency of the infrastructure network are capitalized under this approach. All other costs are expensed in the period incurred.

The *required supplementary information* that must be presented by governments electing this approach appears on pages 57 through 60 of this report. From this supplementary information you can see that the City has been able to consistently meet or exceed its condition level goals. For a full explanation as to how the following condition levels were determined, please see page 58 of this report.

Condition Level for Street Network
(prior 3 condition assessments)

	2006	2007	2009
Street subsystem:			
Goal	78-80	78-80	78-80
Actual	80.91	80.90	80.80
Bridge and culvert system:			
Goal	81 or greater	81 or greater	81 or greater
Actual	91	93.8	93.8
Levee subsystem:			
Goal	Acceptable	Acceptable	Acceptable
Actual	Acceptable	Acceptable	Acceptable

The *required supplementary information* also reveals that estimated maintenance costs and actual maintenance costs are fairly consistent considering that the fiscal year falls in the middle of the construction season which will result in some fluctuation from year to year depending on the exact date that the construction contract is let.

Comparison of street network prevention and maintenance costs
(in thousands)

	2005	2006	2007	2008	2009	2010	2011
Estimated costs	\$3,323	\$4,077	\$4,480	\$4,915	\$5,397	\$4,374	\$5,296
Actual costs	\$3,517	\$3,516	\$4,751	\$4,661	\$5,024	\$5,071	\$5,387

West Des Moines has *not* elected to use the modified approach for reporting the infrastructure of business-type activities, as the City has not yet completed the necessary condition assessments required for the use of the modified approach. Therefore, depreciation expense has been recognized for the sanitary sewer and storm sewer infrastructure capital assets.

City of West Des Moines, Iowa

Management's Discussion and Analysis
For Fiscal Year Ended June 30, 2011

Capital Assets, Net of Applicable Depreciation
(in thousands of dollars)

	Governmental Activities		Business-Type Activities		Total	
	2011	2010	2011	2010	2011	2010
Land	\$ 18,927	\$ 18,927	\$ 413	\$ 413	\$ 19,340	\$ 19,340
Buildings	40,803	40,564	-	-	40,803	40,564
Improvements other than buildings	35,687	34,900	-	-	35,687	34,900
Fiber Network	4,638	4,126	-	-	4,638	4,126
Equipment and vehicles	20,965	20,996	25	25	20,990	21,021
Construction-in-progress	24,447	20,142	1,130	337	25,577	20,479
Share of undivided equity interest assets	1,388	1,290	-	-	1,388	1,290
Infrastructure, depreciable	-	-	96,569	93,594	96,569	93,594
Infrastructure, nondepreciable	317,156	309,887	-	-	317,156	309,887
Accumulated depreciation	(54,656)	(50,484)	(29,741)	(27,829)	(84,397)	(78,313)
Intangibles	13,405	11,441	-	-	13,405	11,441
Total capital assets	\$ 422,759	\$ 411,789	\$ 68,396	\$ 66,540	\$ 491,155	\$ 478,329

Major capital asset expenditures during the current fiscal year included the following:

- Spent over \$4,800,000 toward completion of street improvements in the area of S 88th Street and Grand Avenue.
- Spent over \$3,600,000 to relocate Army Post Road near the SW Connector (total project cost \$4,800,000).
- Spent over \$3,500,000 to complete street and intersection improvements on Grand Avenue from Railroad Avenue to west of Raccoon River Park.
- Spent over \$1,300,000 towards improvements to the 105th Street and Interstate 80 bridge and interchange.
- Spent over \$1,100,000 of grant funds to renovate the "Historic" former City Hall building in Valley Junction.

Additional information concerning the City's capital assets can be found in Note 1 and Note 3 of the *Notes to Basic Financial Statements* on pages 30 through 39 and 41 and 42, respectively.

Long-term debt. At the close of the fiscal year ended June 30, 2011, the City had total bonded debt outstanding of \$102,852,101. Of this amount, \$101,081,101 comprises debt backed by the full faith and credit of the government and the remaining \$1,771,000 represents bonds secured solely by specified revenue sources (i.e. revenue bonds).

Table of Outstanding Debt
General Obligation and Revenue Bonds

	Governmental Activities		Business-Type Activities		Total	
	2011	2010	2011	2010	2011	2010
General obligation bonds	\$ 101,081,101	141,822,308	\$ -	\$ -	101,081,101	141,822,308
Revenue bonds	-	-	1,771,000	2,164,000	1,771,000	2,164,000
Total	\$ 101,081,101	\$ 141,822,308	\$ 1,771,000	\$ 2,164,000	\$ 102,852,101	\$ 143,986,308

**Management's Discussion and Analysis
For Fiscal Year Ended June 30, 2011**

During the current fiscal year the City's total bonded debt decreased by \$41,134,207 due to accelerated payments caused by previously refinanced bond issuances and the delayed issuance of 2011 General Obligation Bonds described previously.

The Iowa State Constitution limits the amount of general obligation debt which may be issued by a city to 5 percent of the actual assessed value of all its taxable property. The current debt limitation for the City is \$299,934,593. With outstanding general obligation debt of \$106,366,770 (general obligation bonds plus other debt subject to the limitation), the City had utilized 35 percent of the debt limit as of June 30, 2011.

Additional information on the City's long-term debt can be found in Note 4 on pages 42 through 45 of this report.

Economic Factors, Budgets, and Rates for the Upcoming Fiscal Year

As one of the fastest growing cities in the state of Iowa, West Des Moines expects growth both in population and in taxable property valuations to continue over the next several years, albeit at a slower pace. Historically, the tax base has grown between 6 percent and 9 percent annually. The budget for fiscal year ending in 2012 was built on projections that the tax base grew by 3.05 percent. Future year tax base growth assumptions will continue to be between 2 and 4 percent annual growth. The City's tax base measured by current actual property valuation and recent population data is an extremely strong \$105,967 per capita. Available economic indicators for the City compare favorably with state and national averages. The unemployment rate has always remained below state and national averages. West Des Moines is the 10th largest city in the state but ranks 4th in terms of retail sales, 3rd in terms of property valuations, and 2nd in the collection of Hotel / Motel taxes. The City's top ten principal taxpayers represent just 14 percent of the City's assessed property valuation with no large concentration in any one industry sector, indicating West Des Moines has a sufficiently diverse tax base. See additional information and measures regarding the City in the Statistical Section of this report.

While West Des Moines continues to experience growth in its property tax base, valuations are determined at the county level. Recent valuation rollbacks and appeals have resulted in the City recognizing the need to project future revenue and expenditure levels to ensure adequate funding for services will be available in future budget cycles for operations. The City of West Des Moines has continued to budget conservatively for the fiscal year ending June 30, 2012 and goes into the new fiscal year with an unassigned general fund balance of \$17,448,724, or a very strong 38 percent of general fund expenditures, available for future spending if needed. The City has budgeted for break even results, without the use of this fund balance, and without a property tax rate increase for the fiscal year ending June 30, 2012. The City's property tax rate remains at \$12.05 / \$1,000 of taxable valuation.

Requests for Information

This financial report is designed to provide a general overview of the City of West Des Moines' finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Finance Department at 4200 Mills Civic Parkway, Suite 2B or by mail to the City of West Des Moines, Finance Department, PO Box 65320, West Des Moines, Iowa 50265-0320.

BASIC FINANCIAL STATEMENTS

City of West Des Moines, Iowa
STATEMENT OF NET ASSETS
June 30, 2011

ASSETS	Primary Government		
	Governmental Activities	Business-type Activities	Total
Current assets			
Cash and investments	\$ 61,686,802	\$ 33,108,000	\$ 94,794,802
Receivables			
Property taxes	59,528,954	-	59,528,954
Accounts and unbilled usage	293,726	2,978,060	3,271,786
Interest	3,531	304,268	307,799
Special assessments	853,723	25,193	878,916
Loans	45,790	-	45,790
Internal balances	(528,031)	528,031	-
Due from other governments	2,557,942	2,945,472	5,503,414
Inventories	73,464	-	73,464
Total current assets	124,515,901	39,889,024	164,404,925
Noncurrent assets			
Restricted cash and investments	-	460,130	460,130
Bond issuance costs	531,366	-	531,366
	531,366	460,130	991,496
Capital assets			
Nondepreciable			
Land	18,926,729	413,178	19,339,907
Infrastructure	317,155,572	-	317,155,572
Construction-in-progress	24,446,888	1,129,629	25,576,517
Intangibles	12,643,709	-	12,643,709
Depreciable			
Buildings	40,803,397	-	40,803,397
Equipment and vehicles	20,964,814	24,894	20,989,708
Fiber network	4,637,780	-	4,637,780
Improvements other than buildings	35,687,139	-	35,687,139
Share of undivided equity interest assets	1,387,554	-	1,387,554
Intangibles	761,338	-	761,338
Infrastructure	-	96,568,896	96,568,896
Accumulated depreciation	(54,656,171)	(29,740,765)	(84,396,936)
Net capital assets	422,758,749	68,395,832	491,154,581
Total noncurrent assets	423,290,115	68,855,962	492,146,077
Total assets	547,806,016	108,744,986	656,551,002

See Notes to Basic Financial Statements.

LIABILITIES	Primary Government		
	Governmental Activities	Business-type Activities	Total
Current liabilities			
Accounts payable	\$ 2,851,310	\$ 397,239	\$ 3,248,549
Claims payable	523,314	–	523,314
Accrued wages payable	1,335,780	48,370	1,384,150
Interest payable	304,775	4,833	309,608
Unearned revenue	59,647,281	25,193	59,672,474
Compensated absences	518,585	93,474	612,059
General obligation bonds	12,545,000	–	12,545,000
Capital lease payable	223,528	–	223,528
Installment contracts	1,077,010	–	1,077,010
Revenue notes payable	–	407,000	407,000
Total current liabilities	<u>79,026,583</u>	<u>976,109</u>	<u>80,002,692</u>
Noncurrent liabilities			
Compensated absences	3,560,272	59,664	3,619,936
General obligation bonds	88,536,101	–	88,536,101
Capital lease payable	754,800	–	754,800
Installment contracts	3,230,331	–	3,230,331
Revenue notes payable	–	1,364,000	1,364,000
Net OPEB liability	<u>445,392</u>	<u>20,110</u>	<u>465,502</u>
Total noncurrent liabilities	<u>96,526,896</u>	<u>1,443,774</u>	<u>97,970,670</u>
Total liabilities	<u>175,553,479</u>	<u>2,419,883</u>	<u>177,973,362</u>
Net Assets			
Invested in capital assets, net of related debt	321,551,229	66,624,832	388,176,061
Restricted for			
Capital projects	10,794,471	–	10,794,471
Debt service	3,580,012	460,130	4,040,142
Urban renewal and development	3,957,336	–	3,957,336
Other purposes	17,783,118	–	17,783,118
Unrestricted	<u>14,586,371</u>	<u>39,240,141</u>	<u>53,826,512</u>
Total net assets	<u>\$372,252,537</u>	<u>\$106,325,103</u>	<u>\$478,577,640</u>

City of West Des Moines, Iowa
STATEMENT OF ACTIVITIES
Year ended June 30, 2011

<u>Programs/Functions</u>	<u>Expenses</u>	<u>Program Revenues</u>		
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>
Governmental activities				
Public safety	\$23,683,158	\$ 4,656,246	\$ 2,542,721	\$ 202,760
Public works	14,401,577	442,416	5,039,619	7,090,396
Health and social services	1,119,049	-	277,529	-
Culture and recreation	9,644,825	1,391,873	140,754	118,271
Community and economic development	6,245,150	437,296	623,836	565,696
General government	5,831,239	542,589	332,379	52,568
Interest on long-term debt	<u>5,050,716</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total governmental activities	<u>65,975,714</u>	<u>7,470,420</u>	<u>8,956,838</u>	<u>8,029,691</u>
Business-type activities				
Sewer system	7,285,218	8,203,582	285	382,564
Solid waste system	1,663,021	1,709,893	75,000	-
Storm water system	<u>1,264,278</u>	<u>2,111,487</u>	<u>37,882</u>	<u>2,205,180</u>
Total business-type activities	<u>10,212,517</u>	<u>12,024,962</u>	<u>113,167</u>	<u>2,587,744</u>
 Total primary government	 <u>\$76,188,231</u>	 <u>\$19,495,382</u>	 <u>\$ 9,070,005</u>	 <u>\$10,617,435</u>
		General revenues		
		Taxes		
		Property taxes		
		Franchise tax		
		Other City taxes		
		Hotel/Motel tax		
		Grants not restricted to specific programs		
		Investment earnings		
		Transfers		
		Contribution to other government		
		Total general revenues, special item and transfers		
		Changes in net assets		
		Net assets, beginning of year		
		Net assets, end of year		

See Notes to Basic Financial Statements.

**Net (Expense) Revenue and
Changes in Net Assets**

<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Totals</u>
\$ (16,281,431)	\$ —	\$ (16,281,431)
(1,829,146)	—	(1,829,146)
(841,520)	—	(841,520)
(7,993,927)	—	(7,993,927)
(4,618,322)	—	(4,618,322)
(4,903,703)	—	(4,903,703)
<u>(5,050,716)</u>	<u>—</u>	<u>(5,050,716)</u>
<u>(41,518,765)</u>	<u>—</u>	<u>(41,518,765)</u>
—	1,301,213	1,301,213
—	121,872	121,872
<u>—</u>	<u>3,090,271</u>	<u>3,090,271</u>
<u>—</u>	<u>4,513,356</u>	<u>4,513,356</u>
<u>(41,518,765)</u>	<u>4,513,356</u>	<u>(37,005,409)</u>
56,151,749	—	56,151,749
300,979	—	300,979
56,539	—	56,539
3,621,343	—	3,621,343
1,116,368	—	1,116,368
285,935	396,043	681,978
29,784	(29,784)	—
<u>(5,144,724)</u>	<u>—</u>	<u>(5,144,724)</u>
<u>56,417,973</u>	<u>366,259</u>	<u>56,784,232</u>
14,899,208	4,879,615	19,778,823
<u>357,353,329</u>	<u>101,445,488</u>	<u>458,798,817</u>
<u>\$372,252,537</u>	<u>\$106,325,103</u>	<u>\$478,577,640</u>

City of West Des Moines, Iowa
BALANCE SHEET – GOVERNMENTAL FUNDS
June 30, 2011

	<u>General</u>	<u>Road Use Tax</u>	<u>Tax Increment Financing</u>	<u>Debt Service</u>	<u>Capital Projects</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
ASSETS							
Cash and investments	\$17,971,062	\$11,546,708	\$ 3,816,866	\$ 3,491,365	\$ 4,736,906	\$ 5,325,325	\$ 46,888,232
Receivables							
Property taxes	31,978,022	-	12,405,264	8,492,177	149,088	6,504,403	59,528,954
Accounts	276,104	-	-	-	2,447	552	279,103
Loans	-	-	-	-	-	45,790	45,790
Special assessments	-	-	-	-	853,723	-	853,723
Due from other governments	<u>1,076,795</u>	<u>1,006,175</u>	<u>-</u>	<u>-</u>	<u>193,768</u>	<u>281,204</u>	<u>2,557,942</u>
Total assets	<u>\$51,301,983</u>	<u>\$12,552,883</u>	<u>\$16,222,130</u>	<u>\$11,983,542</u>	<u>\$ 5,935,932</u>	<u>\$12,157,274</u>	<u>\$110,153,744</u>
LIABILITIES AND FUND EQUITY							
Liabilities							
Accounts payable	\$ 675,712	\$ 63,606	\$ -	\$ -	\$ 1,665,352	\$ 334,902	\$ 2,739,572
Accrued wages payable	1,328,971	-	-	-	-	6,809	1,335,780
Due to other funds	-	-	-	-	528,031	-	528,031
Deferred revenue	31,843,626	-	12,264,794	8,403,530	992,026	6,705,650	60,209,626
Total liabilities	<u>33,848,309</u>	<u>63,606</u>	<u>12,264,794</u>	<u>8,403,530</u>	<u>3,185,409</u>	<u>7,047,361</u>	<u>64,813,009</u>
Fund Equity							
Fund balances							
Assigned	4,950	-	-	-	-	-	4,950
Restricted for							
Capital projects	-	-	-	-	10,794,471	-	10,794,471
Debt service	-	-	-	3,580,012	-	-	3,580,012
Urban renewal and development	-	-	3,957,336	-	-	-	3,957,336
Other purposes	-	12,489,277	-	-	-	5,293,841	17,783,118
Unassigned	17,448,724	-	-	-	(8,043,948)	(183,928)	9,220,848
Total fund equity	<u>17,453,674</u>	<u>12,489,277</u>	<u>3,957,336</u>	<u>3,580,012</u>	<u>2,750,523</u>	<u>5,109,913</u>	<u>45,340,735</u>
Total liabilities and fund equity	<u>\$51,301,983</u>	<u>\$12,552,883</u>	<u>\$16,222,130</u>	<u>\$11,983,542</u>	<u>\$ 5,935,932</u>	<u>\$12,157,274</u>	<u>\$110,153,744</u>

City of West Des Moines, Iowa
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET ASSETS
June 30, 2011

Total governmental funds balances		\$ 45,340,735
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. The cost of assets is \$465,069,972 and the accumulated depreciation is \$47,114,379.		417,955,593
Other long term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds, deferred revenue.		562,345
Internal service funds are used by management to charge the costs of certain services to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets		
Capital assets	12,344,948	
Accumulated depreciation	(7,541,792)	
Other current assets	15,085,430	
Other current liabilities	<u>(635,052)</u>	19,253,534
Internal service funds allocated to business-type activities		(195,242)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds		
Compensated absences	(4,078,857)	
Other postemployment benefits payable	(445,392)	
Accrued interest payable	(304,775)	
General obligation bonds payable	(101,081,101)	
Capital lease obligations	(978,328)	
Installment contracts	(4,307,341)	
Bond issuance costs	<u>(531,366)</u>	(110,664,428)
Net assets of governmental activities		<u>\$372,252,537</u>

City of West Des Moines, Iowa
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND
BALANCES—GOVERNMENTAL FUNDS
Year ended June 30, 2011

	<u>General</u>	<u>Road Use Tax</u>	<u>Tax Increment Financing</u>	<u>Debt Service</u>	<u>Capital Projects</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
REVENUES							
Property taxes	\$31,061,914	\$ —	\$10,722,622	\$ 8,094,534	\$ —	\$ 5,998,677	\$ 55,877,747
Other City taxes	4,113,841	—	—	45,478	—	37,007	4,196,326
Special assessments	—	—	—	—	285,121	—	285,121
Licenses and permits	1,023,653	—	—	—	—	—	1,023,653
Intergovernmental	3,960,250	5,308,638	—	—	8,992,695	623,422	18,885,005
Charges for services	4,254,710	—	—	—	—	—	4,254,710
Use of money and property	117,118	—	—	130,127	—	460	247,705
Miscellaneous	680,929	—	—	—	60,448	1,092,621	1,833,998
Total revenues	<u>45,212,415</u>	<u>5,308,638</u>	<u>10,722,622</u>	<u>8,270,139</u>	<u>9,338,264</u>	<u>7,752,187</u>	<u>86,604,265</u>
EXPENDITURES							
Current operating							
Public safety	21,014,583	—	—	—	5,328	1,726,417	22,746,328
Public works	6,427,411	649,134	—	—	6,201,788	—	13,278,333
Health and social services	862,853	—	—	—	—	219,891	1,082,744
Culture and recreation	6,722,426	—	—	—	450,216	64,410	7,237,052
Community and economic development	4,585,366	—	850,000	—	2,664	757,307	6,195,337
General government	5,959,287	—	—	—	—	—	5,959,287
Debt service							
Principal	38,642	1,077,710	—	45,190,000	—	36,418	46,342,770
Interest and other charges	4,234	—	—	5,540,347	—	5,414	5,549,995
Bond issuance cost on general obligation bonds issued	—	—	—	—	36,576	—	36,576
Capital outlay	75,258	—	—	—	16,112,637	732,083	16,919,978
Total expenditures	<u>45,690,060</u>	<u>1,726,844</u>	<u>850,000</u>	<u>50,730,347</u>	<u>22,809,209</u>	<u>3,541,940</u>	<u>125,348,400</u>
Excess (deficiency) of revenues over expenditures	<u>(477,645)</u>	<u>3,581,794</u>	<u>9,872,622</u>	<u>(42,460,208)</u>	<u>(13,470,945)</u>	<u>4,210,247</u>	<u>(38,744,135)</u>
OTHER FINANCING SOURCES (USES)							
Transfers in	4,775,295	242,245	392,963	8,924,834	6,255,961	440,314	21,031,612
Transfers out	(1,940,643)	(3,873,718)	(9,619,585)	—	(890,192)	(5,150,970)	(21,475,108)
General obligation bonds issued	—	—	—	—	5,000,000	—	5,000,000
(Discount) net of premium on general obligation bonds issued	—	—	—	(281)	—	—	(281)
Capital lease proceeds	499,399	—	—	—	—	332,633	832,032
Total other financing sources (uses)	<u>3,334,051</u>	<u>(3,631,473)</u>	<u>(9,226,622)</u>	<u>8,924,553</u>	<u>10,365,769</u>	<u>(4,378,023)</u>	<u>5,388,255</u>
NET CHANGE IN FUND BALANCES	2,856,406	(49,679)	646,000	(33,535,655)	(3,105,176)	(167,776)	(33,355,880)
FUND BALANCES, beginning of year	<u>14,597,268</u>	<u>12,538,956</u>	<u>3,311,336</u>	<u>37,115,667</u>	<u>5,855,699</u>	<u>5,277,689</u>	<u>78,696,615</u>
FUND BALANCES, end of year	<u>\$17,453,674</u>	<u>\$12,489,277</u>	<u>\$ 3,957,336</u>	<u>\$ 3,580,012</u>	<u>\$ 2,750,523</u>	<u>\$ 5,109,913</u>	<u>\$ 45,340,735</u>

See Notes to Basic Financial Statements.

City of West Des Moines, Iowa
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
Year ended June 30, 2011

Net change in fund balances—governmental funds \$(33,355,880)

Amounts reported for governmental activities in the statement of activities are different because: Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The following is the amount by which capital outlays exceeded depreciation in the current year:

Capital outlay	14,114,666
Capital assets contributed to the Iowa Department of Transportation not included in capital outlay	(5,144,724)
Depreciation	(5,520,212)

The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, donations and disposals) is to increase (decrease) net assets:

Capital contributions	2,805,312
Loss on the sale of capital assets	(346,464)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Change in deferred revenue, capital grants.	(1,114,655)
---	-------------

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Change in compensated absences and other postemployment benefits payable:	885,269
---	---------

The issuance of long-term debt (e.g. bonds, loan, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. In the statement of activities, interest is accrued on outstanding bonds, whereas in the governmental funds an interest expenditure is reported when due. The following is the detail of the net effect of these differences in the treatment of long-term debt and related items:

Repayment of long-term debt	46,407,051
Interest	174,613
Issuance of long-term debt	(5,832,032)
Amortization of bond, discounts and premiums, including new issue amounts	551,208
Amortization of bond issuance costs, including new issue amounts	(189,685)

Internal service funds are used by management to charge the costs of various activities internally to individual funds. The net expense of certain activities of internal service funds is reported with governmental activities.

	<u>1,464,741</u>
--	------------------

Change in net assets of governmental activities	<u>\$14,899,208</u>
---	---------------------

City of West Des Moines, Iowa
STATEMENT OF NET ASSETS—PROPRIETARY FUNDS
June 30, 2011

	<u>Sewer System</u>	<u>Storm Water System</u>	<u>Nonmajor Enterprise Fund Solid Waste</u>	<u>Total Enterprise Funds</u>	<u>Internal Service Funds</u>
ASSETS					
Current assets					
Cash and investments	\$28,191,987	\$ 4,262,449	\$ 458,322	\$ 32,912,758	\$14,993,812
Receivables					
Accounts and unbilled usage	2,019,911	535,085	423,064	2,978,060	14,623
Special assessments	25,193	—	—	25,193	—
Interest	294,585	9,683	—	304,268	3,531
Due from other funds	528,031	—	—	528,031	—
Due from other governments	2,945,472	—	—	2,945,472	—
Inventories	—	—	—	—	73,464
Total current assets	<u>34,005,179</u>	<u>4,807,217</u>	<u>881,386</u>	<u>39,693,782</u>	<u>15,085,430</u>
Noncurrent assets					
Restricted cash and investments	<u>460,130</u>	<u>—</u>	<u>—</u>	<u>460,130</u>	<u>—</u>
Capital assets					
Nondepreciable					
Land	411,278	1,900	—	413,178	—
Construction-in-progress	807,019	322,610	—	1,129,629	—
Depreciable					
Equipment and vehicles	6,977	17,917	—	24,894	12,344,948
Infrastructure	75,870,964	20,697,932	—	96,568,896	—
Accumulated depreciation	<u>(28,270,438)</u>	<u>(1,470,327)</u>	<u>—</u>	<u>(29,740,765)</u>	<u>(7,541,792)</u>
Net capital assets	<u>48,825,800</u>	<u>19,570,032</u>	<u>—</u>	<u>68,395,832</u>	<u>4,803,156</u>
Total noncurrent assets	<u>49,285,930</u>	<u>19,570,032</u>	<u>—</u>	<u>68,855,962</u>	<u>4,803,156</u>
Total assets	<u>\$83,291,109</u>	<u>\$24,377,249</u>	<u>\$ 881,386</u>	<u>\$108,549,744</u>	<u>\$19,888,586</u>

See Notes to Basic Financial Statements.

	<u>Sewer System</u>	<u>Storm Water System</u>	<u>Nonmajor Enterprise Fund Solid Waste</u>	<u>Total Enterprise Funds</u>	<u>Internal Service Funds</u>
LIABILITIES AND NET ASSETS					
Liabilities					
Current					
Accounts payable	\$ 154,478	\$ 104,645	\$ 138,116	\$ 397,239	\$ 111,738
Claims payable	-	-	-	-	523,314
Compensated absences	60,532	32,942	-	93,474	-
Accrued wages payable	26,425	21,945	-	48,370	-
Interest payable	4,833	-	-	4,833	-
Unearned revenue	25,193	-	-	25,193	-
Revenue notes payable	<u>407,000</u>	<u>-</u>	<u>-</u>	<u>407,000</u>	<u>-</u>
Total current liabilities	<u>678,461</u>	<u>159,532</u>	<u>138,116</u>	<u>976,109</u>	<u>635,052</u>
Noncurrent					
Compensated absences	10,814	48,850	-	59,664	-
Revenue notes, net of current maturities	1,364,000	-	-	1,364,000	-
Net OPEB liability	<u>10,893</u>	<u>9,217</u>	<u>-</u>	<u>20,110</u>	<u>-</u>
Total noncurrent liabilities	<u>1,385,707</u>	<u>58,067</u>	<u>-</u>	<u>1,443,774</u>	<u>-</u>
Total liabilities					
Net assets					
Invested in capital assets, net of related debt	47,054,800	19,570,032	-	66,624,832	4,803,156
Restricted for debt service	460,130	-	-	460,130	-
Unrestricted	<u>33,712,011</u>	<u>4,589,618</u>	<u>743,270</u>	<u>39,044,899</u>	<u>14,450,378</u>
Total net assets	<u>81,226,941</u>	<u>24,159,650</u>	<u>743,270</u>	<u>106,129,861</u>	<u>19,253,534</u>
Total liabilities and net assets	<u>\$83,291,109</u>	<u>\$24,377,249</u>	<u>\$ 881,386</u>	<u>\$108,549,744</u>	<u>\$19,888,586</u>
Total enterprise funds net assets				\$106,129,861	
Amounts reported for business-type activities in the statement of net assets are different because:					
Internal service funds are used by management to charge the cost of certain services to individual funds. These assets of the internal service funds are included in business-type activities in the statement of net assets.				<u>195,242</u>	
Net assets of business-type activities				<u>\$106,325,103</u>	

See Notes to Basic Financial Statements.

City of West Des Moines, Iowa
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN
FUND NET ASSETS—PROPRIETARY FUNDS
Year ended June 30, 2011

	Business-Type Activities Enterprise Funds				Internal Service Funds
	Sewer System	Storm Water System	Nonmajor Enterprise Fund Solid Waste	Total Enterprise Funds	
OPERATING REVENUES					
Charges for services	\$ 8,203,582	\$ 2,111,487	\$1,709,893	\$ 12,024,962	\$ 6,701,777
Lease revenue	—	—	—	—	1,446,840
Intergovernmental	—	37,882	—	37,882	—
Other	285	—	75,000	75,285	2,227
Total operating revenue	<u>8,203,867</u>	<u>2,149,369</u>	<u>1,784,893</u>	<u>12,138,129</u>	<u>8,150,844</u>
Operating expenses					
Cost of sales and services	3,169,226	840,287	1,663,021	5,672,534	6,350,884
Administration	47,086	—	—	47,086	—
Depreciation	1,498,215	417,542	—	1,915,757	1,113,709
Amortization	1,082	—	—	1,082	—
Total operating expenses	<u>4,715,609</u>	<u>1,257,829</u>	<u>1,663,021</u>	<u>7,636,459</u>	<u>7,464,593</u>
Operating income	<u>3,488,258</u>	<u>891,540</u>	<u>121,872</u>	<u>4,501,670</u>	<u>686,251</u>
Nonoperating revenues (expenses)					
Investment earnings	382,033	14,010	—	396,043	35,697
Interest expense and fiscal charges	(64,083)	—	—	(64,083)	—
Payments to WRA	(2,504,200)	—	—	(2,504,200)	—
Gain on sale of capital assets	—	—	—	—	261,738
Total nonoperating revenues (expenses)	<u>(2,186,250)</u>	<u>14,010</u>	<u>—</u>	<u>(2,172,240)</u>	<u>297,435</u>
Income before capital contributions and transfers	1,302,008	905,550	121,872	2,329,430	983,686
Capital contributions	382,564	2,205,180	—	2,587,744	—
Transfers in	—	195,132	—	195,132	482,753
Transfers out	—	(224,916)	—	(224,916)	(9,473)
Change in net assets	<u>1,684,572</u>	<u>3,080,946</u>	<u>121,872</u>	<u>4,887,390</u>	<u>1,456,966</u>
Total net assets, beginning of year	<u>79,542,369</u>	<u>21,078,704</u>	<u>621,398</u>	<u>101,242,471</u>	<u>17,796,568</u>
Total net assets, end of year	<u>\$81,226,941</u>	<u>\$24,159,650</u>	<u>\$ 743,270</u>	<u>\$106,129,861</u>	<u>\$19,253,534</u>

See Notes to Basic Financial Statements.

City of West Des Moines, Iowa
RECONCILIATION OF THE CHANGE IN NET ASSETS –
PROPRIETARY FUNDS TO THE STATEMENT OF ACTIVITIES
Year ended June 30, 2011

Change in net assets	\$4,887,390
Amounts reported for proprietary activities in the statement of activities are different because internal service funds are used by management to charge the costs of various activities internally to individual funds. The net income of certain activities of internal service funds is reported with business-type activities.	<u>(7,775)</u>
Change in net assets of business-type activities	<u>\$4,879,615</u>

City of West Des Moines, Iowa
STATEMENT OF CASH FLOWS—PROPRIETARY FUNDS
Year ended June 30, 2011

	Business-Type Activities Enterprise Funds				Internal Service Funds
	Sewer System	Storm Water System	Nonmajor Enterprise Fund Solid Waste	Total Enterprise Funds	
CASH FLOWS FROM OPERATING ACTIVITIES					
Receipts from customers and users	\$ 7,960,886	\$2,141,037	\$1,775,795	\$11,877,718	\$ 8,150,096
Payments to suppliers	(2,656,054)	(367,193)	(1,679,779)	(4,703,026)	(1,903,039)
Payments to claimants	—	—	—	—	(3,712,578)
Payments to employees	(558,776)	(374,760)	—	(933,536)	—
Net cash provided by operating activities	<u>4,746,056</u>	<u>1,399,084</u>	<u>96,016</u>	<u>6,241,156</u>	<u>2,534,479</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Transfers in	—	195,132	—	195,132	482,753
Transfers out	—	(224,916)	—	(224,916)	(9,473)
Net cash provided by (used in) noncapital financing activities	<u>—</u>	<u>(29,784)</u>	<u>—</u>	<u>(29,784)</u>	<u>473,280</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Purchase of capital assets	(991,736)	(191,780)	—	(1,183,516)	(931,072)
Payment on debt	(393,000)	—	—	(393,000)	—
Payments to WRA	(2,504,200)	—	—	(2,504,200)	—
Interest paid on debt	(64,920)	—	—	(64,920)	—
Proceeds from disposal of capital assets	—	—	—	—	162,650
Net cash (used in) capital and related financing activities	<u>(3,953,856)</u>	<u>(191,780)</u>	<u>—</u>	<u>(4,145,636)</u>	<u>(768,422)</u>
CASH FLOWS FROM INVESTING ACTIVITIES					
Interest received	927,610	5,424	—	933,034	44,499
Purchase of investment securities	(9,000,000)	(1,000,000)	—	(10,000,000)	(5,000,000)
Proceeds from maturity of investment securities	9,500,000	995,717	—	10,495,717	7,495,055
Net cash provided by investing activities	<u>1,427,610</u>	<u>1,141</u>	<u>—</u>	<u>1,428,751</u>	<u>2,539,554</u>
INCREASE IN CASH AND CASH EQUIVALENTS	2,219,810	1,178,661	96,016	3,494,487	4,778,891
CASH AND CASH EQUIVALENTS, beginning of year	<u>11,932,307</u>	<u>2,083,788</u>	<u>362,306</u>	<u>14,378,401</u>	<u>8,214,921</u>
CASH AND CASH EQUIVALENTS, end of year	<u>\$14,152,117</u>	<u>\$3,262,449</u>	<u>\$ 458,322</u>	<u>\$17,872,888</u>	<u>\$12,993,812</u>

See Notes to Basic Financial Statements.

City of West Des Moines, Iowa
STATEMENT OF CASH FLOWS—PROPRIETARY FUNDS (continued)
Year ended June 30, 2011

	Business-Type Activities				
	Enterprise Funds				
	Sewer System	Storm Water System	Nonmajor Enterprise Fund Solid Waste	Total Enterprise Funds	Internal Service Funds
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES					
Operating income	\$ 3,488,258	\$ 891,540	\$ 121,872	\$ 4,501,670	\$ 686,251
Adjustments to reconcile operating income to net cash provided by operating activities					
Depreciation and amortization	1,499,297	417,542	—	1,916,839	1,113,709
Change in assets and liabilities					
Receivables	(267,889)	(8,332)	(9,098)	(285,319)	(748)
Prepaid expense	—	—	—	—	733,809
Due from other governments	(285)	—	—	(285)	—
Inventories	—	—	—	—	(30,834)
Accounts payable	(35,069)	84,391	(16,758)	32,564	32,006
Claims payable	—	—	—	—	286
Compensated absences and accrued wages payable	34,426	11,661	—	46,087	—
Interest payable	(837)	—	—	(837)	—
Unearned revenue	25,193	—	—	25,193	—
OPEB liability	2,962	2,282	—	5,244	—
Net cash provided by operating activities	<u>\$ 4,746,056</u>	<u>\$1,399,084</u>	<u>\$ 96,016</u>	<u>\$ 6,241,156</u>	<u>\$ 2,534,479</u>
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO SPECIFIC ASSETS ON THE STATEMENT OF NET ASSETS					
Cash and investments	\$28,191,987	\$4,262,449	\$ 458,322	\$32,912,758	\$14,993,812
Restricted cash and investments	460,130	—	—	460,130	—
Less items not meeting the definition of cash equivalents	(14,500,000)	(1,000,000)	—	(15,500,000)	(2,000,000)
Cash and cash equivalents at end of year	<u>\$14,152,117</u>	<u>\$3,262,449</u>	<u>\$ 458,322</u>	<u>\$17,872,888</u>	<u>\$12,993,812</u>
SCHEDULE OF NONCASH ITEMS					
Capital and related financing activities					
Donated construction by developers	<u>\$ 382,564</u>	<u>\$ 395,763</u>	<u>\$ —</u>	<u>\$ 778,327</u>	<u>\$ —</u>
Capital assets acquired on trade in value	<u>\$ 176,000</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ 176,000</u>	<u>\$ —</u>

See Notes to Basic Financial Statements.

City of West Des Moines, Iowa
STATEMENT OF ASSETS AND LIABILITIES
AGENCY FUNDS
June 30, 2011

ASSETS

Cash and investments	\$ 553,017
Restricted assets, contractors' bonds	<u>59,536</u>
Total assets	<u>\$ 612,553</u>

LIABILITIES

Accounts payable	\$ 67,993
Deposits and remittances due	<u>544,560</u>
Total liabilities	<u>\$ 612,553</u>

City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

The City of West Des Moines (the City) is a political subdivision of the state of Iowa located in Polk, Dallas, Madison and Warren counties. It was first incorporated in 1893 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government, with the Mayor and Council Members elected on a nonpartisan basis. The City provides numerous services to citizens, including public safety, public works, culture and recreation, community and economic development, health and social services, public improvements and general administrative services. It also provides sewer, storm water and solid waste utilities.

The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board.

For financial reporting purposes, the City has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusions would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City. Based on these criteria, there are no component units, organizations or agencies which should be included in these basic financial statements.

Basis of Presentation

Government-wide and fund financial statements: The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent for support on fees and charges for services.

The statement of net assets presents the City's assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets. The related debt excludes unspent debt proceeds.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets not meeting the definition of the two preceding categories. Unrestricted net assets often have constraints on resources imposed by management which can be removed or modified.

City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Basis of Presentation (continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. There are no indirect expenses. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. The focus of fund financial statements is on major funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and presented in a single column.

Fund Accounting: The accounts of the City are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts which comprise its assets, liabilities, reserves, fund balance/net assets, revenues and expenditures or expenses, as appropriate. The City has the following funds:

Governmental Fund Types: Governmental fund types are those funds through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used; current liabilities are assigned to the fund from which they are paid; and the difference between governmental fund assets and liabilities, the fund equity, is referred to as "fund balance". The measurement focus is upon determination of changes in financial position, rather than upon net income determination. The following are the City's major governmental funds:

General Fund: The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Road Use Tax Fund (Special Revenue): To account for the proceeds from road use tax monies.

Tax Increment Financing Fund (Special Revenue): To account for the accumulation of resources generated by TIF districts to be used for urban renewal and development. Property tax revenue generated on increased assessed valuations within TIF districts are the resources accounted for in this fund.

Debt Service Fund: To account for the servicing of the general long-term debt not financed by a specific source.

Capital Projects Fund: To account for the acquisition and construction of major capital facilities and other capital assets, with the exception of those that are financed through proprietary fund types.

City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Basis of Presentation (continued)

Fund Accounting (continued):

Governmental Fund Types (continued):

The other governmental funds of the City are considered nonmajor and are as follows:

Special Revenue Funds: Are used to account for the proceeds of specific revenue sources (other than certain capital projects that are legally restricted to expenditures for specific projects).

Police and Fire Retirement Fund: To account for the remaining balances of the self-administered pension plans after a transfer to a state administered plan which may be used by the City to meet future pension funding requirements as prescribed by law.

Employee Benefit Fund: To account for the property tax revenues collected to be used for City employees' health insurance and pension costs.

Economic Development Fund: To account for grants, contributions, and loan repayments to be used for general economic development and redevelopment purposes of the City including low interest loans the City makes to private companies for economic development purposes, as well as the acquisition and sale of land.

Housing Programs Fund: To account for the U.S. Department of Housing and Urban Development Block Grant programs as well as miscellaneous other grants and contributions to provide housing assistance and housing rehabilitation programs.

Parks Fund: To account for the donations identified to specifically assist the park programs and annual tree planting.

Library Fund: To account for reimbursements from the State of Iowa for library materials lent to non-City residents and other libraries in Iowa, and used for improvements to the Library. This Fund also accounts for money received through donations and fund raising activities for the Library.

Public Safety Fund: To account for grants and contributions specifically identified for use in public safety activities such as contributions for the purchase of public access defibrillators. This fund is also used to account for funds received by the City as a result of drug seizures.

Dallas County Local Housing Trust Fund: To account for grants from the Iowa Finance Authority and other Dallas County Local Housing Trust Fund revenues and related expenditures.

Community Development Block Grant Fund: To account for the community development block grant revenues and related expenditures.

City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Basis of Presentation (continued)

Fund Accounting (continued):

Proprietary Fund Types: Proprietary fund types are used to account for a government's ongoing organizations and activities which are similar to those often found in the private sector (business-type activities). The measurement focus is upon income determination, financial position and cash flows.

Enterprise Funds: Are used to account for those operations that are financed and operated in a manner similar to private business or where the City has decided that the determination of revenues earned, costs incurred and/or net income is necessary for management accountability. In accordance with Governmental Accounting Standards Board (GASB) Statement No. 20, *Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that Use Proprietary Fund Accounting*, the City has elected to apply all applicable Financial Accounting Standards Board (FASB) pronouncements, issued on or before November 30, 1989, except for those pronouncements which conflict with or contradict GASB pronouncements. The following are the City's major enterprise funds:

Sewer System Fund: To account for the operations of the City's sanitary sewer systems including the revenue from usage fees, the operating costs associated with it, any capital projects and all bond issues.

Storm Water System Fund: To account for the operations of the City's storm water sewer systems including revenue from usage fees, operating costs, capital projects, and all bond issues.

The other enterprise fund of the City is considered nonmajor and is as follows:

Solid Waste Fund: To account for the operations of the City's solid waste collection system.

Internal Service Funds: Are used to finance and account for services and commodities provided by designated departments or agencies to other departments and agencies of the City. The following are the City's internal service funds:

Vehicle Replacement Fund: To account for replacement costs related to vehicles and equipment of the City.

Vehicle Maintenance Fund: To account for the maintenance costs related to the vehicles and equipment of the City.

Health and Dental Insurance Fund: To account for the health and dental insurance premiums and claims for all City employees.

Worker's Compensation Insurance Fund: To account for the worker's compensation premiums and claims.

City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Basis of Presentation (continued)

Fund Accounting (continued):

Fiduciary Fund Types: Fiduciary fund types are used to account for net assets and changes in net assets held by a governmental unit in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds. The City has the following fiduciary fund type:

Agency Funds: Are custodial in nature (assets equal liabilities) and do not involve measurement or results of operations. The City has the following agency funds:

Collections and Deposits Fund: To account for collections and deposits received by the City from external parties for purposes such as escrow accounts for transitional housing program participants, deposits by transient vendors to ensure compliance with temporary use permits and deposits from developers pending completion of remaining site plan requirements.

Section 125 Plan Fund: To account for current payroll deductions of City employees for future use as group insurance premiums.

Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year in which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the current fiscal period.

Property tax, local option sales tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the City.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt are reported as other financing sources.

When an expenditure is incurred in governmental funds that can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the expenditure toward restricted fund balance and then to less-restrictive classifications - committed, assigned and then unassigned fund balances.

Under terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Measurement Focus and Basis of Accounting (continued)

Property taxes are recognized at the time an enforceable legal claim is established. This is deemed to occur when the budget is certified. The current tax levy was certified in February 2011, the date at which a lien attaches, based on the 2010 assessed valuations. These taxes are due in two installments, on September 30 and the following March 31, with a 1½ percent per month penalty for delinquent payment. Since the 2011 tax levy is budgeted and levied for fiscal year 2012, the revenue from this tax levy has been deferred.

The proprietary funds of the City apply all applicable GASB pronouncements, as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The City maintains its financial records on the cash basis. The financial statements of the City are prepared by making memorandum adjusting entries to the cash basis financial records.

Summary of Significant Accounting Policies:

The significant accounting policies followed by the City include the following:

Cash, Pooled Investments and Cash Equivalents: The City maintains a cash and investment pool to maximize investment opportunities. Income from investments is recorded in the General Fund unless otherwise provided by law. Each fund's portion of total cash and investments is reported as such within this report. In addition, certain investments are separately held by several of the City's funds. Investments are reported at fair value except for the investment in the Iowa Public Agency Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost. Securities traded on the national or international exchange are valued at the last reported sales price at current exchange rates.

The City invests in the Iowa Public Agency Investment Trust (IPAIT) which is a 2a7-like pool. IPAIT is a common-law trust established under Iowa law and is administered by an appointed investment management company. The fair value of the position in the trust is the same as the value of the shares.

For purposes of the statement of cash flows for proprietary fund type funds, the City considers pooled cash and investments to be cash equivalents as these pooled amounts have the same characteristics of demand deposits and all highly liquid investments with a maturity of three months or less when purchased. Certificates of deposit with a maturity greater than three months are considered investments. Cash equivalents also include restricted cash and investments.

City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Summary of Significant Accounting Policies:

Property Taxes Receivable, Including Tax Increment Financing: Property tax, including tax increment financing in governmental funds, is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the City Council to the County Board of Supervisors. Current year property tax receivable represents taxes collected by the County but not remitted to the City at June 30, 2011 and unpaid taxes. The succeeding year property tax receivable represents taxes certified by the City Council to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the City Council is required to certify its budget to the County Auditor by March 15 of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenues recognized in these funds become due and collectible in September and March of the current fiscal year with a 1 ½% per month penalty for delinquent payments; is based on January 1, 2009 assessed property valuations; is for the tax accrual period July 1, 2010 through June 30, 2011 and reflects tax asking contained in the budget certified to the County Board of Supervisors in March 2010.

Accounts Receivable: results primarily from services provided to citizens and are accounted for in the governmental funds. Sanitary sewer, storm water sewer and solid waste services are accounted for in the enterprise funds. All are net of an allowance for uncollectibles. Unbilled usage for service consumed between periodic scheduled billing dates is estimated and is recognized as revenue in the period in which the service is provided.

Special Assessments Receivable: Special assessments receivable represents the amounts due from individuals for work done which benefits their property. These assessments are payable by individuals in not less than ten nor more than twenty annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other tax.

Inventories: consists of materials and supplies and are valued at cost using the first-in, first-out (FIFO) method. The costs of governmental fund type inventories are recorded as expenditures.

Due from Other Governments: Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

Restricted Assets: Funds set aside for payment of Enterprise Fund revenue notes are classified as restricted assets since their use is restricted by applicable bond and note indentures.

Bond Issuance Costs: in the government-wide financial statements and proprietary fund types in the fund financial statements, issuance costs are deferred and amortized over the life of the bonds using the straight line method.

In the fund financial statements, governmental fund types recognize bond issuance costs during the current period. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Capital Assets: including land, buildings, improvements other than buildings, intangibles, equipment and vehicles, infrastructure, construction-in-progress, sanitary and storm water sewer systems and the City's share of assets in their undivided equity interest are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an initial useful life of one year or greater.

**City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Summary of Significant Accounting Policies (continued):

Capital Assets: (continued)

Assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized.

The City has chosen the modified approach, as defined by GASB Statement No. 34, for reporting the governmental activities infrastructure assets of the City.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. No interest was capitalized in the current fiscal year.

Depreciation has been provided using the straight-line method over the estimated useful lives of the respective assets. The estimated useful lives for each capital asset type are as follows:

<u>Asset class</u>	<u>Estimated useful lives (in years)</u>
Buildings	30
Improvements other than buildings	15
Equipment and vehicles	5 - 18
Fiber network	20
Sanitary and storm water sewer systems	50
Share of undivided equity interest assets	5 - 15
Intangibles	5

The City's collection of works of art, library books and other similar assets are not capitalized. These collections are unencumbered, held for public exhibition and education, protected, cared for and preserved and subject to City policy that requires proceeds from the sale of these items to be used to acquire other collection items.

Deferred and Unearned Revenues: Although certain revenues are measurable, they are not available. Available means collected within the current year or collected soon enough thereafter to be used to pay liabilities of the current year. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or collected soon enough thereafter to be used to pay liabilities of the current year. Deferred revenue consists of the succeeding year property tax receivable and tax increment financing receivable, special assessments receivable, other receivables not collected within sixty days after year end and prepaid permits.

Deferred revenue in the Statement of Net Assets consists of succeeding year property tax and tax increment financing receivable that will not be recognized as revenue until the year for which they are levied and the amount of assets that have been recognized, but the related revenue is not yet earned and prepaid permits.

Interfund Transactions: Transactions among City funds that would be treated as revenues and expenditures or expenses if they involved organizations external to City government are accounted for as revenues and expenditures or expenses in the funds involved.

City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Summary of Significant Accounting Policies (continued):

Interfund Transactions: (continued)

Transactions which constitute reimbursements to a fund for expenditures initially made from it which are properly applicable to another fund are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the reimbursed fund.

Transactions, which constitute the transfer of resources from a fund receiving revenues to a fund through which the revenues are to be expended, are separately reported in the respective fund's operating statements.

Activity between funds, that are representative of lending/borrowing arrangements at the end of the fiscal year, are referred to as "due to/from other funds" in the fund financial statements. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Compensated Absences: City employees accumulate vacation benefits for subsequent use or payment upon termination, death or retirement. City employees also accumulate sick leave benefits for subsequent use or payment at one-half the accumulated value upon death or retirement. For proprietary fund types, these accumulations are recorded as expenses and liabilities of the appropriate fund in the fiscal year earned. For governmental fund types, the amount of accumulated unpaid vacation which is payable from available resources, is recorded as a liability of the respective fund only if they have matured. Examples of these are employee retirements and resignations. There is no amount considered due as of year end or reported in the fund financial statements. However, the entire compensated absence liability is reported on the government-wide financial statements. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2011. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund.

Long-Term Liabilities: In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental or business type activities column in the Statement of Net Assets and the proprietary fund Statement of Net Assets.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Fund Equity: In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable - Amounts which cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted - Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments imposed by law through constitutional provisions or enabling legislation.

Committed - Amounts which can be used only for specific purposes pursuant to constraints formally imposed by the City Council through ordinance or resolution approved prior to fiscal year end. Those committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same action it employed to commit those amounts.

**City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Summary of Significant Accounting Policies (continued):

Fund Equity: (continued)

Assigned - Amounts the City intends to use for a specific purpose. The intent is expressed by the governing body itself, or a body or official to which the City has delegated the authority to assign amounts to be used for specific purposes. It does not require formal action of the City.

Unassigned - All amounts not included in other spendable classifications.

Net Assets: represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets invested in capital assets, net of related debt, excludes unspent debt proceeds. As of June 30, 2011, the City had \$851,909 in unspent debt proceeds in the Debt Service Fund. Net assets are reported as restricted when there are limitations imposed on their use through enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net assets restricted through enabling legislation consists of \$12,489,277 for road construction projects, \$151,026 for parks, \$3,500,700 for retirement benefits, \$10,794,471 for capital projects, \$253,407 for library projects, \$3,957,336 for tax increment projects and \$3,580,012 for debt service.

The City first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

Use of Estimates: The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Budgetary and Budgetary Control: As allowed by GASB Statement No. 41, *Budgetary Comparison Schedules - Perspective Differences*, the City presents budgetary comparison schedules as required supplementary information based on the program structure of nine functional areas as required by state statute for its legally adopted budget. During the year ended June 30, 2011, disbursements exceeded the amounts budgeted in the public works and debt service functions.

NOTE 2 CASH AND INVESTMENTS

As of June 30, 2011, the City's cash and investments were as follows:

Cash and investments, statement of net assets	\$94,794,802
Restricted cash and investments	460,130
Cash and investments, fiduciary funds	<u>553,017</u>
	<u>\$95,807,949</u>
Deposits including certificates of deposit	\$22,804,409
Investments	<u>73,003,540</u>
	<u>\$95,807,949</u>

**City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS**

NOTE 2 CASH AND INVESTMENTS (continued)

Authorized Investments: The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high-rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district. However, the City's investment policy additionally limits investments in commercial paper to obligations at the time of purchase rated within the two highest ratings issued by nationally recognized statistical rating organizations with a maturity less than 270 days.

Interest Rate Risk: Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. In accordance with the City's investment policy, the City minimizes the fair value risk of investments in the portfolio by structuring its investment portfolio so that securities mature to meet cash requirements for operations, thereby avoiding the need to sell securities in the open market prior to maturity.

Information about the sensitivity of the fair values of the City's investments to market interest risk fluctuations is provided by the following table that shows the distribution of the City's investments:

<u>Investment Type</u>	<u>Fair Value</u>
Iowa Public Agency Investment Trust	<u>\$73,003,540</u>

Credit Risk: Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization.

The City has investments in the Iowa Public Agency Investment Trust which are valued at amortized cost pursuant to Rule 2a-7 under the Investment Company Act of 1940. The investment in the Iowa Public Agency Investment Trust is unrated for credit risk purposes.

The City has no investments meeting the disclosure requirement of GASB Statement No. 3, as amended by GASB Statement No. 40.

Concentration of Credit Risk: The City's investment policy seeks diversification to reduce overall portfolio risk while attaining market rates of return to enable the City to meet all anticipated cash requirements. The policy limits the City to holding a minimum of 5 percent of the total portfolio in highly marketable short-term treasuries, short-term federal government agencies, checking with interest, government pooled account or a combination of all four. The policy limits investments in order to avoid over-concentration in securities of a specific issuer and limits certificates of deposit to the amount approved by City Council for each financial institution in accordance with the Code of Iowa.

Custodial Credit Risk: Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g. broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. It is the City's policy to require that time deposits in excess of FDIC insurable limits be secured by collateral or private insurance to protect public deposits in a single financial institution if it were to default. Chapter 12C of the Code of Iowa requires all City funds be deposited into an approved depository and be either insured or collateralized. As of June 30, 2011, the City's deposits with financial institutions were entirely covered by federal depository insurance or insured by the state through pooled collateral, state sinking funds and by the state's ability to assess for lost funds. The City's investments were covered by investments purchased and held by an independent third party.

City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS

NOTE 3 CAPITAL ASSETS

The City has reported all capital assets including infrastructure in the government-wide statement of net assets. The City elected to use the modified approach as defined by GASB Statement No. 34 for governmental activities infrastructure reporting. As a result, no accumulated depreciation or depreciation expense has been recorded for these assets. A more detailed discussion of the modified approach is presented in the Required Supplementary Information section of this report. All other capital assets were reported using the basic approach whereby accumulated depreciation and depreciation expense have been recorded.

The following is a summary of changes in capital assets for the year ended June 30, 2011:

	<u>Balance beginning of year</u>	<u>Additions</u>	<u>Deletions</u>	<u>Transfers</u>	<u>Balance end of year</u>
Governmental activities					
Capital assets, not being depreciated					
Land	\$ 18,926,729	\$ -	\$ -	\$ -	\$ 18,926,729
Infrastructure	309,887,182	-	350,092	7,618,482	317,155,572
Construction-in-progress	20,142,158	12,435,167	-	(8,130,437)	24,446,888
Intangibles	<u>10,766,256</u>	<u>1,877,453</u>	-	-	<u>12,643,709</u>
Total capital assets, not being depreciated	<u>359,722,325</u>	<u>14,312,620</u>	<u>350,092</u>	<u>(511,955)</u>	<u>373,172,898</u>
Capital assets, being depreciated					
Buildings	40,563,811	239,586	-	-	40,803,397
Equipment and vehicles	20,996,314	1,385,767	1,417,267	-	20,964,814
Fiber network	4,125,825	-	-	511,955	4,637,780
Improvements other than buildings	34,900,222	786,917	-	-	35,687,139
Share of undivided equity interest assets	1,289,958	97,596	-	-	1,387,554
Intangibles	<u>674,341</u>	<u>97,492</u>	<u>10,495</u>	-	<u>761,338</u>
Total capital assets, being depreciated	<u>102,550,471</u>	<u>2,607,358</u>	<u>1,427,762</u>	<u>511,955</u>	<u>104,242,022</u>
Less accumulated depreciation for					
Buildings	17,453,112	1,365,348	-	-	18,818,460
Equipment and vehicles	11,337,878	1,515,685	1,337,348	-	11,516,215
Fiber network	554,024	231,864	-	-	785,888
Improvements other than buildings	19,802,880	2,204,918	-	-	22,007,798
Share of undivided equity interest assets	824,257	118,967	-	-	943,224
Intangibles	<u>511,651</u>	<u>83,430</u>	<u>10,495</u>	-	<u>584,586</u>
Total accumulated depreciation	<u>50,483,802</u>	<u>5,520,212</u>	<u>1,347,843</u>	-	<u>54,656,171</u>
Total capital assets, being depreciated, net	<u>52,066,669</u>	<u>(2,912,854)</u>	<u>79,919</u>	<u>511,955</u>	<u>49,585,851</u>
Governmental activities, capital assets, net	<u>\$411,788,994</u>	<u>\$11,399,766</u>	<u>\$ 430,011</u>	<u>\$ -</u>	<u>\$422,758,749</u>

City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS

NOTE 3 CAPITAL ASSETS (continued)

	<u>Balance beginning of year</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance end of year</u>
Business-Type Activities				
Capital assets, not being depreciated				
Land	\$ 413,178	\$ —	\$ —	\$ 413,178
Construction-in-progress	<u>337,212</u>	<u>1,183,516</u>	<u>391,099</u>	<u>1,129,629</u>
Total capital assets, not being depreciated	<u>750,390</u>	<u>1,183,516</u>	<u>391,099</u>	<u>1,542,807</u>
Capital assets, being depreciated				
Equipment	24,894	—	—	24,894
Sanitary and storm sewer system	<u>93,593,581</u>	<u>2,991,487</u>	<u>16,172</u>	<u>96,568,896</u>
Total capital assets, being depreciated	<u>93,618,475</u>	<u>2,991,487</u>	<u>16,172</u>	<u>96,593,790</u>
Less accumulated depreciation for				
Equipment	10,560	3,583	—	14,143
Sanitary and storm sewer system	<u>27,818,006</u>	<u>1,912,174</u>	<u>3,558</u>	<u>29,726,622</u>
Total accumulated depreciation	<u>27,828,566</u>	<u>1,915,757</u>	<u>3,558</u>	<u>29,740,765</u>
Total capital assets, being depreciated, net	<u>65,789,909</u>	<u>1,075,730</u>	<u>12,614</u>	<u>66,853,025</u>
Business-type activities, capital assets, net	<u>\$66,540,299</u>	<u>\$2,259,246</u>	<u>\$ 403,713</u>	<u>\$68,395,832</u>

Depreciation expense was charged to the governmental activities functions as follows:

Governmental Activities	
Public safety	\$1,580,170
Health and social services	32,962
Culture and recreation	2,503,463
Public works	926,805
General government	421,864
Community and economic development	<u>54,948</u>
	<u>\$5,520,212</u>

NOTE 4 BONDED AND OTHER DEBT

The following is a summary of changes in bonded and other long-term debt for the year ended June 30, 2011:

	<u>Balance July 1, 2010</u>	<u>Increases and Issues</u>	<u>Decreases and Retirements</u>	<u>Balance June 30, 2011</u>	<u>Due within one year</u>
Governmental activities					
General obligation bonds	\$141,822,308	\$ 4,999,720	\$45,740,927	\$101,081,101	\$12,545,000
Capital lease obligations	285,637	832,032	139,341	978,328	223,528
Installment contracts	240,327	5,144,724	1,077,710	4,307,341	1,077,010
Compensated absences	5,009,134	1,503,187	2,433,464	4,078,857	518,585
Net OPEB liability	<u>400,384</u>	<u>45,008</u>	<u>—</u>	<u>445,392</u>	<u>—</u>
Total governmental activities	<u>147,757,790</u>	<u>12,524,671</u>	<u>49,391,442</u>	<u>110,891,019</u>	<u>14,364,123</u>
Business-type activities					
Revenue notes	2,164,000	—	393,000	1,771,000	407,000
Compensated absences	123,873	122,739	93,474	153,138	93,474
Net OPEB liability	<u>14,866</u>	<u>5,244</u>	<u>—</u>	<u>20,110</u>	<u>—</u>
Total business-type activities	<u>2,302,739</u>	<u>127,983</u>	<u>486,474</u>	<u>1,944,248</u>	<u>500,474</u>
Total long-term debt	<u>\$150,060,529</u>	<u>\$12,652,654</u>	<u>\$49,877,916</u>	<u>\$112,835,267</u>	<u>\$14,864,597</u>

(1) Bonds were sold at a net premium; unamortized net premium at June 30, 2011 totaled \$2,381,101.

City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS

NOTE 4 BONDED AND OTHER DEBT (continued)

Compensated Absences: Compensated absences are typically liquidated in the fund that accounts for the employee's salary and benefits.

General Obligation Bonds/Notes: General obligation bonds outstanding as of June 30, 2011 consist of the following individual issues:

<u>Date of Issue</u>	<u>Interest Rates</u>	<u>Final Due Date</u>	<u>Annual Principal Payments</u>	<u>Amount Originally Issued</u>	<u>Amount Outstanding June 30, 2011</u>
09/01/2003	4.000 - 4.700	June 2019	\$ 625,000 - 2,200,000	12,000,000	\$10,625,000
12/15/2003	3.500 - 4.350	June 2023	800,000 - 1,600,000	19,250,000	12,670,000
06/15/2004	4.000 - 5.000	June 2021	180,000 - 1,250,000	6,000,000	5,190,000
04/01/2005	3.625 - 3.700	June 2015	230,000 - 560,000	3,055,000	1,300,000
06/01/2006	4.000 - 4.250	June 2020	310,000 - 440,000	6,000,000	3,355,000
12/17/2007	3.625 - 3.800	June 2019	195,000 - 265,000	3,210,000	1,830,000
03/11/2008	3.000 - 3.125	June 2014	1,675,000 - 1,785,000	9,860,000	5,190,000
06/30/2008	3.625 - 4.000	June 2022	100,000 - 1,090,000	7,000,000	7,000,000
11/12/2009	2.500 - 3.500	June 2015	445,000 - 2,405,000	7,510,000	5,480,000
12/02/2009	4.000	June 2015	225,000 - 240,000	6,500,000	925,000
03/04/2010	2.000 - 4.250	June 2020	780,000 - 4,140,000	31,450,000	31,450,000
04/01/2010	2.000	June 2014	630,000 - 655,000	2,505,000	1,910,000
06/29/2010	3.000	June 2020	685,000 - 845,000	7,000,000	6,775,000
08/11/2010	2.000 - 4.000	June 2029	50,000 - 405,000	<u>5,000,000</u>	<u>5,000,000</u>
				<u>\$126,340,000</u>	<u>\$98,700,000</u>

Other than Bonded Debt

Capital lease obligation: The City entered into a lease purchase agreement for the acquisition of a salt storage building at a cost of \$336,466. The agreement requires annual payments of \$75,529 including interest at 5.0 percent through July 2013. The balance as of June 30, 2011 was \$205,685, and had a net book value of \$302,819.

Capital lease obligation: The City entered into a lease purchase agreement for the acquisition of mobile data equipment at a cost of \$332,633. The agreement requires monthly payments of \$5,976, including interest at 3.0 percent through December 2015. The balance as of June 30, 2011 was \$296,215 and had a net book value of \$-0-, as the individual items included in the purchase did not meet the threshold for capitalization under the City's capitalization policy.

Capital lease obligation: The City entered into a lease purchase agreement for the acquisition of computer network backbone equipment and an integrated phone software system at a cost of \$499,399. The agreement requires monthly payments of \$8,979, including interest at 3.0 percent through April 2016. The balance as of June 30, 2011 was \$476,428 and had a net book value of \$-0-, as the individual items included in the purchase did not meet the threshold for capitalization under the City's capitalization policy.

Installment contracts: The City has entered into an installment contract with the Iowa Department of Transportation (DOT) for the Highway 5 relocation construction project. The \$5,144,724 shown as an increase/issue was due to a change in estimate of the amount due based on a preliminary settlement with the Iowa DOT. The agreement is non-interest bearing and is payable in annual installments totaling \$1,077,710 through June 2015. The balance due as of June 30, 2011 was \$4,307,341.

Revenue capital loan notes: During the year ended June 30, 1995, the City authorized the issuance of \$2,600,000 Sewer Revenue Capital Loan Notes, Series 1994 and \$2,158,000 Sewer Revenue Capital Loan Notes, Series 1995. The notes were issued to evidence the City's obligations under a separate loan and disbursement agreement with the Iowa Department of Natural Resources and the Iowa Finance Authority under the state's State Revolving Fund (SRF) loan program. The projects were completed during the year ended June 30, 1996.

City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS

NOTE 4 BONDED AND OTHER DEBT (continued)

During the year ended June 30, 1997, the City authorized the issuance of \$1,800,000 Sewer Revenue Capital Loan Notes, Series 1996. The notes were also issued to evidence the City's obligations under an agreement with the Iowa Department of Natural Resources and the Iowa Finance Authority.

The resolutions providing for the issuance of the revenue notes include the following provisions:

- a) The notes will only be redeemed from the future earnings of the Municipal Sewer Utility, and the note holders hold a lien on the future earnings of the fund.
- b) Sufficient monthly transfers shall be made to an operation and maintenance account to meet the current expenses of the month plus an amount equal to 1/12 of expenses payable on an annual basis.
- c) Sufficient monthly transfers shall be made to a separate sewer revenue sinking account for the purpose of making the notes' principal and interest payments when due.
- d) A reserve fund must be maintained in an amount equal to the lesser of the maximum principal and interest due in any succeeding year or 10 percent of the proceeds of the sale of the notes. Monies deposited in the reserve fund shall be used solely to pay principal and interest on notes, or parity bonds or notes should funds not be adequate in the sinking fund.
- e) All funds remaining in the sewer revenue account may be deposited in any of the funds created by the resolution to pay for extraordinary repairs or replacements to the system or to pay or redeem the notes.

The total of the restricted cash and investments under these agreements are \$460,130.

The City has pledged future sewer customer revenues, net of specified operating expenses, to repay \$4,758,000 in sewer revenue notes issued in 1995 and 1997. Proceeds from the notes provided financing for the construction of improvements to the sewer facilities and infrastructure. The notes are payable solely from sewer customer net revenues and are payable through 2017. Annual principal and interest payments on the notes are expected to require less than net revenues. The total principal and interest remaining to be paid on the notes is \$1,919,380. For the current year, principal and interest paid and total customer net revenues were \$457,920 and \$2,483,070, respectively.

Summary of principal and interest maturities: Annual debt service requirements to service all outstanding indebtedness as of June 30, 2011 are as follows:

<u>Year ending June 30</u>	<u>General Obligation Bonds</u>		<u>Capital Lease Obligations</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2012	\$ 12,545,000	\$ 3,533,888	\$ 223,528	\$ 31,326
2013	11,795,000	3,187,157	231,778	23,211
2014	11,450,000	2,849,057	240,155	14,835
2015	9,005,000	2,520,287	173,339	6,122
2016	9,165,000	2,176,977	109,528	1,164
2017 - 2021	38,375,000	5,320,386	-	-
2022 - 2026	5,205,000	608,283	-	-
2027 - 2029	<u>1,160,000</u>	<u>94,200</u>	<u>-</u>	<u>-</u>
	<u>\$98,700,000</u>	<u>\$20,290,235</u>	<u>\$ 978,328</u>	<u>\$ 76,658</u>
<u>Year ending June 30</u>	<u>Installment Contracts</u>		<u>Enterprise Revenue Notes</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2012	\$1,077,710	\$ -	\$ 407,000	\$ 53,130
2013	1,077,710	-	422,000	40,920
2014	1,077,710	-	436,000	28,260
2015	1,074,211	-	265,000	15,180
2016	-	-	119,000	7,230
2017	<u>-</u>	<u>-</u>	<u>122,000</u>	<u>3,660</u>
	<u>\$4,307,341</u>	<u>\$ -</u>	<u>\$1,771,000</u>	<u>\$ 148,380</u>

**City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS**

NOTE 4 BONDED AND OTHER DEBT (continued)

Legal debt margin: As of June 30, 2011, the outstanding general obligation debt of the City did not exceed its legal debt margin computed as follows:

Actual valuation *	\$5,642,124,751
Plus captured tax increment value	360,625,798
Less military exemption	<u>(4,058,696)</u>
 Total assessed valuation of the property of the City of West Des Moines	 <u>\$5,998,691,853</u>
 Debt limit, 5% of total actual valuation	 \$299,934,593
Debt applicable to debt limit	
General obligation bonds	98,700,000
Capital lease obligations	978,328
Installment contracts	<u>4,307,341</u>
 Legal debt margin	 <u>\$195,948,924</u>

* 100% of assessed valuation including TIF increment.

NOTE 5 INTERFUND RECEIVABLES AND PAYABLES

Individual interfund receivables and payables balances as of June 30, 2011 were:

	<u>Interfund</u>	
	<u>Receivables</u>	<u>Payables</u>
Major governmental funds, capital projects	\$ —	\$ 528,031
Proprietary funds, sewer system	<u>528,031</u>	<u>—</u>
 Total	 <u>\$ 528,031</u>	 <u>\$ 528,031</u>

Interfund balances result from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payments between funds are made.

City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS

NOTE 6 INTERFUND TRANSFERS

The following is a schedule of transfers as included in the basic financial statements of the City:

	<u>Transfers in</u>	<u>Transfers out</u>
Major governmental funds		
General	\$ 4,775,295	\$ 1,940,643
Special revenue funds		
Road Use Tax	242,245	3,873,718
Tax Increment financing	392,963	9,619,585
Debt Service	8,924,834	-
Capital Projects	6,255,961	890,192
Major enterprise fund		
Storm Water System	195,132	224,916
Nonmajor governmental funds	440,314	5,150,970
Internal Service Fund		
Vehicle Replacement	-	9,473
Workers compensation insurance	<u>482,753</u>	<u>-</u>
 Total	 <u>\$21,709,497</u>	 <u>\$21,709,497</u>

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them or (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

NOTE 7 PENSION AND RETIREMENT SYSTEMS

Iowa Public Employees Retirement System: The City contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing, multiple-employer defined benefit pension plan administered by the state of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Plan members are required to contribute 4.50 percent of their annual covered salary and the City is required to contribute 6.95 percent of annual covered payroll. Contribution requirements are established by state statute. The City's contribution to IPERS for the years ended June 30, 2011, 2010 and 2009 were \$1,220,065, \$1,178,526 and \$1,043,635, respectively, equal to the required contributions for each year.

Municipal Fire and Police Retirement System of Iowa: The City contributes to the Municipal Fire and Police Retirement System of Iowa (the Plan), which is a cost-sharing, multiple-employer defined benefit pension plan administered by a Board of Trustees. The Plan provides retirement, disability and death benefits which are established by state statute to plan members and beneficiaries. The Plan issues a publicly available financial report which includes financial statements and required supplementary information. The report may be obtained by writing to Municipal Fire and Police Retirement System of Iowa, 7155 Lake Drive, Suite 201, West Des Moines, Iowa 50266.

Plan members are required to contribute 9.40 percent of earnable compensation and the City's contribution rate, based upon actuarially determined normal contribution rate, can not be less than 17 percent of earnable compensation. Contribution rates are established by state statute. The City's contributions to the Plan for the years ended June 30, 2011, 2010 and 2009 were \$1,445,739, \$1,233,912 and \$1,291,314, respectively, which (met) exceeded the required minimum contribution for each year.

City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS

NOTE 8 DEFERRED COMPENSATION PLAN

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all City employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. The plan was amended to comply with IRC Section 457(g) which allowed for the plan to hold its assets in trust. Under these requirements, the assets of the plan are no longer subject to the general creditors of the City, the City no longer owns the amount deferred by employees and, therefore, the liability and corresponding investment are not reflected in the financial statements.

NOTE 9 INDIVIDUAL FUND DEFICIT BALANCES

The following funds had deficit fund balances as of June 30, 2011:

Dallas County Local Housing Trust Fund	\$ (31,023)
Community Development Block Grant	(134,986)

The City intends to fund these deficits through future grant revenues and transfers from the General Fund.

NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (OPEB)

The City operates a single-employer retiree benefit plan which provides healthcare benefits for retirees and their spouses and dependents. There are active and retired members in the plan. Retired participants must be age 55 or older at retirement.

The healthcare benefit plans are self-insured and are administered by a third party. Retirees under age 65 pay 102% of the full active employee premium rates. This results in an implicit subsidy and an OPEB liability. The contribution requirements of plan members are established and may be amended by the City. The City currently finances the retiree benefit plan on a pay-as-you-go basis.

The City's annual OPEB cost is calculated based on the annual required contribution (ARC) of the City, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. The following table shows the components of the City's annual OPEB cost for the year ended June 30, 2011, the amount actually contributed to the plan and changes in the City's net OPEB obligation:

Annual required contribution, ARC	\$ 135,691
Interest on net OPEB obligation	20,763
Adjustment to annual required contribution	<u>(79,172)</u>
Annual OPEB cost	77,282
Contributions made	<u>(27,030)</u>
Increase in net OPEB obligation	50,252
Net OPEB obligation, beginning of year	<u>415,250</u>
 Net OPEB obligation, end of year	 <u>\$ 465,502</u>

City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS

NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (OPEB) (continued)

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2010. The end of year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2011.

For the year ended June 30, 2011, the City contributed \$27,030 to the plan. The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation as of June 30, 2011 are summarized as follows:

<u>Fiscal year ended June 30</u>	<u>Annual OPEB cost</u>	<u>Percentage of annual OPEB cost contributed</u>	<u>Net OPEB obligation</u>
2009	\$ 232,708	20.6%	\$ 184,780
2010	\$ 230,470	0.0%	\$ 415,250
2011	\$ 77,282	35.0%	\$ 465,502

As of July 1, 2010, the most recent actuarial valuation date for the period July 1, 2010 through June 30, 2011, the actuarial accrued liability was \$1,367,807 with no actuarial value of assets, resulting in an unfunded actuarial accrued liability, UAAL, of \$1,367,807. The covered payroll (annual payroll of active employees covered by the plan) was approximately \$20,224,000, and the ratio of the UAAL to the covered payroll was 6.8%. As of June 30, 2011, there were no trust fund assets.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information in the section following the Notes to Financial Statements, will present multiyear trend information about whether the actuarial value of the plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of the July 1, 2010 actuarial valuation date, the projected unit credit actuarial cost method was used. The actuarial assumptions include a 5% investment rate and 3% inflation rate based on the City's funding policy. The projected annual healthcare cost trend rate is 6.0%. The ultimate medical trend rate is 5.0%. The medical trend rate is reduced 1.0% each year until reaching the 5.0% ultimate trend rate. There were no benefit increases considered.

Mortality rates are from the RP2000 Mortality Tables, applied on a gender-specific basis. Annual retirement and termination probabilities were developed from the Actuary's Pension Handbook.

Projected claim costs of the healthcare plan are approximately \$10,200 for retirees. The salary increase rate was assumed to be 3.5% per year. The UAAL is being amortized as a level dollar amount on an open basis over a period of 30 years.

There are no audited financial statements for this plan.

City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS

NOTE 11 JOINT VENTURE

The City is a participating community in the Des Moines Metropolitan Wastewater Reclamation Authority joint venture. This joint venture provides primary and secondary treatment of the sewer flows of the participating communities. The Amended and Restated Agreement for the Des Moines Metropolitan Wastewater Reclamation Authority (WRA) was effective on July 1, 2004. This agreement amended and restated the previous Integrated Community Area (I.C.A.) Agreement to provide continued operation, improvements and expansion. The WRA Agreement establishes the WRA as a separate legal entity with its own Board. The WRA Agreement creates an independent governance structure, establishes an independent bonding authority for the WRA and provides a framework for additional communities to participate.

Annually, the WRA establishes an allocation to all participating communities based on operations, maintenance, debt service and reserve requirements. Allocations are based on wastewater reclamation facility flows and adjusted prospectively for differences in budgeted flows and actual flows.

The City retains an ongoing financial responsibility to the WRA since it is obligated in some manner for the debts of the joint venture through the annual allocation. Although the debt of the WRA is to be paid solely and only from WRA revenues, the participating communities in the joint venture cannot withdraw from the joint venture while any bonds issued during the time the entity was a participating community are still outstanding. The WRA Sewer Revenue Bonds Series 2004A, 2004B and 2006 include provisions that place the WRA debt service requirements on the same parity and rank as other debts of the participating communities.

The WRA Sewer Revenue Bonds Series 2004A bonds were issued for the advance refunding of the City's sewer revenue bonds. The WRA Agreement requires the debt service on these bonds to be allocated through the annual flow allocation to the participating communities based on the existing allocations of debt service under the prior I.C.A. agreement. The Series 2004A bonds had a balance of \$2,735,000 as of June 30, 2011. The City of West Des Moines has a commitment for approximately \$13,518 for future principal payment requirements. The WRA Sewer Revenue Bonds Series 2004B bonds were issued for capital expansion. The WRA Agreement requires the debt service on these bonds to be allocated to the participating communities based on the WRA flows of the core communities and expansion communities of each calendar year. As of June 30, 2011, the Series 2004B bonds had a balance of \$61,245,000 and the City of West Des Moines' estimated future allocation based on the WRA flows is currently \$11,257,335. The WRA Sewer Revenue Bonds Series 2006A bonds were issued for capital expansion. The WRA Agreement requires the debt service on these bonds to be allocated to the participating communities based on the WRA flows of the core communities and expansion communities of each calendar year. As of June 30, 2011, the Series 2006A bonds had a balance of \$35,795,000 and the City of West Des Moines' estimated future allocation based on the WRA flows is currently \$6,959,204. The State Revolving Loans are to be paid by the participating communities based on the existing allocations under the prior I.C.A. agreement. As of June 30, 2011, the WRA had \$114,978,146 in State Revolving Loans of which \$23,299,121 future principal debt service is a commitment to the City of West Des Moines.

The WRA Agreement does not provide for the determination of an equity interest for the participating communities. Withdrawing from the joint venture is a forfeit of all reversionary interest and no compensation will be paid. Since there is no specific and measurable equity interest in the WRA Agreement, no investment in the joint venture has been reported by the City.

The WRA issues separate financial statements that may be obtained at 3000 Vandalia Road, Des Moines, Iowa 50317-1346.

**City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS**

NOTE 12 RELATED ORGANIZATIONS AND JOINTLY GOVERNED ORGANIZATIONS

Related organization: The West Des Moines Water Works Utility is governed by a five-member board which is appointed by the Mayor and approved by the City Council. The West Des Moines Water Works Utility is legally a separate entity and is not financially accountable to the City. The City provides various services to the Water Works, including office facilities, reimbursable expenses, and the availability to participate in the City's health insurance plan. The Water Works provides billing and collection services to the City in connection with the City's Sewer, Solid Waste, and Storm Water Enterprise Funds. The following is a summary of the related party transactions for the year ended June 30, 2011:

Received from West Des Moines Water Works	
Occupancy reimbursements	\$ 19,592
Health insurance premiums	537,543
Gasoline reimbursements	40,591
Telephone reimbursements	6,532
Share of general insurance	125,128
Capital project reimbursements	345,094
Delinquent reimbursements	5,136
Miscellaneous reimbursements	75,259
Payments to West Des Moines Water Works	
Collection fees for sewer, solid waste, and storm water	158,448
Miscellaneous fees	55,963

Amounts receivable from West Des Moines Water Works as of June 30, 2011 for sewer and solid waste charges totaled \$1,610,068 and \$280,574, respectively.

Jointly governed organizations: The City participates in several jointly governed organizations for which the City is not financially accountable or that the nature and significance of the relationship with the City are such that exclusion does not cause the City's financial statements to be misleading or incomplete. City officials are members of the following boards and commissions: Polk, Dallas and Warren County Assessor's Conference Boards; Metropolitan Planning Organization; Greater Des Moines Convention and Visitors Bureau.

In August 2000, the City entered into a jointly governed organization with two other Des Moines suburbs for the creation of WestCom. WestCom was established as an undivided interest ownership arrangement, whereby title to assets in WestCom are held individually by the City and two other Des Moines suburbs. The City's portion of current year costs of operations and capital for the dispatch center were \$1,043,235 and \$447,699, respectively.

In July 2008, the City entered into a jointly governed organization with Central Iowa Health System for the provision of emergency medical services. The agreement between the participating organizations is commonly referred to as the "Iowa EMS Alliance". The Iowa EMS Alliance was established as an undivided interest ownership arrangement, whereby the title to Alliance assets is held individually by the City and Iowa Health. The City's portion of current year costs of operation and capital for the Iowa EMS Alliance were \$1,731,517 and \$3,670, respectively.

NOTE 13 COMMITMENTS

The City has entered into contracts totaling approximately \$31,948,469 for various projects that were not complete at year-end. As of June 30, 2011, approximately \$12,161,180 has been incurred on these contracts.

City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS

NOTE 13 COMMITMENTS (continued)

The City entered into a development agreement with Wells Fargo Home Mortgage. Wells Fargo Home Mortgage is eligible to receive up to \$5 million in tax rebates. The City's payment of such tax rebates is conditional upon the creation and/or retention of not less than 3,300 full time equivalents (FTE's). If not less than 1,650 FTE's are certified by Wells Fargo Home Mortgage as being employed on September 30, 2007, the City shall incur an obligation to pay Wells Fargo Home Mortgage the first \$2.5 million of tax rebates. If an additional 1,650 FTE's are certified by Wells Fargo Home Mortgage as being employed on or before January 1, 2010, the City shall incur an obligation to pay Wells Fargo Home Mortgage an additional \$2.5 million of tax rebates. As of June 30, 2011, Wells Fargo Home Mortgage has satisfied the requirements for the full \$5 million of tax rebates. Remaining rebate amounts of \$850,000 and \$750,000 will be paid June 1, 2012, and 2013.

NOTE 14 RISK MANAGEMENT

The City is a member in the Iowa Communities Assurance Pool (the Pool), as allowed by Chapter 670.7 of the Code of Iowa. The Pool is a local government risk-sharing pool whose 645 members include various governmental entities throughout the state of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine, and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 150 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The City's contributions to the Pool for the year ended June 30, 2011 were approximately \$487,000.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim. For members requiring specific coverage from \$3,000,000 to \$12,000,000, such excess coverage is also reinsured. The City of West Des Moines has elected \$10,000,000 in coverage. Property and automobile physical damage risks are retained by the Pool up to \$150,000 each occurrence, each location, with excess coverage reinsured by the Travelers Insurance Company.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhaust total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. The City does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such losses can be reasonably estimated. Accordingly, as of June 30, 2011, no liability has been recorded in the City's financial statements. As of June 30, 2011, settled claims have not exceeded the risk pool or reinsurance company coverage since the Pool's inception.

**City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS**

NOTE 14 RISK MANAGEMENT (continued)

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their casualty capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its casualty capital contributions; however, the refund is reduced by an amount equal to the annual casualty operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

The City also carries commercial insurance purchased from other insurers for coverage associated with the WestCom Dispatch Center's workers compensation and employee blanket bonds. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Self-insurance: The City has a self-insured medical expense reimbursement plan which provides medical benefits to its employees and to the employees of affiliates. The plan provides each covered person with a lifetime maximum of \$1,000,000 coverage for health care needs. The plan is funded by both employee and City contributions and is administered through a service agreement with Principal Life Insurance Company. The uninsured risk retention per person is \$95,000 (not to exceed 125 percent of the aggregate expected claims of \$4,119,412 for the year ended June 30, 2011). The City purchased commercial stop-loss insurance to provide for claims in excess of the \$95,000 to reduce its exposure to large losses. There has been no significant reduction in insurance coverage under the plan from prior years.

The City has established the Health and Dental Insurance Fund (an internal service fund) to account for and finance the uninsured risk of loss. The City's contribution to the fund for the year ended June 30, 2011 was \$3,927,732.

Effective July 1, 2005, the City established a self-insured plan for its worker's compensation plan. An internal service fund was created to account for premiums and claims paid. The uninsured risk retention is \$400,000 per occurrence. The aggregate retention is 90 percent of the annual premium amount or approximately \$1,971,000.

Amounts payable from the Health and Dental Insurance Fund and the Worker's Compensation Insurance Fund as of June 30, 2011 totaled \$523,314 and include incurred but not reported (IBNR) and reported but not paid claims. The amounts are based on actuarial estimates of the amounts necessary to pay prior year and current year claims, and to establish a reserve for other loss. A liability for a claim is established if information indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of loss is reasonably estimable. Settlements have exceeded the stop-loss coverage in the years ended June 30, 2011, 2010 and 2009 of \$234,951, \$95,222 and \$5,229, respectively. Information on changes in the aggregate liabilities for claims is as follows:

	2011	2010
Claims payable, beginning of year	\$ 523,028	\$ 534,837
Claims recognized	3,554,854	3,618,928
Claim payments	<u>(3,554,568)</u>	<u>(3,630,737)</u>
Claims payable, end of year	<u>\$ 523,314</u>	<u>\$ 523,028</u>

**City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS**

NOTE 15 CONDUIT DEBT OBLIGATIONS

From time-to-time, the City has issued Industrial Development Revenue Bonds, under the provisions of Chapter 419 of the Code of Iowa, to provide financial assistance to private sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. The City is not obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of June 30, 2011, there was one series of industrial development revenue bonds outstanding, with an aggregate principal amount payable of \$2,800,000.

NOTE 16 LITIGATION

Claims have been asserted against the City in the ordinary course of business with a maximum exposure of \$1,500,000. Management is unable to estimate the cost of these claims or determine a range of loss and, accordingly, no accrual has been made for them.

NOTE 17 ACCOUNTING CHANGE/RECLASSIFICATION

Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, was implemented during fiscal year 2011. The effect of fund type reclassifications is as follows:

	<u>General Fund</u>	<u>Dallas County Local Housing Trust Fund</u>
Balances June 30, 2010, as previously reported	\$14,895,494	\$ -
Change in fund type classification per implementation of GASB Statement No. 54	<u>(298,226)</u>	<u>298,226</u>
Balances July 1 2010, as restated	<u>\$14,597,268</u>	<u>\$ 298,226</u>

NOTE 18 NEW GOVERNMENTAL ACCOUNTING STANDARDS BOARD (GASB) STATEMENTS

The Governmental Accounting Standards Board (GASB) has issued several statements not yet implemented by the City. The statements which may impact the City are as follows:

GASB Statement No. 61, *The Financial Reporting Entity: Omnibus - an amendment of GASB Statements No. 14 and No. 34*, will be effective for the City beginning with its year ending June 30, 2013. This Statement modifies certain requirements for inclusion of component units in the financial reporting entity, and amends the criteria for reporting component units as if they were part of the primary government in certain circumstances. This Statement also clarifies the reporting of equity interests in legally separate organizations.

GASB Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 20, 1989 FASB and AICPA Pronouncements*, will be effective for the City beginning with its year ending June 30, 2013. The objective of this Statement is to incorporate into the GASB's authoritative literature certain accounting and financial reporting guidance included in FASB and AICPA Pronouncements issued on or before November 30, 1989, which does not conflict with or contradict GASB pronouncements.

GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*, will be effective for the City beginning with its year ending June 30, 2013. This Statement provides financial reporting guidance for deferred outflows of resources and deferred inflows of resources.

The City's management has not yet determined the effect these Statements will have on the City's financial statements.

City of West Des Moines, Iowa
NOTES TO BASIC FINANCIAL STATEMENTS

NOTE 19 SUBSEQUENT EVENTS

The City issued general obligation bonds totaling \$6,900,000 on August 10, 2011 for various infrastructure and other capital improvements.

The City issued general obligation bonds totaling \$11,270,000 on August 25, 2011 for the advance refunding of outstanding balance of the Series 2003F General Obligation Bonds dated December 15, 2003.

City of West Des Moines, Iowa
SCHEDULE OF FUNDING PROGRESS FOR THE RETIREE HEALTH PLAN
(In Thousands)

REQUIRED SUPPLEMENTARY INFORMATION

<u>Fiscal Year End June 30</u>	<u>Actuarial valuation date</u>	<u>Actuarial value of assets (a)</u>	<u>Actuarial accrued liability (AAL) (b)</u>	<u>Unfunded AAL (UAAL) (b - a)</u>	<u>Funded ratio (a/b)</u>	<u>Covered payroll (c)</u>	<u>UAAL as a percentage of covered payroll ((b - a)/c)</u>
2009	June, 30, 2009	\$ <u>—</u>	\$ <u>2,031</u>	\$ <u>2,031</u>	<u>0.0%</u>	\$ <u>20,565</u>	<u>9.9%</u>
2010	June 30, 2009	\$ <u>—</u>	\$ <u>2,031</u>	\$ <u>2,031</u>	<u>0.0%</u>	\$ <u>24,481</u>	<u>8.3%</u>
2011	June 30, 2011	\$ <u>—</u>	\$ <u>1,368</u>	\$ <u>1,368</u>	<u>0.0%</u>	\$ <u>20,225</u>	<u>6.8%</u>

See Note 10 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB Cost and Net OPEB Obligation, funded status and funding progress.

See accompanying independent auditor's report.

City of West Des Moines, Iowa
BUDGETARY COMPARISON SCHEDULE
BUDGET TO ACTUAL—ALL GOVERNMENTAL FUNDS AND PROPRIETARY FUNDS
REQUIRED SUPPLEMENTARY INFORMATION
Year ended June 30, 2011

	Governmental Fund Types <u>Actual</u>	Proprietary Fund Types <u>Actual</u>	Total <u>Actual</u>	<u>Budgeted Amounts</u>		Final to Actual Variance - Positive (Negative)
				<u>Original</u>	<u>Final</u>	
REVENUES						
Property tax	\$ 45,155,125	\$ —	\$ 45,155,125	\$ 45,015,780	\$ 45,015,780	\$ 139,345
Tax increment financing taxes	10,722,622	—	10,722,622	10,766,297	10,766,297	(43,675)
Other City taxes	4,196,326	—	4,196,326	3,373,051	3,373,051	823,275
Special assessments	285,121	—	285,121	100,000	160,000	125,121
Licenses and permits	1,023,653	—	1,023,653	618,000	815,100	208,553
Intergovernmental	18,885,005	37,882	18,922,887	14,953,236	15,785,736	3,137,151
Charges for services	4,254,710	12,024,962	16,279,672	14,317,452	14,706,052	1,573,620
Use of money and property	247,705	396,043	643,748	2,079,400	1,968,900	(1,325,152)
Miscellaneous	1,833,998	75,285	1,909,283	7,651,308	8,129,133	(6,219,850)
Total revenues	<u>86,604,265</u>	<u>12,534,172</u>	<u>99,138,437</u>	<u>98,874,524</u>	<u>100,720,049</u>	<u>(1,581,612)</u>
EXPENDITURES/EXPENSES						
Public safety	22,746,328	—	22,746,328	23,582,351	24,343,445	1,597,117
Public works	13,278,333	—	13,278,333	8,066,485	7,739,250	(5,539,083)
Health and social services	1,082,744	—	1,082,744	1,129,867	1,131,097	48,353
Culture and recreation	7,237,052	—	7,237,052	7,298,329	7,362,306	125,254
Community and economic development	6,195,337	—	6,195,337	6,055,708	6,424,402	229,065
General government	5,959,287	—	5,959,287	6,445,372	6,540,127	580,840
Debt service	51,892,765	—	51,892,765	17,971,055	18,658,454	(33,234,311)
Capital outlay	16,919,978	—	16,919,978	18,962,000	22,263,995	5,344,017
Business-type	—	10,204,742	10,204,742	17,732,205	19,591,109	9,386,367
Total expenditures/expenses	<u>125,311,824</u>	<u>10,204,742</u>	<u>135,516,566</u>	<u>107,243,372</u>	<u>114,054,185</u>	<u>(21,462,381)</u>
Excess (deficiency) of revenues over (under) expenditures/expenses	(38,707,559)	2,329,430	(36,378,129)	(8,368,848)	(13,334,136)	(23,043,993)
OTHER FINANCING SOURCES, NET						
	<u>5,351,679</u>	<u>2,557,960</u>	<u>7,909,639</u>	<u>8,040,500</u>	<u>5,837,032</u>	<u>2,072,607</u>
Excess (deficiency) of revenues and other financing sources over (under) expenditures/expenses and other financing sources (uses)	(33,355,880)	4,887,390	(28,468,490)	(328,348)	(7,497,104)	\$(20,971,386)
BALANCES , beginning of year	<u>78,696,615</u>	<u>101,242,471</u>	<u>179,939,086</u>	<u>81,762,988</u>	<u>89,189,896</u>	
BALANCES , end of year	<u>\$ 45,340,735</u>	<u>\$106,129,861</u>	<u>\$151,470,596</u>	<u>\$ 81,434,640</u>	<u>\$ 81,692,792</u>	

See Note to Required Supplementary Information.

City of West Des Moines, Iowa
NOTE TO REQUIRED SUPPLEMENTARY INFORMATION—BUDGETARY REPORTING
Year ended June 30, 2011

The budgetary comparison is presented as Required Supplementary Information in accordance with Government Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget following required public notice and hearing which include all funds, except internal service and agency funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon nine major classes of expenditures known as functions, not by fund or fund type. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital outlay and business-type activities. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Fund and Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, budget amendments increased budgeted expenditures by \$6,810,813. The budget amendment is reflected in the final budgeted amounts.

The City of West Des Moines, Iowa prepares its budget on the modified accrual basis for the governmental fund types and the accrual basis for the proprietary fund types which is consistent with generally accepted accounting principles.

During the year ended June 30, 2011, disbursements in the debt service and public works functions exceeded the amount budgeted.

City of West Des Moines, Iowa
REQUIRED SUPPLEMENTARY INFORMATION—MODIFIED APPROACH
Year ended June 30, 2011

The City has elected to use the modified approach as defined by the GASB Statement No. 34 for reporting the infrastructure of its street network. The street network is defined as all physical features existing within the right of way limits for the City's roadways and includes the streets, bridges and levees subsystems. (For additional information regarding the use of the modified approach and the City's capitalization policies, see Management's Discussion and Analysis and the Notes to Basic Financial Statements.)

The City of West Des Moines maintains a computerized Street Management System (SMS) to keep an up-to-date inventory of the street network and to record condition assessments. In performing these condition assessments, each City street is evaluated and rated according to an Overall Condition Index (OCI). This index represents a composite rating including the evaluation of pavement defects/deterioration, ride quality, drainage, weathering and surface condition. The OCI of each street is calculated and rated on a scale from 100 to 0, with an OCI rating of 100 being the best and 0 the worst. This condition assessment will be performed at least once every three years. The following table defines the Overall Condition Index (OCI) rating scale for streets:

<u>Pavement Condition</u>	<u>OCI Range</u>
Very good	100 - 90
Good	90 - 80
Average	80 - 60
Below Average	60 - 50
Poor	50 - 25
Failed	25 - 0

The City's goal is to maintain an OCI rating of 78 - 80 for the street network. The following are descriptions for Portland cement concrete and asphalt surfaced streets in the City with an OCI rating of 78 - 80.

Portland Cement Concrete Streets (OCI 78 - 80): Low and moderate severity settlement, bumps, cracking or joint deterioration may exist up to 15 percent of the street area. The majority of the cracking is between 3/8 inch and 3 inches wide. Cracks typically may need to be sealed. More than 50 percent of the joints have sealant damage. Patches may exist up to 20 percent of the street area and are typically moderate in quality. Discernible bumps may be noticeable during vehicle travel. Vehicle speed is generally not affected by the pavement condition, except possibly at isolated locations. Water ponding may exist in isolated locations. Surface pop-outs may exist throughout the pavement.

Asphalt Surfaced Streets (OCI 78 - 80): Reflective cracking may exist up to 100 percent of the street area. The majority of the cracking is between 3/8 inch and 3 inches wide. Cracks typically may need to be sealed. Low and moderate severity bumps, alligator cracking, rutting, or raveling may exist up to 5 percent of the street area. Patches may exist up to 10 percent of the street area and are typically moderate in quality. Potholes may exist at small isolated locations. Discernible bumps may be noticeable during vehicle travel. Vehicle speed is generally not affected by the pavement condition, except possibly at isolated locations. Water ponding may exist in isolated locations. The surface color is typically medium gray.

Levees and Associated Flood Control Elements (Army Corp. Rating - Acceptable): No immediate work required other than routine maintenance. The flood control elements will function as designed and intended, with a high degree of reliability, and necessary cyclic maintenance is being adequately performed.

Bridge and Large Street Culverts (FHWA & Iowa DOT Sufficiency Rating - 81 or Greater): The item is structurally sound and there appears to be no immediate safety hazards. Minor cracking, scaling, leaching, channel silting and vegetation, or other minor problems may exist in isolated locations. Minor problems, if any exist, do not appear to have an immediate impact on structural integrity or safety.

City of West Des Moines, Iowa
REQUIRED SUPPLEMENTARY INFORMATION—MODIFIED APPROACH (continued)
Year ended June 30, 2011

Condition rating of the City's street subsystem:

<u>Category</u>	<u>OCI Range</u>	<u>2006</u>		<u>2007</u>		<u>2009</u>	
		<u>Lane Miles</u>	<u>Percent of Street Network</u>	<u>Lane Miles</u>	<u>Percent of Street Network</u>	<u>Lane Miles</u>	<u>Percent of Street Network</u>
Very good	100-90	191	31.3%	243	35.3%	245	34.1%
Good	90-80	200	32.6	208	30.2	226	31.5
Average	80-60	149	24.3	156	22.7	162	22.5
Below average	60-50	55	8.9	64	9.3	73	10.2
Poor	50-25	18	2.9	17	2.5	12	1.7
Failed	25-0	—	—	—	—	—	—
		<u>492</u>	<u>100.0%</u>	<u>614</u>	<u>100.0%</u>	<u>718</u>	<u>100.0%</u>

<u>Overall condition index (OCI)</u>	<u>2006</u>		<u>2007</u>		<u>2009</u>	
	<u>Goal</u>	<u>Actual</u>	<u>Goal</u>	<u>Actual</u>	<u>Goal</u>	<u>Actual</u>
			78-80	80.91	78-80	80.90
					78-80	80.80

Bridge & Street Culvert Condition by Category as of the Last Assessment

Condition Categories Based on FHWA Criteria

<u>Category</u>	<u>OCI Range</u>	<u>2005</u>		<u>2007</u>		<u>2009</u>	
		<u>Bridges Inspected</u>	<u>Percent of Bridges Inspected</u>	<u>Bridges Inspected</u>	<u>Percent of Bridges Inspected</u>	<u>Bridges Inspected</u>	<u>Percent of Bridges Inspected</u>
Excellent condition	100-90	10	62.4%	18	75.0%	18	75.0%
Very good condition	90-80	4	25.0	4	16.6	4	16.7
Good condition	80-70	1	6.3	1	4.2	1	4.2
Satisfactory condition	70-60	1	6.3	1	4.2	1	4.1
Fair condition	60-50	—	—	—	—	—	—
Poor condition	50-40	—	—	—	—	—	—
Serious condition	40-30	—	—	—	—	—	—
Critical condition	30-20	—	—	—	—	—	—
Imminent failure condition	20-10	—	—	—	—	—	—
Failed condition	25-0	—	—	—	—	—	—
Total		<u>16</u>	<u>100.0%</u>	<u>24</u>	<u>100.0%</u>	<u>24</u>	<u>100.0%</u>

<u>Overall condition index (OCI):</u>	<u>2005</u>		<u>2007</u>		<u>2009</u>	
	<u>Goal</u>	<u>Actual</u>	<u>Goal</u>	<u>Actual</u>	<u>Goal</u>	<u>Actual</u>
			81 or greater	91.0	81 or greater	93.8
					81 or greater	93.8

City of West Des Moines, Iowa
REQUIRED SUPPLEMENTARY INFORMATION—MODIFIED APPROACH (continued)
Year ended June 30, 2011

Levee Condition by Category as of the Last Assessment

Condition Categories Based on Army Corp. Criteria

<u>OCI Range</u>	<u>2006</u>		<u>2007</u>		<u>2009</u>	
	Levee Items	Percent of Levee Items	Levee Items	Percent of Levee Items	Levee Items	Percent of Levee Items
	<u>Inspected</u>	<u>Inspected</u>	<u>Inspected</u>	<u>Inspected</u>	<u>Inspected</u>	<u>Inspected</u>
Acceptable	28	93.3%	23	93.3%	45	83.3%
Minimally acceptable	2	6.7	—	6.7	9	16.7
Unacceptable	—	—	—	—	—	—
Total	<u>30</u>	<u>100.0%</u>	<u>30</u>	<u>100.0%</u>	<u>54</u>	<u>100.0%</u>

	<u>2006</u>	<u>2007</u>	<u>2009</u>
Overall condition index (OCI):			
Goal	Acceptable	Acceptable	Acceptable
Actual	Acceptable	Acceptable	Acceptable

Comparison of estimated prevention/maintenance costs to actual for the street network (in thousands):

	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>
Estimated costs	\$3,323	\$4,077	\$4,480	\$4,915	\$5,397	\$4,374	\$5,296
Actual cost	3,517	3,516	4,751	4,661	5,024	5,071	5,387

**City of West Des Moines, Iowa
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
June 30, 2011**

	<u>Special Revenue</u>			
	<u>Police and Fire Retirement</u>	<u>Employee Benefit</u>	<u>Economic Development</u>	<u>Emergency</u>
ASSETS				
Cash and investments	\$3,482,729	\$ -	\$ 559,837	\$ -
Receivables				
Property taxes	1,911,880	3,569,812	-	1,022,711
Accounts	-	-	-	-
Loans	-	-	45,790	-
Due from other governments	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total assets	<u>\$5,394,609</u>	<u>\$3,569,812</u>	<u>\$ 605,627</u>	<u>\$1,022,711</u>
LIABILITIES AND FUND BALANCES (DEFICITS)				
Liabilities				
Accounts payable	\$ -	\$ 47,141	\$ -	\$ -
Accrued wages payable	-	-	-	-
Deferred revenue	<u>1,893,909</u>	<u>3,522,671</u>	<u>45,790</u>	<u>1,022,711</u>
Total liabilities	<u>1,893,909</u>	<u>3,569,812</u>	<u>45,790</u>	<u>1,022,711</u>
Fund balances (deficits)				
Restricted for				
Other purposes	3,500,700	-	559,837	-
Unassigned	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total fund balances (deficits)	<u>3,500,700</u>	<u>-</u>	<u>559,837</u>	<u>-</u>
Total liabilities and fund balances	<u>\$5,394,609</u>	<u>\$3,569,812</u>	<u>\$ 605,627</u>	<u>\$1,022,711</u>

See accompanying independent auditor's report.

<u>Housing Programs</u>	<u>Parks</u>	<u>Library</u>	<u>Public Safety</u>	<u>Dallas County Local Housing Trust Fund</u>	<u>Community Development Block Grant</u>	<u>Totals</u>
\$ 233,397	\$ 150,996	\$ 253,468	\$ 644,898	\$ -	\$ -	\$ 5,325,325
-	-	-	-	-	-	6,504,403
522	30	-	-	-	-	552
-	-	-	-	-	-	45,790
<u>8,760</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>272,444</u>	<u>281,204</u>
<u>\$ 242,679</u>	<u>\$ 151,026</u>	<u>\$ 253,468</u>	<u>\$ 644,898</u>	<u>\$ -</u>	<u>\$ 272,444</u>	<u>\$12,157,274</u>
\$ 3,254	\$ -	\$ 61	\$ 65,838	\$ 30,453	\$ 188,155	\$ 334,902
3,153	-	-	-	570	3,086	6,809
<u>4,380</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>216,189</u>	<u>6,705,650</u>
<u>10,787</u>	<u>-</u>	<u>61</u>	<u>65,838</u>	<u>31,023</u>	<u>407,430</u>	<u>7,047,361</u>
231,892	151,026	253,407	579,060	-	17,919	5,293,841
-	-	-	-	(31,023)	(152,905)	(183,928)
<u>231,892</u>	<u>151,026</u>	<u>253,407</u>	<u>579,060</u>	<u>(31,023)</u>	<u>(134,986)</u>	<u>5,109,913</u>
<u>\$ 242,679</u>	<u>\$ 151,026</u>	<u>\$ 253,468</u>	<u>\$ 644,898</u>	<u>\$ -</u>	<u>\$ 272,444</u>	<u>\$12,157,274</u>

See accompanying independent auditor's report.

City of West Des Moines, Iowa
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (DEFICITS)
NONMAJOR GOVERNMENTAL FUNDS
Year ended June 30, 2011

	<u>Special Revenue</u>		
	<u>Police and Fire Retirement</u>	<u>Employee Benefit</u>	<u>Economic Development</u>
REVENUES			
Property taxes	\$1,653,828	\$4,344,849	\$ -
Other City taxes	10,214	26,793	-
Intergovernmental	-	-	111,035
Use of money and property	-	-	-
Miscellaneous	-	-	32,149
Total revenues	<u>1,664,042</u>	<u>4,371,642</u>	<u>143,184</u>
EXPENDITURES			
Current operating			
Public safety	1,445,740	-	-
Health and social services	-	-	-
Culture and recreation	-	-	-
Community and economic development	-	-	180,904
Debt service, principal	-	-	-
Interest	-	-	-
Capital outlay	-	-	400
Total expenditures	<u>1,445,740</u>	<u>-</u>	<u>181,304</u>
Excess (deficiency) of revenues over (under) expenditures	<u>218,302</u>	<u>4,371,642</u>	<u>(38,120)</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	200,000	-	149,683
Transfers out	-	(4,371,642)	(224,740)
Capital lease proceeds	-	-	-
Total other financing sources (uses)	<u>200,000</u>	<u>(4,371,642)</u>	<u>(75,057)</u>
Net change in fund balances	418,302	-	(113,177)
Fund balances (deficit), beginning of year	<u>3,082,398</u>	<u>-</u>	<u>673,014</u>
Fund balances (deficit), end of year	<u>\$3,500,700</u>	<u>\$ -</u>	<u>\$ 559,837</u>

See accompanying independent auditor's report.

<u>Housing Programs</u>	<u>Parks</u>	<u>Library</u>	<u>Public Safety</u>	<u>Dallas County Local Housing Trust Fund</u>	<u>Community Development Block Grant</u>	<u>Totals</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 5,998,677
-	-	-	-	-	-	37,007
103,875	-	-	-	18,667	389,845	623,422
37	17	144	262	-	-	460
<u>114,255</u>	<u>44,953</u>	<u>76,887</u>	<u>824,377</u>	<u>-</u>	<u>-</u>	<u>1,092,621</u>
<u>218,167</u>	<u>44,970</u>	<u>77,031</u>	<u>824,639</u>	<u>18,667</u>	<u>389,845</u>	<u>7,752,187</u>
-	-	-	280,677	-	-	1,726,417
219,891	-	-	-	-	-	219,891
-	8,330	56,080	-	-	-	64,410
-	-	-	-	352,353	224,050	757,307
-	-	-	36,418	-	-	36,418
-	-	-	5,414	-	-	5,414
-	<u>56,763</u>	-	<u>674,920</u>	<u>-</u>	<u>-</u>	<u>732,083</u>
<u>219,891</u>	<u>65,093</u>	<u>56,080</u>	<u>997,429</u>	<u>352,353</u>	<u>224,050</u>	<u>3,541,940</u>
<u>(1,724)</u>	<u>(20,123)</u>	<u>20,951</u>	<u>(172,790)</u>	<u>(333,686)</u>	<u>165,795</u>	<u>4,210,247</u>
71,761	579	-	-	4,437	13,854	440,314
(57,238)	-	-	(196,619)	-	(300,731)	(5,150,970)
-	-	-	<u>332,633</u>	-	-	<u>332,633</u>
<u>14,523</u>	<u>579</u>	<u>-</u>	<u>136,014</u>	<u>4,437</u>	<u>(286,877)</u>	<u>(4,378,023)</u>
12,799	(19,544)	20,951	(36,776)	(329,249)	(121,082)	(167,776)
<u>219,093</u>	<u>170,570</u>	<u>232,456</u>	<u>615,836</u>	<u>298,226</u>	<u>(13,904)</u>	<u>5,277,689</u>
<u>\$ 231,892</u>	<u>\$ 151,026</u>	<u>\$ 253,407</u>	<u>\$ 579,060</u>	<u>\$ (31,023)</u>	<u>\$ (134,986)</u>	<u>\$ 5,109,913</u>

See accompanying independent auditor's report.

City of West Des Moines, Iowa
COMBINING STATEMENT OF NET ASSETS
INTERNAL SERVICE FUNDS
June 30, 2011

	<u>Vehicle Replacement</u>	<u>Vehicle Maintenance</u>	<u>Health and Dental Insurance</u>	<u>Worker's Compensation Insurance</u>	<u>Total</u>
ASSETS					
Current assets					
Cash and investments	\$ 8,409,043	\$ 50,904	\$4,351,993	\$2,181,872	\$14,993,812
Accounts receivable	-	14,623	-	-	14,623
Interest	3,531	-	-	-	3,531
Inventories	-	73,464	-	-	73,464
Total current assets	<u>8,412,574</u>	<u>138,991</u>	<u>4,351,993</u>	<u>2,181,872</u>	<u>15,085,430</u>
Noncurrent assets, capital assets					
Equipment and vehicles	12,344,948	-	-	-	12,344,948
Accumulated depreciation	<u>(7,541,792)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(7,541,792)</u>
Total noncurrent assets	<u>4,803,156</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>4,803,156</u>
Total assets	<u>\$13,215,730</u>	<u>\$ 138,991</u>	<u>\$4,351,993</u>	<u>\$2,181,872</u>	<u>\$19,888,586</u>
LIABILITIES AND NET ASSETS					
Liabilities					
Current					
Accounts payable	\$ 30,547	\$ 62,496	\$ 2,177	\$ 16,518	\$ 111,738
Claims payable	-	-	403,328	119,986	523,314
Total current liabilities	<u>30,547</u>	<u>62,496</u>	<u>405,505</u>	<u>136,504</u>	<u>635,052</u>
Net assets					
Invested in capital assets, net of related debt	4,803,156	-	-	-	4,803,156
Unrestricted	<u>8,382,027</u>	<u>76,495</u>	<u>3,946,488</u>	<u>2,045,368</u>	<u>14,450,378</u>
Total net assets	<u>13,185,183</u>	<u>76,495</u>	<u>3,946,488</u>	<u>2,045,368</u>	<u>19,253,534</u>
Total liabilities and net assets	<u>\$13,215,730</u>	<u>\$ 138,991</u>	<u>\$4,351,993</u>	<u>\$2,181,872</u>	<u>\$19,888,586</u>

See accompanying independent auditor's report.

City of West Des Moines, Iowa
COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS
INTERNAL SERVICE FUNDS
Year ended June 30, 2011

	<u>Vehicle Replacement</u>	<u>Vehicle Maintenance</u>	<u>Health and Dental Insurance</u>	<u>Worker's Compensation Insurance</u>	<u>Total</u>
OPERATING REVENUES					
Charges for services	\$ -	\$1,215,893	\$5,282,472	\$ 203,412	\$ 6,701,777
Lease revenue	1,446,840	-	-	-	1,446,840
Other	<u>2,227</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,227</u>
Total operating revenues	<u>1,449,067</u>	<u>1,215,893</u>	<u>5,282,472</u>	<u>203,412</u>	<u>8,150,844</u>
OPERATING EXPENSES					
Cost of sales and services	783,600	1,195,374	4,125,894	246,016	6,350,884
Depreciation	<u>1,113,709</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,113,709</u>
Total operating expenses	<u>1,897,309</u>	<u>1,195,374</u>	<u>4,125,894</u>	<u>246,016</u>	<u>7,464,593</u>
Operating income (loss)	<u>(448,242)</u>	<u>20,519</u>	<u>1,156,578</u>	<u>(42,604)</u>	<u>686,251</u>
Nonoperating revenues					
Investment earnings	32,944	-	2,753	-	35,697
Gain on sale of capital assets	<u>261,738</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>261,738</u>
Total nonoperating revenues	<u>294,682</u>	<u>-</u>	<u>2,753</u>	<u>-</u>	<u>297,435</u>
Income (loss) before transfers	(153,560)	20,519	1,159,331	(42,604)	983,686
Capital contributions					
Transfers in	-	-	-	482,753	482,753
Transfers out	<u>(9,473)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(9,473)</u>
Change in net assets	<u>(163,033)</u>	<u>20,519</u>	<u>1,159,331</u>	<u>440,149</u>	<u>1,456,966</u>
Total net assets, beginning of year	<u>13,348,216</u>	<u>55,976</u>	<u>2,787,157</u>	<u>1,605,219</u>	<u>17,796,568</u>
Total net assets, end of year	<u>\$13,185,183</u>	<u>\$ 76,495</u>	<u>\$3,946,488</u>	<u>\$2,045,368</u>	<u>\$19,253,534</u>

See accompanying independent auditor's report.

City of West Des Moines, Iowa
COMBINING STATEMENT OF CASH FLOWS
INTERNAL SERVICE FUNDS
Year ended June 30, 2011

	<u>Vehicle Replacement</u>	<u>Vehicle Maintenance</u>	<u>Health and Dental Insurance</u>	<u>Worker's Compensation Insurance</u>	<u>Total</u>
CASH FLOWS FROM OPERATING ACTIVITIES					
Receipts from customers and users	\$1,449,067	\$1,214,040	\$5,283,577	\$ 203,412	\$ 8,150,096
Payments to suppliers	(19,244)	(1,222,845)	(571,394)	(89,556)	(1,903,039)
Payments to claimants	<u>—</u>	<u>—</u>	<u>(3,555,811)</u>	<u>(156,767)</u>	<u>(3,712,578)</u>
Net cash provided by (used in) operating activities	<u>1,429,823</u>	<u>(8,805)</u>	<u>1,156,372</u>	<u>(42,911)</u>	<u>2,534,479</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Transfers in	—	—	—	482,753	482,753
Transfers out	<u>(9,473)</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>(9,473)</u>
Net cash provided by (used in) noncapital financing activities	<u>(9,473)</u>	<u>—</u>	<u>—</u>	<u>482,753</u>	<u>473,280</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Purchase of capital assets	(931,072)	—	—	—	(931,072)
Proceeds from disposal of capital assets	<u>162,650</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>162,650</u>
Net cash (used in) capital and related financing activities	<u>(768,422)</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>(768,422)</u>
CASH FLOWS FROM INVESTING ACTIVITIES					
Interest received	41,746	—	2,753	—	44,499
Purchase of investment securities	(5,000,000)	—	—	—	(5,000,000)
Proceeds from maturity of investment securities	<u>7,495,055</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>7,495,055</u>
Net cash provided by investing activities	<u>2,536,801</u>	<u>—</u>	<u>2,753</u>	<u>—</u>	<u>2,539,554</u>
Net increase (decrease) in cash and cash equivalents	3,188,729	(8,805)	1,159,125	439,842	4,778,891
Cash and cash equivalents Beginning of year	<u>3,220,314</u>	<u>59,709</u>	<u>3,192,868</u>	<u>1,742,030</u>	<u>8,214,921</u>
End of year	<u>\$6,409,043</u>	<u>\$ 50,904</u>	<u>\$4,351,993</u>	<u>\$2,181,872</u>	<u>\$12,993,812</u>
SCHEDULE OF NONCASH ITEMS					
Capital assets acquired on trade-in value	<u>\$ 176,000</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ 176,000</u>

See accompanying independent auditor's report.

City of West Des Moines, Iowa
COMBINING STATEMENT OF CASH FLOWS (continued)
INTERNAL SERVICE FUNDS
Year ended June 30, 2011

	<u>Vehicle Replacement</u>	<u>Vehicle Maintenance</u>	<u>Health and Dental Insurance</u>	<u>Worker's Compensation Insurance</u>	<u>Total</u>
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES					
Operating income (loss)	\$ (448,242)	\$ 20,519	\$1,156,578	\$ (42,604)	\$ 686,251
Adjustments to reconcile operating income to net cash provided by operating activities					
Depreciation	1,113,709	-	-	-	1,113,709
Change in assets and liabilities					
Receivables	-	(1,853)	1,105	-	(748)
Prepaid expenses	733,809	-	-	-	733,809
Inventories	-	(30,834)	-	-	(30,834)
Accounts payable	30,547	3,363	(68)	(1,836)	32,006
Claims payable	<u>-</u>	<u>-</u>	<u>(1,243)</u>	<u>1,529</u>	<u>286</u>
Net cash provided by (used in) operating activities	<u>\$1,429,823</u>	<u>\$ (8,805)</u>	<u>\$1,156,372</u>	<u>\$ (42,911)</u>	<u>\$2,534,479</u>
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO SPECIFIC ASSETS ON THE COMBINING BALANCE SHEET					
Cash and investments	\$8,409,043	\$ 50,904	\$4,351,993	\$2,181,872	\$14,993,812
Less items not meeting the definition of cash equivalents	<u>(2,000,000)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(2,000,000)</u>
Cash and cash equivalents at end of year	<u>\$6,409,043</u>	<u>\$ 50,904</u>	<u>\$4,351,993</u>	<u>\$2,181,872</u>	<u>\$12,993,812</u>

See accompanying independent auditor's report.

City of West Des Moines, Iowa
COMBINING STATEMENT OF ASSETS AND LIABILITIES
AGENCY FUNDS
June 30, 2011

	<u>Collections and Deposits</u>	<u>Section 125 Plan</u>	<u>Total Agency Funds</u>
ASSETS			
Cash and investments	\$ 515,343	\$ 37,674	\$ 553,017
Restricted assets, contractors' bonds	<u>59,536</u>	<u>—</u>	<u>59,536</u>
Total assets	<u>\$ 574,879</u>	<u>\$ 37,674</u>	<u>\$ 612,553</u>
LIABILITIES			
Accounts payable	\$ 67,993	\$ —	\$ 67,993
Deposits and remittances due	<u>506,886</u>	<u>37,674</u>	<u>544,560</u>
Total liabilities	<u>\$ 574,879</u>	<u>\$ 37,674</u>	<u>\$ 612,553</u>

See accompanying independent auditor's report.

City of West Des Moines, Iowa
COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES
AGENCY FUNDS
Year ended June 30, 2011

<u>Collections and Deposits</u>	<u>Balance June 30, 2010</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance June 30, 2011</u>
ASSETS				
Cash and investments	\$ 373,414	\$ 169,405	\$ 27,476	\$ 515,343
Restricted assets, contractors' bonds	<u>59,536</u>	<u>—</u>	<u>—</u>	<u>59,536</u>
Total assets	<u>\$ 432,950</u>	<u>\$ 169,405</u>	<u>\$ 27,476</u>	<u>\$ 574,879</u>
LIABILITIES				
Accounts payable	\$ 4,300	\$ 63,693	\$ —	\$ 67,993
Deposits and remittances due	<u>428,650</u>	<u>78,236</u>	<u>—</u>	<u>506,886</u>
Total liabilities	<u>\$ 432,950</u>	<u>\$ 141,929</u>	<u>\$ —</u>	<u>\$ 574,879</u>
 Section 125 Plan				
ASSETS , cash and investments	<u>\$ 33,042</u>	<u>\$ 212,683</u>	<u>\$ 208,051</u>	<u>\$ 37,674</u>
LIABILITIES , deposits and remittances due	<u>\$ 33,042</u>	<u>\$ 212,683</u>	<u>\$ 208,051</u>	<u>\$ 37,674</u>
 Combined Funds				
ASSETS				
Cash and investments	\$ 406,456	\$ 382,088	\$ 235,527	\$ 553,017
Restricted assets, contractors' bonds	<u>59,536</u>	<u>—</u>	<u>—</u>	<u>59,536</u>
Total assets	<u>\$ 465,992</u>	<u>\$ 382,088</u>	<u>\$ 235,527</u>	<u>\$ 612,553</u>
LIABILITIES				
Accounts payable	\$ 4,300	\$ 63,693	\$ —	\$ 67,993
Deposits and remittances due	<u>461,692</u>	<u>290,919</u>	<u>208,051</u>	<u>544,560</u>
Total liabilities	<u>\$ 465,992</u>	<u>\$ 354,612</u>	<u>\$ 208,051</u>	<u>\$ 612,553</u>

See accompanying independent auditor's report.

City of West Des Moines
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
Year ended June 30, 2011

<u>Federal Grantor/Pass-Through Grantor/Program Title</u>	<u>CFDA Number</u>	<u>Agency or Pass-through Number</u>	<u>Program Expenditures</u>
Direct			
US Department of Justice			
Public Safety Partnership and Community Policing Grants	16.710		\$ 1,722
DEA Overtime Reimbursement	16.579		<u>9,375</u>
Total US Department of Justice - Direct			<u>11,097</u>
US Department of Housing and Urban Development			
Supportive Housing Program	14.235		108,255
CDBG- Entitlement Grants Cluster			
Community Development Block Grant/Entitlement Grants	14.218		\$ 419,228
ARRA Community Development Block Grant/Entitlement Grants	14.253		<u>56,255</u>
Total US Department of Housing and Urban Development - Direct			<u>475,483</u>
Total US Department of Housing and Urban Development - Direct			<u>583,738</u>
US Department of Energy			
ARRA Energy Efficiency and Conservation Block Grant Program	81.128		<u>286,822*</u>
Total US Department of Energy - Direct			<u>286,822</u>
US Department of Agriculture			
Emergency Watershed Protection EWP Program	10.923		<u>37,882</u>
Total US Department of Agriculture - Direct			<u>37,882</u>
Indirect			
US Department of Justice			
Justice Assistance Grant (JAG) Program Cluster			
State of Iowa - Governor's Office of Drug Control Policy			
Polk County Mid-Iowa Narcotics Task Force			
ARRA Edward Bryne Memorial Justice Assistance Grant Program/ Grants to States and Territories	16.803	09JAG/ARRA-247	77,429
City of Des Moines			
Edward Bryne Memorial Justice Assistance Grant Program	16.738	09JAG	848
ARRA Edward Bryne Memorial Justice Assistance Grant Program/ Grants to Units of Local Government	16.804	2009-SB-B9-0580	<u>80,313</u>
Total US Department of Justice - Indirect			<u>158,590</u>
US Department of Health and Human Services			
Iowa Department of Human Rights			
Low-Income Home Energy Assistance	93.568	LIHEAP 10-12-U	6,500
Community Services Block Grant	93.569	CSBG 10-12-CU	<u>6,500</u>
Total US Department of Health and Human Services - Indirect			<u>13,000</u>
US Department of Transportation			
Iowa Department of Public Safety			
Highway Safety Cluster			
State and Community Highway Safety	20.600	PAP 10-410	20,887
State and Community Highway Safety	20.600	PAP 11-410	<u>20,507</u>
Total US Department of Transportation - Direct			41,394
Iowa Department of Transportation			
Highway Planning and Construction Cluster			
Highway Planning and Construction	20.205	HDP-8260(615)-71-77	57,200
Highway Planning and Construction	20.205	STP-E-8260(619)-8V-77	450,406
Highway Planning and Construction	20.205	STP-U-8260(622)-70-77	2,632,814
Highway Planning and Construction	20.205	STP-U-8260(613)-70-77	271,251
Highway Planning and Construction	20.205	STP-U-8260(615)-71-77	<u>1,664,395</u>
Total US Department of Transportation - Indirect			<u>5,076,066</u>
Total US Department of Transportation - Indirect			<u>5,117,460</u>

See accompanying independent auditor's report.

City of West Des Moines
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
Year ended June 30, 2011

<u>Federal Grantor/Pass-Through Grantor/Program Title</u>	<u>CFDA Number</u>	<u>Agency or Pass-through Number</u>	<u>Program Expenditures</u>
Indirect (continued)			
US Department of Homeland Security			
Iowa Department of Public Defense			
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	DR-1763-IA	\$ 156,167
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	DR-1930-IA	<u>193,653</u>
Total US Department of Homeland Security - Indirect			<u>349,820</u>
US Department of Energy			
Iowa Office of Energy Independence			
ARRA Energy Efficiency and Conservation Block Grant Program	81.128	DE-EE000812	<u>18,492*</u>
Total US Department of Energy - Indirect			<u>18,492</u>
Total federal expenditures			<u>\$6,576,901</u>

* Total expenditures for Energy Efficiency and Conservation Block Grant Program CFDA #81.128 were \$305,314.

BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the City of West Des Moines and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

City of West Des Moines, Iowa
SUMMARY OF KEY DATA FOR SEWER REVENUE BONDS
(UNAUDITED)
Year ended June 30, 2011

Sales History and Total Sewer Charges

<u>Calendar Year</u>	<u>Gallons Sold</u>	<u>Sewer Charges</u>
2001	2,051,493,848	\$4,979,354
2002	2,119,054,696	4,930,065
2003	2,175,453,971	4,984,834
2004	2,068,454,938	5,023,024
2005	2,231,378,093	5,121,465
2006	2,237,565,759	5,214,740
2007	2,188,526,562	5,475,514
2008	2,028,362,108	5,927,446
2009	2,026,622,795	6,712,507
2010	1,935,563,050	6,751,306

Number of Sewer Customers

<u>Calendar Year</u>	<u>Residential</u>	<u>Commercial</u>	<u>Total</u>
2001	14,023	924	\$14,947
2002	14,644	964	15,608
2003	15,011	933	15,944
2004	15,412	984	16,396
2005	15,863	1,015	16,878
2006	16,270	1,131	17,401
2007	16,744	1,166	17,910
2008	16,988	1,202	18,190
2009	17,246	1,216	18,462
2010	17,351	1,240	18,591

Larger Sewer Customers (Calendar year 2010)

<u>Customer</u>	<u>Water Gallons</u>	<u>Sewer Charges</u>
Professional Property Mgmt.	28,073,000	117,766
WDM Community Schools	24,984,000	105,474
General Growth Properties	23,990,000	102,781
Belcher & Long Corporation	19,305,000	80,940
Wells Fargo Bank, NA	18,661,000	78,641
R&R Investors, Ltd	18,067,000	76,021
Wellington Apartments	15,457,000	64,698
Executive Laser Wash	14,570,000	61,442
W.H., LLC	14,384,000	60,198
John Q Hammons	13,150,000	55,427

Rates and Charges

Sanitary Sewer Service - Effective October 1, 2010
 \$4.45 per thousand gallons

Sewer Availability Charge - Effective July 1, 2010
 \$3.00 per month

Revenue Debt Supported by Sewer Revenues

<u>Date of Issue</u>	<u>Original Amount</u>	<u>Purpose</u>	<u>Final Maturity</u>	<u>Principal Outstanding as of 6/30/11</u>
09/1994	\$2,600,000	Sewer Improvements	06/2014	\$ 521,000
06/1995	2,158,000	Sewer Improvements	06/2015	567,000
10/1996	1,800,000	Sewer Improvements	06/2017	<u>683,000</u>
				<u>\$1,771,000</u>

Statistical Section
(Unaudited)

**City of West Des Moines, Iowa
STATISTICAL SECTION
(UNAUDITED)**

The statistical section of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information presented in the financial statements, note disclosures and required supplementary information says about the City's overall financial health.

C O N T E N T S

	<u>Page</u>
Financial Trends These schedules contain trend information to help the reader understand how the City's financial performance and well being have changed over time.	75-86
Revenue Capacity These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.	87-93
Debt Capacity These schedules present information to help the reader assess the affordability of the City's current level of outstanding debt and the City's ability to issue additional debt in the future.	94-100
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	101-104
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	105-108

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial report for the relevant year. The City implemented GASB 34 in fiscal year 2003; schedules presenting government-wide information include information beginning in that year.

City of West Des Moines, Iowa
Schedule 1
Net Assets By Component
Last Nine Fiscal Years
(accrual basis of accounting)

	2003	2004	2005	2006
Governmental activities:				
Invested in capital assets, net of related debt	\$ 125,624,407	\$ 197,872,579	\$ 198,074,527	\$ 242,935,803
Restricted	63,168,911	23,551,773	20,413,236	17,839,043
Unrestricted	16,632,915	12,998,239	30,988,222	11,671,162
Total governmental activities				
net assets	\$ 205,426,233	\$ 234,422,591	\$ 249,475,985	\$ 272,446,008
Business-type activities:				
Invested in capital assets, net of related debt	\$ 36,351,010	\$ 41,712,779	\$ 45,374,573	\$ 45,431,826
Restricted	1,700,000	1,088,720	1,089,769	1,072,785
Unrestricted	40,124,842	38,320,873	15,982,655	19,743,030
Total business-type activities				
net assets	\$ 78,175,852	\$ 81,122,372	\$ 62,446,997	\$ 66,247,641
Primary government:				
Invested in capital assets, net of related debt	\$ 161,975,417	\$ 239,585,358	\$ 243,449,100	\$ 288,367,629
Restricted	64,868,911	24,640,493	21,503,005	18,911,828
Unrestricted	56,757,757	51,319,112	46,970,877	31,414,192
Total primary government				
net assets	\$ 283,602,085	\$ 315,544,963	\$ 311,922,982	\$ 338,693,649

GASB Statement No. 34 implemented in fiscal year 2003.

	2007	2008	2009	2010	2011
\$	244,928,693	\$ 258,999,063	\$ 292,458,981	\$ 302,966,015	\$ 321,551,229
	33,537,713	38,811,985	27,163,903	30,280,778	36,114,937
	16,138,748	17,760,261	18,416,398	24,106,536	14,586,371
\$	294,605,154	\$ 315,571,309	\$ 338,039,282	\$ 357,353,329	\$ 372,252,537
\$	52,756,898	\$ 58,746,219	\$ 62,493,646	\$ 64,376,299	\$ 66,624,832
	1,072,785	1,072,785	457,350	457,920	460,130
	24,237,411	27,590,768	32,824,759	36,611,269	39,240,141
\$	78,067,094	\$ 87,409,772	\$ 95,775,755	\$ 101,445,488	\$ 106,325,103
\$	297,685,591	\$ 317,745,282	\$ 354,952,627	\$ 367,342,314	\$ 388,176,061
	34,610,498	39,884,770	27,621,253	30,738,698	\$ 36,575,067
	40,376,159	45,351,029	51,241,157	60,717,805	\$ 53,826,512
\$	372,672,248	\$ 402,981,081	\$ 433,815,037	\$ 458,798,817	\$ 478,577,640

City of West Des Moines, Iowa
Schedule 2
Changes In Net Assets
Last Nine Fiscal Years
(accrual basis of accounting)

	2003	2004	2005	2006
Expenses:				
Governmental activities:				
Public safety	\$ 12,686,404	\$ 14,587,854	\$ 15,647,658	\$ 17,814,329
Public works	20,843,841	13,856,235	10,007,655	6,901,977
Health and social services	755,012	829,841	849,972	929,656
Culture and recreation	6,925,750	7,140,816	7,450,641	8,486,772
Community and economic development	3,401,126	2,959,958	4,945,081	3,617,735
General government	3,780,754	4,682,828	5,482,144	5,900,259
Interest on long-term debt	3,962,321	6,284,431	6,390,890	6,042,440
Total governmental activities expenses	52,355,208	50,341,963	50,774,041	49,693,168
Business-type activities:				
Sanitary sewer	3,305,046	4,030,245	3,989,864	3,939,689
Solid waste	1,182,799	1,318,339	1,354,786	1,422,689
Storm Water	-	-	-	-
Total business-type activities expenses	4,487,845	5,348,584	5,344,650	5,362,378
Total primary government expenses	56,843,053	55,690,547	56,118,691	55,055,546
Program revenue:				
Governmental activities:				
Charges for services:				
Public safety	1,602,755	2,284,751	2,462,880	2,420,064
Public works	44,066	190,300	433,941	257,722
Health and social services	858	890	140	-
Culture and recreation	911,470	1,091,036	1,190,800	1,333,080
Community and economic development	223,876	722,701	653,643	516,500
General government	26,093	501,177	152,768	191,788
Operating grants and contributions:				
Public safety	1,484,726	1,641,945	2,116,613	2,321,333
Public works	3,778,175	4,293,880	3,917,038	4,135,015
Health and social services	290,971	211,233	223,188	237,283
Culture and recreation	114,648	89,727	67,871	182,467
Community and economic development	426,079	73,944	143,258	117,411
General government	121,515	145,996	91,101	167,438
Capital grants and contributions	13,285,988	20,801,673	9,277,782	12,221,700
Total governmental activities program revenue	22,311,220	32,049,253	20,731,023	24,101,801
Business-type activities:				
Charges for services:				
Sanitary sewer	5,088,908	5,575,443	6,013,830	5,077,364
Solid waste	1,193,623	1,324,048	1,345,474	1,344,707
Storm water	-	-	-	-
Operating grants and contributions:				
Sanitary sewer	-	-	-	650,111
Solid waste	-	-	-	-
Storm water	-	-	-	-
Capital grants and contributions:				
Sanitary sewer	1,035,050.00	893,084	541,716	2,003,877
Solid waste	-	-	-	-
Storm Water	-	-	-	-
Total business-type activities program revenues	7,317,581	7,792,575	7,901,020	9,076,059
Total primary government program revenues	29,628,801	39,841,828	28,632,043	33,177,860
Net (expense) revenue:				
Governmental activities	(30,043,988)	(18,292,710)	(30,043,018)	(25,591,367)
Business-type activities	2,829,736	2,443,991	2,556,370	3,713,681
Total primary government net expense	(27,214,252)	(15,848,719)	(27,486,648)	(21,877,686)

	2007	2008	2009	2010	2011
\$	19,749,856	\$ 20,342,187	\$ 21,770,283	\$ 23,683,353	\$ 23,683,157
	8,963,727	11,837,435	13,375,100	10,511,602	14,401,577
	985,322	1,037,464	1,092,443	1,113,846	1,119,049
	8,562,340	9,022,443	9,308,507	9,355,663	9,644,825
	3,885,459	5,807,890	6,486,571	5,836,209	6,245,150
	5,016,718	4,794,526	4,966,906	5,425,921	5,590,913
	5,884,073	5,621,912	5,253,741	4,551,673	5,050,716
	53,047,495	58,463,857	62,253,551	60,478,267	65,735,387
	9,346,307	5,303,776	5,960,011	6,513,514	7,285,218
	1,452,719	1,522,130	1,571,481	1,549,437	1,663,021
	743,399	746,187	921,824	1,020,304	1,264,278
	11,542,425	7,572,093	8,453,316	9,083,255	10,212,517
	64,589,920	66,035,950	70,706,867	69,561,522	75,947,904
	3,444,099	3,636,497	5,011,751	3,859,194	4,656,246
	495,334	305,923	906,216	298,400	442,416
	-	-	-	-	-
	1,321,027	1,396,476	1,415,877	1,336,498	1,391,873
	599,482	832,464	905,019	485,277	437,296
	169,240	482,764	329,147	262,331	542,589
	1,912,045	1,963,806	2,901,377	2,863,503	2,542,721
	4,359,424	4,431,681	4,330,498	4,666,008	5,039,619
	269,484	267,588	268,305	304,591	277,529
	177,696	175,825	121,134	172,253	140,754
	533,662	1,035,866	1,135,664	579,077	623,836
	199,834	202,436	492,351	310,950	332,379
	8,219,897	273,984	5,390,380	4,187,992	8,029,691
	21,701,224	15,005,310	23,207,719	19,326,074	24,456,949
	6,182,572	6,300,448	6,963,248	7,131,407	8,203,582
	1,419,761	1,647,104	1,662,222	1,679,223	1,709,893
	1,247,882	1,515,326	1,793,470	2,071,169	2,111,487
	4,540,127	3,620,736	284,071	8,673	285
	-	-	-	-	75,000
	-	-	-	-	37,882
	3,653,009	1,729,595	1,489,316	855,392	382,564
	-	-	-	-	-
	3,356,295	5,309,506	4,150,933	2,187,157	2,205,180
	20,399,646	20,122,715	16,343,260	13,933,021	14,725,873
	42,100,870	35,128,025	39,550,979	33,259,095	39,182,822
	(31,346,271)	(43,458,547)	(39,045,832)	(41,152,193)	(41,278,438)
	8,857,221	12,550,622	7,889,944	4,849,766	4,513,356
	(22,489,050)	(30,907,925)	(31,155,888)	(36,302,427)	(36,765,082)

City of West Des Moines, Iowa
Schedule 2 (continued)
Changes In Net Assets (Continued)
Last Nine Fiscal Years
(accrual basis of accounting)

	2003	2004	2005	2006
General revenues and other changes in net assets:				
Governmental activities:				
Taxes:				
Property taxes	\$ 37,729,528	\$ 38,401,617	\$ 39,496,558	\$ 40,724,880
Hotel motel taxes	1,441,514	1,427,883	1,651,764	1,966,628
Other taxes	578,864	941,028	895,905	824,369
Unrestricted grants and contributions	633,606	230,831	354,017	447,479
Investment earnings	820,112	1,082,954	1,755,418	2,484,652
Miscellaneous	124,726	757,744	769,117	1,517,500
Transfers	-	(284,663)	173,633	595,882
Contribution to other government	-	-	-	-
Total governmental activities	41,328,350	42,557,394	45,096,412	48,561,390
Business-type activities:				
Investment earnings	702,950	217,866	292,683	657,153
Miscellaneous	-	-	-	25,692
Loss from joint venture	(521,578)	-	-	-
Transfers	-	284,663	(173,633)	(595,882)
Special Item:Contribution to Wastewater Reclamation Authority	-	-	(21,350,795)	-
Total business-type activities	181,372	502,529	(21,231,745)	86,963
Total primary government	41,509,722	43,059,923	23,864,667	48,648,353
Changes in net assets:				
Governmental activities	11,284,362	24,264,684	15,053,394	22,970,023
Business-type activities	3,011,108	2,946,520	(18,675,375)	3,800,644
Total primary government	\$ 14,295,470	\$ 27,211,204	\$ (3,621,981)	\$ 26,770,667

GASB Statement No. 34 implemented in fiscal year 2003.

	2007	2008	2009	2010	2011
\$	49,764,858	\$ 54,219,517	\$ 55,455,071	\$ 56,467,707	\$ 56,151,749
	2,131,977	2,369,596	2,537,115	2,450,583	3,621,343
	571,545	407,726	513,509	450,794	357,518
	611,282	596,981	1,280,674	1,007,460	1,116,368
	2,574,840	2,570,563	1,258,910	197,707	285,935
	408,449	6,035	1,574	-	-
	(3,248,340)	4,254,284	466,952	(108,011)	29,784
	-	-	-	-	(5,385,051)
	52,814,611	64,424,702	61,513,805	60,466,240	56,177,646
	904,698	1,046,340	942,991	711,956	396,043
	-	-	-	-	-
	-	-	-	-	-
	3,248,340	(4,254,284)	(466,952)	108,011	(29,784)
	-	-	-	-	-
	4,153,038	(3,207,944)	476,039	819,967	366,259
	56,967,649	61,216,758	61,989,844	61,286,207	56,543,905
	21,468,340	20,966,155	22,467,973	19,314,047	14,899,208
	13,010,259	9,342,678	8,365,983	5,669,733	4,879,615
\$	34,478,599	\$ 30,308,833	\$ 30,833,956	\$ 24,983,780	\$ 19,778,823

City of West Des Moines, Iowa
 Schedule 3
 Program Revenues by Function/Program
 Last Nine Fiscal Years
(accrual basis of accounting)

Function / Program	2003	2004	2005	2006
Governmental activities:				
Public safety	\$ 3,473,558	\$ 5,086,400	\$ 4,706,088	\$ 4,915,785
Public works	16,335,309	23,786,198	13,237,080	16,251,231
Health and social services	291,879	212,123	223,328	237,283
Culture and recreation	1,100,864	1,385,528	1,469,189	1,554,883
Community and economic development	649,955	796,645	796,901	730,825
General government	459,655	782,359	298,437	411,794
Total governmental activities	22,311,220	32,049,253	20,731,023	24,101,801
Business-type activities:				
Sanitary sewer	6,123,958	6,468,527	6,555,546	7,731,352
Solid waste	1,193,623	1,324,048	1,345,474	1,344,707
Storm water	-	-	-	-
Total business-type activities	7,317,581	7,792,575	7,901,020	9,076,059
Total government	\$ 29,628,801	\$ 39,841,828	\$ 28,632,043	\$ 33,177,860

GASB Statement No. 34 implemented in fiscal year 2003.

	2007	2008	2009	2010	2011
\$	5,548,013	\$ 5,657,755	\$ 8,265,790	\$ 6,724,657	\$ 7,401,727
	12,688,071	4,872,142	10,092,139	8,875,090	12,572,431
	269,484	267,588	268,305	304,591	277,529
	1,635,870	1,574,227	1,552,178	1,508,751	1,650,898
	1,133,144	1,895,830	2,155,241	1,280,879	1,626,828
	426,642	737,768	874,066	632,106	927,536
	21,701,224	15,005,310	23,207,719	19,326,074	24,456,949
	14,375,708	11,650,779	8,736,635	7,995,472	8,586,431
	1,419,761	1,647,104	1,662,222	1,679,223	1,784,893
	4,604,177	6,824,832	5,944,403	4,258,326	4,354,549
	20,399,646	20,122,715	16,343,260	13,933,021	14,725,873
\$	42,100,870	\$ 35,128,025	\$ 39,550,979	\$ 33,259,095	\$ 39,182,822

City of West Des Moines, IA
 Schedule 4
 Fund Balances, Governmental Funds
 Last Ten Fiscal Years
 (modified accrual basis of accounting)

	2002	2003	2004	2005
General Fund:				
Reserved	\$ 123,501	\$ 91,264	\$ 75,359	\$ 7,813
Unreserved	8,822,286	8,497,469	8,090,498	8,745,770
Assigned				
Unassigned				
Total General Fund	\$ 8,945,787	\$ 8,588,733	\$ 8,165,857	\$ 8,753,583
All Other Governmental Funds:				
Reserved	\$ 34,809,908	\$ 30,550,349	\$ 35,964,609	\$ 19,737,587
Unreserved, reported in:				
Special revenue funds	7,608,662	11,168,110	16,726,822	11,136,953
Capital projects funds	(430,602)	22,344,402	16,967,983	11,347,844
Restricted for				
Capital projects				
Debt service				
Urban renewal and development				
Other purposes				
Unassigned				
Total all other government funds	\$ 41,987,968	\$ 64,062,861	\$ 69,659,414	\$ 42,222,384

GASB Statement 54, Fund Balance Reporting and Governmental Fund Type Definitions, implemented in fiscal year 2011

	2006	2007	2008	2009	2010	2011
\$	47,233	\$ 7,700	\$ -	\$ -	\$ 4,950	
	8,429,180	10,234,813	12,303,137	15,733,356	14,890,544	\$ 4,950
						17,448,724
<u>\$</u>	<u>8,476,413</u>	<u>\$ 10,242,513</u>	<u>\$ 12,303,137</u>	<u>\$ 15,733,356</u>	<u>\$ 14,895,494</u>	<u>\$ 17,453,674</u>
\$	17,167,193	\$ 16,518,756	\$ 21,093,352	\$ 14,258,027	\$ 51,571,911	
	13,175,078	16,746,467	18,243,042	13,679,529	20,829,755	
	5,951,173	2,142,098	(69,951)	(4,433,136)	(8,600,545)	
						10,794,471
						3,580,012
						3,957,336
						17,783,118
						(8,227,876)
<u>\$</u>	<u>36,293,444</u>	<u>\$ 35,407,321</u>	<u>\$ 39,266,443</u>	<u>\$ 23,504,420</u>	<u>\$ 63,801,121</u>	<u>\$ 27,887,061</u>

City of West Des Moines, Iowa
Schedule 5
Changes In Fund Balances, Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)

	2002	2003	2004	2005	2006
Revenues:					
Taxes	\$ 33,631,941	\$ 38,782,554	\$ 40,815,026	\$ 42,023,906	\$ 43,413,473
Special assessments	568,077	231,943	225,112	485,872	136,656
Licenses and permits	1,003,125	700,261	1,072,584	1,320,158	973,262
Intergovernmental	9,608,244	10,133,859	8,362,211	14,055,362	8,737,982
Charges for services	1,419,335	1,817,837	2,292,260	2,561,137	2,877,346
Use of money and property	649,164	696,474	987,885	1,582,970	2,250,645
Miscellaneous	1,465,597	1,342,002	1,154,478	869,879	1,843,179
Total revenues	48,345,483	53,704,930	54,909,556	62,899,284	60,232,543
Expenditures:					
Public safety	-	11,412,329	12,720,663	14,487,675	16,220,743
Public works	-	5,676,476	6,062,234	6,407,950	6,573,996
Health and social services	-	726,762	769,984	806,975	881,172
Culture and recreation	-	4,215,107	4,642,852	5,010,004	5,527,149
Community and economic development	-	3,372,440	2,892,764	4,634,094	3,562,412
General government	-	3,168,044	3,715,580	3,843,167	4,485,179
Community protection	11,065,825	-	-	-	-
Human development	5,021,556	-	-	-	-
Home and community environment	8,408,187	-	-	-	-
Policy and administration	3,746,235	-	-	-	-
Capital outlay	28,136,362	45,875,946	42,083,369	38,086,083	15,107,714
Debt service:					
Principal	7,047,246	11,211,720	11,729,299	13,434,257	14,921,109
Interest	2,700,596	3,760,575	6,139,566	6,403,714	6,084,607
Bond issuance costs	-	484,357	400,441	60,348	43,060
Total expenditures	66,126,007	89,903,756	91,156,752	93,174,267	73,407,141
Excess (deficiency) of revenues over (under) expenditures	(17,780,524)	(36,198,826)	(36,247,196)	(30,274,983)	(13,174,598)
Other financing sources (uses):					
Issuance of long-term debt	56,525,000	57,334,590	41,559,249	3,055,000	6,106,869
Payments to escrow agent	(3,575,000)	-	-	-	-
Issuance of capital lease	-	250,200	-	-	-
Premium (discount) on long-term debt	-	-	(50,403)	34,812	(52,123)
Proceeds from sale of capital assets	828,267	20,000	121,101	26,693	33,674
Transfers In	34,811,099	18,605,963	64,351,651	61,973,160	29,599,379
Transfers Out	(33,704,259)	(18,468,395)	(64,560,725)	(61,663,986)	(28,719,311)
Total other financing sources (uses)	54,885,107	57,742,358	41,420,873	3,425,679	6,968,488
Net changes in fund balance	\$ 37,104,583	\$ 21,543,532	\$ 5,173,677	\$ (26,849,304)	\$ (6,206,110)
Debt service as a percentage of noncapital expenditures	25.7%	35.1%	37.2%	36.1%	36.1%

Note: Prior to the implementation of GASB 34 in fiscal year 2003, the State of Iowa required reporting by four program areas rather than the functions currently used

	2007	2008	2009	2010	2011
\$	52,178,661	\$ 56,886,469	\$ 58,295,948	\$ 59,218,487	\$ 60,074,073
	289,719	109,807	811,801	219,979	285,121
	975,003	1,239,900	1,457,440	1,017,766	1,023,653
	9,406,490	8,626,836	15,405,673	11,912,577	18,885,005
	3,870,691	3,137,752	3,846,730	3,694,455	4,254,710
	2,574,840	2,409,358	1,066,751	142,076	247,705
	1,439,447	2,664,929	2,982,979	1,732,625	1,833,998
	<u>70,734,851</u>	<u>75,075,051</u>	<u>83,867,322</u>	<u>77,937,965</u>	<u>86,604,265</u>
	18,065,698	19,285,895	20,692,061	21,888,463	22,746,328
	6,735,605	7,222,303	9,212,032	9,239,194	13,278,333
	947,488	1,013,531	1,068,302	1,092,425	1,082,744
	5,924,537	6,369,572	6,728,349	6,792,238	7,237,052
	3,827,557	5,721,841	6,434,853	5,718,922	6,195,337
	4,544,709	4,834,942	4,689,574	5,131,798	5,959,287
	-	-	-	-	-
	-	-	-	-	-
	-	-	-	-	-
	16,086,159	18,015,390	20,783,005	17,970,097	16,919,978
	12,785,548	24,856,121	21,971,688	23,295,328	46,342,770
	5,814,531	5,567,214	5,211,717	4,762,119	5,549,995
	-	214,830	-	-	-
	<u>74,731,832</u>	<u>93,101,639</u>	<u>96,791,581</u>	<u>95,890,584</u>	<u>125,311,824</u>
	<u>(3,996,981)</u>	<u>(18,026,588)</u>	<u>(12,924,259)</u>	<u>(17,952,619)</u>	<u>(38,707,559)</u>
	-	20,070,000	-	54,965,000	4,963,424
	-	-	-	-	-
	420,000	-	336,466	-	832,032
	-	-	-	2,929,609	(281)
	15,115	17,155	26,618	23,633	-
	35,371,885	49,246,479	42,499,110	84,593,346	21,031,612
	<u>(30,430,042)</u>	<u>(45,387,300)</u>	<u>(42,269,739)</u>	<u>(85,100,130)</u>	<u>(21,475,108)</u>
	<u>5,376,958</u>	<u>23,946,334</u>	<u>592,455</u>	<u>57,411,458</u>	<u>5,351,679</u>
\$	<u>1,379,977</u>	<u>\$ 5,919,746</u>	<u>\$ (12,331,804)</u>	<u>\$ 39,458,839</u>	<u>\$ (33,355,880)</u>

31.7% 40.8% 35.8% 36.0% 47.9%

City of West Des Moines, Iowa
 Schedule 6
 General Government Tax Revenues by Source
 Last Ten Fiscal Years
 (modified accrual basis of accounting)

Fiscal Year	Property Taxes (1)	Tax Increment Finance Revenue(TIF)	Cable Franchise	Hotel/ Motel Tax	Total
2002	23,366,334	8,568,465	197,957	1,499,185	\$ 33,631,941
2003	25,037,082	11,868,449	435,509	1,441,514	\$ 38,782,554
2004	27,398,782	11,674,926	313,435	1,427,883	\$ 40,815,026
2005	30,164,155	9,945,370	262,617	1,651,764	\$ 42,023,906
2006	31,014,272	10,089,944	342,629	1,966,628	\$ 43,413,473
2007	34,907,611	14,857,246	281,827	2,131,977	\$ 52,178,661
2008	37,961,238	16,258,279	297,356	2,369,596	\$ 56,886,469
2009	41,261,516	14,193,555	303,761	2,537,115	\$ 58,295,948
2010	43,597,288	12,870,419	300,198	2,450,583	\$ 59,218,487
2011	45,429,128	10,722,622	300,979	2,815,388	\$ 60,074,073
Change 2002-2011	94.42%	25.14%	52.04%	87.79%	78.62%

Source: City records.

(1) For the purposes of this schedule, Property Taxes includes miscellaneous Other City Taxes that are received in conjunction with the county's tax collections on behalf of the City. These misc. taxes include Utility Tax Replacement / Excise Tax.

City of West Des Moines, Iowa
 Schedule 7
 Assessed Value and Estimated Actual Value of Taxable Property
 Last Ten Fiscal Years

Valuation Date Jan. 1,	Fiscal Year Collected	Residential Property	Commercial Property	Industrial Property	Personal Property	Utilities	Tax Increment
2000	2002	1,767,314,030	1,080,090,851	17,439,860	9,113,855	63,747,063	299,630,526
2001	2003	1,934,796,130	1,165,307,170	18,477,730	-	65,290,186	457,180,614
2002	2004	2,086,202,897	1,306,469,276	18,911,478	-	60,638,834	311,949,260
2003	2005	2,315,440,320	1,400,238,201	19,387,724	-	60,627,791	365,388,173
2004	2006	2,436,275,657	1,445,862,496	19,344,180	-	63,271,857	375,112,722
2005	2007	2,806,348,158	1,574,956,035	20,295,460	-	67,559,399	491,421,990
2006	2008	2,936,360,174	1,713,854,952	21,505,125	-	69,692,494	527,883,468
2007	2009	3,190,575,026	1,930,481,940	21,818,907	-	66,077,910	484,394,040
2008	2010	3,373,591,777	1,971,150,188	21,850,279	-	74,240,564	444,502,202
2009	2011	3,518,096,224	2,006,487,532	36,249,137	-	77,233,162	360,625,798

Source: Polk, Dallas, and Warren County Auditor's Offices

Note: The tax rate collected by the City for properties in the Tax Increment Districts varies by district, ranging from a rate > the City's direct rate to a rate < the total rate for all overlapping governments

Total Assessed Value	Actual Taxable Value	Total Direct Tax Rate
3,237,336,185	2,407,746,576	10.90002
3,641,051,830	2,562,287,676	11.60003
3,784,171,745	2,677,302,154	11.60206
4,161,082,209	2,838,397,892	11.72770
4,339,866,912	2,949,101,530	11.72540
4,960,581,042	3,340,592,057	11.95000
5,269,296,213	3,594,665,835	12.05000
5,693,347,823	3,820,324,623	12.05000
5,885,335,010	3,979,630,063	12.05000
5,998,691,853	4,084,690,238	12.05000

City of West Des Moines, Iowa
 Schedule 8
 Direct and Overlapping Property Tax Rates - Per \$1,000 of Assessed Valuation
 Last Ten Fiscal Years

Fiscal Year	City Direct Rates				Overlapping Rates					Total Direct & Overlapping Rates
	General Fund	Debt Service	Other Levies	Total Direct	School District	County	Community College	Regional Transit	State	
Polk County / West Des Moines Community School District:										
2002	7.57718	2.03732	1.28552	10.90002	13.48681	9.63888	0.54454		0.00500	34.57525
2003	7.99295	2.15299	1.45409	11.60003	13.50200	9.72217	0.54584		0.00400	35.37404
2004	7.94848	2.19945	1.45413	11.60206	13.50422	9.76226	0.58184		0.00400	35.45438
2005	8.01297	2.14435	1.57045	11.72777	13.50200	9.96460	0.59856		0.00400	35.79693
2006	7.75465	2.15008	1.82067	11.72540	13.50341	9.94318	0.68408		0.00400	35.86007
2007	7.98419	2.06729	1.89852	11.95000	13.70060	10.17511	0.68688	0.27070	0.00400	36.78729
2008	7.94081	1.99881	2.11037	12.04999	13.70031	10.16218	0.60276	0.33240	0.00350	36.85114
2009	8.09676	2.00053	1.95271	12.05000	13.69179	10.12532	0.56386	0.33566	0.00350	36.77013
2010	8.08219	2.00055	1.96726	12.05000	13.64410	9.97134	0.56778	0.38095	0.00300	36.61717
2011	8.09998	2.00000	1.95002	12.05000	13.94266	10.05423	0.56008	0.38830	0.00340	36.99867
Dallas County / Waukee Community School District:										
2002	7.57718	2.03732	1.28552	10.90002	17.46339	7.59039	0.54454		0.00500	36.50334
2003	7.99295	2.15299	1.45409	11.60003	17.64948	7.51400	0.54584		0.00400	37.31335
2004	7.94848	2.19945	1.45413	11.60206	17.66440	7.47940	0.58184		0.00400	37.33170
2005	8.01297	2.14435	1.57038	11.72770	17.89346	7.33479	0.59856		0.00400	37.55851
2006	7.75465	2.15008	1.82067	11.72540	17.84693	6.83794	0.68408		0.00400	37.09835
2007	7.98419	2.06729	1.89852	11.95000	17.80905	6.83669	0.68688	0.27070	0.00400	37.55732
2008	7.94081	1.99881	2.11037	12.04999	17.80148	6.93669	0.60276	0.33240	0.00350	37.72682
2009	8.09676	2.00053	1.95271	12.05000	17.75814	6.33037	0.56386	0.33566	0.00350	37.04153
2010	8.08219	2.00055	1.96726	12.05000	17.80336	6.26394	0.56778	0.38095	0.00300	37.06903
2011	8.09998	2.00000	1.95002	12.05000	17.79315	5.72984	0.56008	0.38830	0.00340	36.52477
Warren County / Norwalk Community School District :										
2007	7.98419	2.06729	1.89852	11.95000	21.27253	6.88094	0.68688	0.27070	0.00400	41.06505
2008	7.94081	1.99881	2.11037	12.04999	21.03490	7.23323	0.60276	0.33240	0.00350	41.25678
2009	8.09676	2.00053	1.95271	12.05000	20.89092	6.89026	0.56386	0.33566	0.00350	40.73420
2010	8.08219	2.00055	1.96726	12.05000	20.56618	6.56329	0.56778	0.38095	0.00300	40.13120
2011	8.09998	2.00000	1.95002	12.05000	20.16885	6.36577	0.56008	0.38830	0.00340	39.53640

Source: Polk, Dallas, and Warren County Auditor's Offices
 * City's corporate boundaries did not extend into Warren County prior to 2007

Note: State law limits the maximum tax rate for the General Fund to \$8.10 per thousand dollars of assessed valuation. The limit does not include debt service or other special levies.

City of West Des Moines, Iowa
Schedule 9
Principal Property Taxpayers
Current Year and Nine Years Ago

Taxpayer	2011			2002		
	Assessed Value	Rank	Percentage of Total City Assessed Value	Assessed Value	Rank	Percentage of Total City Assessed Value
Wells Fargo Home Mortgage	188,489,940	1	3.14%	52,655,822	2	1.63%
GPG Jordan Creek LLC	175,142,440	2	2.92%			
Valley West DM	67,710,000	3	1.13%	96,222,000	1	2.97%
Mid-America Investment Company	55,130,500	4	0.92%	49,521,200	3	1.53%
Aviva USA	54,939,070	5	0.92%			
West Glen I LLC	46,642,400	6	0.78%			
IFBF Property Management	45,599,700	7	0.76%	37,725,210	5	1.17%
CCOP I LLC	40,041,570	8	0.67%			
1776 Westlakes Parkway LC	32,703,880	9	0.55%			
Dallas County Partners II	31,725,370	10	0.53%	26,474,840	7	0.82%
Dallas County Partners				44,075,290	4	1.36%
Knapp Family, LC				30,755,370	6	0.95%
CMS Wellington Apts.				22,338,000	8	0.69%
West Lakes Development Company				21,699,330	9	0.67%
Hy-Vee Food Stores				21,312,670	10	0.66%
Total	\$ 738,124,870		14.01%	\$ 402,779,732		12.44%

Source: Polk, Dallas, and Warren County Assessor's Offices

City of West Des Moines, Iowa
 Schedule 10
 Property Tax Levies And Collections
 Last Ten Fiscal Years
 (Cash basis of accounting)

Fiscal Year Ended June 30:	Taxes Levied for the Tax Year	Collected Within the Fiscal Year of the Levy	
		Amount	Percentage of Levy
2002	31,474,669	31,587,309	100.36%
2003	36,818,095	37,117,890	100.81%
2004	38,012,501	38,383,372	100.98%
2005	38,820,140	39,491,148	101.73%
2006	40,943,977	40,724,880	99.46%
2007	48,771,504	49,195,228	100.87%
2008	53,699,307	53,373,210	99.39%
2009	55,471,754	54,891,361	98.95%
2010	56,012,774	55,896,481	99.79%
2011	45,015,768	55,869,889	124.11%

Source: City's certified budget for amt. levied; monthly tax statements from Polk, Dallas, Warren County Treasurer's Offices.

Delinquent Tax Collections	Total Collections	
	Amount	Percentage of Levy
217	31,587,526	100.36%
4,862	37,122,752	100.83%
18,245	38,401,617	101.02%
5,410	39,496,558	101.74%
-	40,724,880	99.46%
5,107	49,200,335	100.88%
297,640	53,670,850	99.95%
2,902	54,894,263	98.96%
-	55,896,481	99.79%
7,857	55,877,746	124.13%

City of West Des Moines, Iowa
Schedule 11
Outstanding Debt By Type
Last Ten Fiscal Years

Fiscal Year	Governmental Activities				Business-type Activities		
	General Obligation Bonds	Tax Increment Financing Bonds	Capital Leases	Loans Payable & Installment Contracts	Financing Agreements	General Obligation Bonds	Revenue Bonds
2002	65,033,814	24,075,000	244,621	825,873	3,315,238	1,941,186	6,487,000
2003	117,419,257	17,990,000	269,142	849,434	2,790,827	1,783,686	5,955,000
2004	148,863,512	16,295,000	204,978	516,348	2,302,506	611,486	5,384,000
2005	144,280,000	10,600,000	157,466	412,729	-	-	4,802,000
2006	136,625,000	9,450,000	207,993	332,381	-	-	4,199,000
2007	125,840,000	7,705,000	432,344	275,739	-	-	3,567,000
2008	123,125,000	5,890,000	183,019	256,737	-	-	2,912,000
2009	107,185,000	-	387,451	238,829	-	-	2,545,000
2010	138,890,000	-	285,637	240,327	-	-	2,164,000
2011	101,081,101	-	978,328	4,307,341	-	-	1,771,000

Note: Details regarding the City's outstanding debt may be found in the notes to the basic financial statements.

* Based on most recent year Personal Income data is available; 2009

Total Primary Government	Total Debt Per Capita	Total Debt as a Percentage of Personal Income	
101,922,732	2,196	6.30%	
147,057,346	3,169	8.84%	
174,177,830	3,754	9.91%	
160,252,195	3,097	7.90%	
150,814,374	2,915	7.44%	
137,820,083	2,663	6.38%	
132,366,756	2,558	6.12%	*
110,356,280	2,133	5.08%	*
141,579,964	2,736	6.51%	*
108,137,770	1,910	4.97%	*

City of West Des Moines, Iowa
 Schedule 12
 Ratios of General Obligation Bonded Debt
 Last Ten Fiscal Years

Fiscal Year	General Obligation Bonds	Tax Increment Financing Bonds	Gross Bonded Debt	Less: Amount Available in Debt Service	Net General Bonded Debt	Ratio of Net Bonded Debt to Assessed Value	Net Bonded Debt Per Capita
2001	66,975,000	24,075,000	91,050,000	2,613,846	88,436,154	0.01355 to 1	1,562.23
2002	119,202,943	17,990,000	137,192,943	3,913,946	133,278,997	0.02692 to 1	2,872.21
2003	149,474,998	16,295,000	165,769,998	4,719,389	161,050,609	0.03638 to 1	3,470.69
2004	144,280,000	10,600,000	154,880,000	6,803,146	148,076,854	0.04201 to 1	3,191.11
2005	136,625,000	9,450,000	146,075,000	9,276,283	136,798,717	0.03499 to 1	2,643.76
2006	125,840,000	7,705,000	133,545,000	4,713,432	128,831,568	0.03257 to 1	2,489.79
2007	123,125,000	5,890,000	129,015,000	5,493,105	123,521,895	0.02581 to 1	2,387.17
2008	107,185,000	-	107,185,000	6,255,047	100,929,953	0.02330 to 1	1,950.56
2009	138,890,000	-	138,890,000	3,994,661	134,895,339	0.01812 to 1	2,606.98
2010	138,890,000	-	138,890,000	37,115,667	101,774,333	0.01729 to 1	1,797.85
2011	101,081,101	-	101,081,101	3,580,012	97,501,089	0.01657 to 1	1,722.36

Note: Details regarding the City's outstanding debt may be found in the notes to the basic financial statements.

City of West Des Moines, Iowa
Schedule 13
Direct and Overlapping Governmental Activities Debt
For the Year Ended June 30, 2011

Governmental Unit	General Obligation Debt Outstanding	Estimated Percentage Applicable	Estimated Share of Overlapping Debt
Polk County	\$ 212,714,000	14.37%	\$ 30,567,002
Dallas County	\$ 15,180,000	35.06%	\$ 5,322,108
Warren County	\$ -	0.09%	\$ -
West Des Moines Community School District (CSD)	\$ 50,675,000	64.01%	\$ 32,437,068
Des Moines Independent CSD	\$ -	0.02%	\$ -
Waukee CSD	\$ 104,730,000	52.90%	\$ 55,402,170
Des Moines Area Community College	\$ 79,395,000	11.84%	\$ 9,400,368
Norwalk CSD	\$ 19,350,000	0.07%	\$ 13,545
Van Meter CSD	\$ 2,895,000	0.02%	\$ 579
Subtotal, overlapping debt			133,142,839
City Direct Debt			106,366,770
Total direct and overlapping debt			\$ 239,509,609

Sources: Official Bond Offering Statement and Finance officer for each government entity listed

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the city. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of West Des Moines. This process recognizes that, when considering the government's ability to issue and repay long-term debt the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt of each overlapping government.

The percentage of an overlapping government's debt that is applicable to City of West Des Moines residents and businesses located within that particular government's jurisdiction is calculated based on the portion of that government's taxable value that lies within the boundaries of the city.

City of West Des Moines, Iowa
 Schedule 14
 Legal Debt Margin Information
 Last Ten Fiscal Years

	2002	2003	2004	2005	2006
Debt limit	\$ 182,052,592	\$ 189,208,587	\$ 207,747,136	\$ 207,991,349	\$ 216,929,744
Total net debt applicable to limit	138,311,519	166,491,324	155,450,195	146,615,374	146,615,374
Legal debt margin	\$ 43,741,073	\$ 22,717,263	\$ 52,296,941	\$ 61,375,975	\$ 70,314,370
Total net debt applicable to the limit as a percentage of debt limit	75.97%	87.99%	74.83%	70.49%	67.59%

	2007	2008	2009	2010	2011
\$	248,177,690	\$ 263,464,811	\$ 284,667,391	\$ 294,266,751	\$ 299,934,593
	134,253,083	129,454,756	107,811,280	139,415,964	103,985,669
\$	113,924,607	\$ 134,010,055	\$ 176,856,111	\$ 154,850,787	\$ 195,948,924
	54.10%	49.14%	37.87%	47.38%	34.67%

Legal Debt Margin Calculation for Fiscal Year 2011:

Total Assessed Value	1/1/2009	\$ 5,998,691,853
Debt limit (5% of total assessed value)		\$ 299,934,593
Less: Debt applicable to limit		
General obligation bonds		98,700,000
TIF revenue bonds		-
Capital lease obligations		978,328
Loans payable and installment contracts		4,307,341
Legal debt margin		<u>\$ 195,948,924</u>

City of West Des Moines, Iowa
 Schedule 15
 Pledged-Revenue Coverage
 Last Ten Fiscal Years

Fiscal Year	Sewer Revenue Bonds							Ratio of Coverage
	Revenue	Less: Operating Expenses	Net Available Revenue	Debt Service				
				Principal	Interest	Total		
2000	5,677,784	1,165,942	4,511,842	463,000	355,446	818,446	5.51	
2001	5,595,665	1,358,646	4,237,019	483,000	334,750	817,750	5.18	
2002	5,837,911	1,939,441	3,898,470	504,000	312,596	816,596	4.77	
2003	5,872,071	1,582,809	4,289,262	529,000	289,022	818,022	5.24	
2004	5,793,309	1,693,768	4,099,541	571,000	222,481	793,481	5.17	
2005	6,306,513	2,140,953	4,165,560	582,000	203,458	785,458	5.30	
2006	6,939,000	1,544,192	5,394,808	603,000	183,332	786,332	6.86	
2007	8,297,929	2,253,982	6,043,947	632,000	136,910	768,910	7.86	
2008	7,336,709	2,447,237	4,889,472	655,000	109,260	764,260	6.40	
2009	8,378,001	2,728,070	5,649,931	367,000	87,360	454,360	12.43	
2010	7,830,313	3,128,894	4,701,419	381,000	76,350	457,350	10.28	
2011	8,585,615	3,216,312	5,369,303	393,000	64,920	457,920	11.73	

Notes:

Revenue = Operating Revenue + investment earnings

Operating expenses excluding depreciation and amortization expenses

City of West Des Moines, Iowa
 Schedule 16
 Demographic and Economic Statistics
 Last Ten Fiscal Years

Calendar Year	Population	Personal Income	Per Capita Income	Unemployment Rate	Taxable Retail Sales (1)
2002	46,403	1,617,515,774	34,858	3.5%	871,552,123
2003	46,403	1,663,640,356	35,852	1.7%	965,124,639
2004	46,403	1,756,910,386	37,862	1.9%	914,997,369
2005	51,744	2,029,140,960	39,215	2.6%	1,115,625,249
2006	51,744	2,026,502,016	39,164	2.3%	1,256,339,527
2007	51,744	2,161,295,136	41,769	2.2%	1,354,682,059
2008	51,744	2,199,430,464	42,506	2.9%	1,397,818,852
2009	51,744	2,173,868,928	42,012	4.1%	1,563,886,251
2010	56,609	N/A	N/A	4.4%	1,496,999,951
2011	56,609	N/A	N/A	N/A	1,529,029,060

Sources: U.S. Census Bureau

Per Capita Income is based on Metropolitan Des Moines/West Des Moines and based on figures from Bureau of Economic Analysis
 Bond Offering Statements prepared by independent financial advisor

N/A - Information not available

(1) Year ending March 31st

City of West Des Moines, Iowa
Schedule 17
Principal Employers
Current Year and Ten Years Ago

Employer	Type of Business	2011			2001		
		Employees	Rank	Percentage of Total Employment	Employees	Rank	Percentage of Total Employment
Wells Fargo Home Mortgage	Financial Services	6,534	1	12.22%			
Hy-Vee Inc.	Grocery Stores	2,000	2	3.74%	2,595	1	*
Aviva USA	Insurance	1,157	3	2.16%			
West Des Moines Community School District	Education	1,128	4	2.11%	1,200	2	*
FBL Financial Group / Iowa Farm Bureau Insurance	Insurance / Financial Serv	1,048	5	1.96%	1,100	3	*
Wells Fargo Card Services	Financial Services	870	6	1.63%	900	6	*
Kum & Go	Convenience Store Chain	779	7	1.46%			
City of West Des Moines	Municipal Government	706	8	1.32%			
Target	Retail Store	540	9	1.01%			
MetLife	Insurance	534	10	1.00%			
Sears Credit Services	Financial Services				850	7	*
Associates Credit Card Center	Financial Services				640	8	*
John Deere Credit	Financial Services						*
Marsh Insurance / Kirke Van Orsdel	Insurance				951	5	*
Norwest Mortgage	Financial Services						*
Meredith	Publishing				960	4	
Von Maur	Retail Store				640	9	
Goodrich Crop	Manufacturing				435	10	
All West Des Moines Employees		53,466		28.61%	*		*

* Information not available

Source: Bond Offering Statements prepared by independent financial advisor

City of West Des Moines, Iowa

Schedule 18

Full-Time Equivalent City Government Employees By Function / Program
Last Ten Fiscal Years

Functions/Program	2002	2003	2004	2005	2006
Community Enrichment:					
Human Services	11.50	11.50	12.00	12.00	12.00
Library	23.10	23.10	23.60	23.60	23.60
Parks & Recreation	22.75	22.75	22.75	23.75	23.75
Public Safety:					
Emergency Medical Services & Dispatch	25.25	30.25	31.25	34.25	34.25
Fire	31.00	36.00	36.00	39.00	39.00
Police	72.75	76.75	81.75	81.75	82.75
Public Services:					
Community & Economic Dev					
Development Services	20.00	22.00	22.00	22.00	22.00
Public Works	63.00	63.00	67.00	68.00	71.00
Support Services:					
Administrative Services	9.75	10.25	9.25	9.25	9.25
City Manager's Office	3.50	3.50	3.50	3.50	4.00
Human Resources	4.00	4.00	4.00	4.00	4.50
Information Services	4.00	5.00	6.00	7.00	7.00
Legal	3.00	3.00	3.00	3.00	3.00
Total	293.60	311.10	322.10	331.10	336.10

Source: City Payroll records

2007	2008	2009	2010	2011
12.00	12.00	12.00	12.25	12.25
23.60	23.60	23.60	23.60	23.60
23.75	25.50	25.75	25.75	25.75
39.25	39.25	39.25	39.25	39.25
51.00	51.00	51.00	51.00	51.00
82.75	82.75	85.75	85.75	85.75
		5.00	5.00	5.00
23.00	23.00	24.00	23.00	22.00
72.00	74.00	68.00	67.00	66.00
9.50	9.50	9.50	9.75	9.75
4.00	4.00	4.00	4.00	4.00
4.50	4.50	4.50	4.50	4.50
7.00	9.00	10.00	10.00	10.00
3.00	3.00	3.00	3.00	3.00
355.35	361.10	365.35	363.85	361.85

City of West Des Moines
 Schedule 19
 Operating Indicators By Department
 Last Ten Fiscal Years

Function/Program	2002	2003	2004	2005	2006
Emergency Medical Services					
Total ambulance calls	2,405	2,622	2,894	3,245	3,251
Fire Department					
Total incidents	1,975	2,309	2,614	2,265	2,310
Total estimated loss	\$ 473,165	\$ 459,020	\$ 1,676,790	\$ 2,795,050	\$ 1,178,372
Police Department					
Number of parking tickets issued	1,217	1,204	1,351	937	1,163
Percent of parking tickets paid	70.17%	81.24%	83.35%	73.12%	77.30%
Calls for service	38,336	39,115	44,051	51,439	51,273
Case Reports	6,694	6,832	7,199	7,385	7,094
Fed UCR Part 1 Crimes	1,861	1,993	1,872	1,970	2,033
Development Services					
Total building permits issued	1,372	1,185	1,567	1,159	1,197
Total value of permits issued	\$ 220,108,303	\$ 135,901,444	\$ 363,813,418	\$ 176,762,250	\$ 181,231,329
Public Works					
Lane miles of streets per operator	21.39	21.33	21.43	22.78	23.43
Library					
Volumes in collection	143,130	145,782	149,579	154,740	157,740
Annual circulation	626,694	631,784	612,398	620,089	651,583
Parks & Recreation					
Aquatic Centers	1	2	2	2	2
Aquatic Center attendance	36,287	89,051	96,957	136,198	133,671
Rec program participation	46,989	47,006	54,683	59,410	63,402
Total acres of parks maintained	1,217	1,221	1,222	1,222	1,222
Total miles of trails maintained	20	22	28	33	36

Source: City Departmental data

	2007	2008	2009	2010	2011
	3,395	4,137	5,395	5,678	6,005
	2,466	2,476	2,756	2,539	2,638
\$	1,403,750	\$ 1,211,950	\$ 991,000	\$ 990,400	\$ 2,012,250
	1,090	1,115	1,205	1,392	1,148
	75.29%	73.95%	78.81%	79.04%	82.14%
	48,450	48,675	48,956	48,798	CY
	6,279	6,453	6,617	6,570	CY
	1,698	1,918	1,888	1,887	CY
	1,213	1,135	1,009	1,163	1,158
\$	173,263,974	\$ 252,906,667	\$ 380,668,062	\$ 133,491,107	\$ 297,239,849
	24.57	25.00	27.00	28.00	28.00
	160,801	164,456	172,718	180,188	180,308
	713,913	784,906	815,944	691,721	689,193
	2	2	2	2	2
	137,499	135,038	122,517	124,499	103,049
	72,073	69,873	68,256	70,231	70,851
	1,230	1,278	1,238	1,238	1,238
	38	44	45	48	48

City of West Des Moines, Iowa
 Schedule 20
 Capital Asset Statistics By Department
 Last Ten Fiscal Years

Department	2002	2003	2004	2005	2006
Police: Stations	1	1	1	1	1
Fire: Stations	4	4	4	4	4
Public Works:					
Streets (Miles):					
Paved	487	516	545	622	620
Unpaved	26	39	36	37	43
Wastewater (Miles):					
Storm Sewer	82	85	110	153	160
Sanitary Sewer	176	191	197	211	220
Parks & Recreation:					
Park Acreage	1,221	1,222	1,222	1,222	1,222
Parks	33	33	33	33	33
Parks with Playground Equipment	15	18	18	18	19
Miles of Trails	21	28	35	35	50
Baseball/Softball Diamonds	24	24	24	24	24
Horseshoe Courts	18	18	18	18	18
Sand Volleyball Courts	5	5	5	5	5
Soccer/Football Fields	21	21	21	21	21
Basketball Courts	9	9	9	9	13
Tennis Courts	10	10	10	10	11
Swimming pools	1	-	-	-	-
Aquatic Centers	-	2	2	2	2
Wading Pools	1	2	2	2	1
Dog Parks	-	-	-	1	1
Parks and Recreation / Other:					
Cemetery acres	9	9	9	9	9
Library:					
Facilities	1	1	1	1	1
Volumes in collection	143,130	145,782	149,579	154,740	157,681

Source: Department capital asset records

2007	2008	2009	2010	2011
1	1	1	1	1
5	5	5	5	5
642	658	670	691	708
42	42	48	51	50
170	184	190	182	187
223	230	233	232	232
1,238	1,278	1,238	1,238	1,238
37	40	36	36	36
20	21	22	23	23
38	44	45	48	48
24	24	24	24	24
18	18	18	18	18
5	5	5	5	5
21	21	21	21	21
13	14	14	15	15
11	11	11	12	12
-	-			
2	2	2	2	2
1	1	1	1	1
1	1	1	1	1
9	9	9	9	9
1	1	1	1	1
160,801	164,456	172,718	180,188	180,308

Compliance Section

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON
AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE
WITH GOVERNMENT AUDITING STANDARDS**

Honorable Mayor and
Members of the City Council
West Des Moines, Iowa

We have audited the financial statements of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of the City of West Des Moines, Iowa (the City) as of and for the year ended June 30, 2011, which collectively comprise the City of West Des Moines, Iowa's basic financial statements and have issued our report thereon dated December 13, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies, or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying schedule of findings, we identified a certain deficiency in internal control over financial reporting that we consider to be a material weakness and a deficiency that we consider to be a significant deficiency.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency item 11-II-A described in the accompanying schedule of findings to be a material weakness.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency item 11-II-B described in the accompanying schedule of findings to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that are described in Part IV of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2011 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters in Part IV of the Schedule of Findings are not intended to constitute legal interpretations of those statutes.

The City's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the City's responses, we did not audit the City's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of West Des Moines and other parties to whom the City of West Des Moines may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.


DENMAN & COMPANY, LLP

West Des Moines, Iowa
December 13, 2011

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Honorable Mayor and
Members of the City Council
West Des Moines, Iowa

Compliance

We have audited the City of West Des Moines' (the City) compliance with the types of compliance requirements described in the OMB *Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended June 30, 2011. The City's major federal programs are identified in the summary of the independent auditor's results section of the accompanying schedule of findings. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City's compliance with those requirements.

In our opinion, the City of West Des Moines complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2011.

Internal Control Over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grant agreements applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance, and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as discussed below, we identified a certain deficiency in internal control over compliance that we consider to be a material weakness.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings as item 11-III-A to be a material weakness.

The City of West Des Moines' responses to findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit the City of West Des Moines' responses and, accordingly, we express no opinion on the responses.

This report, a public record by law, is intended solely for the information and use of the officials, employees, and citizens of the City and other parties to whom the City may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

Denman & Company, LLP

DENMAN & COMPANY, LLP

West Des Moines, Iowa
December 13, 2011

City of West Des Moines, Iowa
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
Year ended June 30, 2011

Summary

Status

Other Findings Related to Required Statutory Reporting:

10-IV-F	Minutes of Council meetings were not published within 15 days as required by Chapter 372.13(6) of the Code of Iowa.	Corrected
10-IV-M	Community Development Block Grant Special Revenue Fund balance as of June 30, 2010.	Not corrected; see finding 11-IV-M
10-IV-N	Travel reimbursement approval.	Corrected

**City of West Des Moines
SCHEDULE OF FINDINGS
Year ended June 30, 2011**

Part I—Summary of the Independent Auditor's Results

- (a) An unqualified opinion was issued on the financial statements.
- (b) One material weakness and one significant deficiency in internal control over financial reporting was disclosed by the audit of the financial statements.
- (c) The audit did not disclose any noncompliance which is material to the financial statements.
- (d) One material weakness in internal control over major programs were noted.
- (e) An unqualified opinion was issued on compliance with requirements applicable to major programs.
- (f) The audit disclosed no audit findings which were required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- (g) Major programs were as follows:
 - *Justice Assistance Grant (JAG) Program Cluster
 - CFDA Number 16.803 - ARRA Edward Byrne Memorial Justice Assistance Grant Program/
Grants to States and Territories
 - CFDA Number 16.804 - ARRA Edward Byrne Memorial Justice Assistance Grant Program/
Grants to Units of Local Government
 - CFDA Number 16.738 - Edward Byrne Memorial Justice Assistance Grant Program
 - *CDBG Entitlement Grants Cluster
 - CFDA Number 14.218 - Community Development Block Grants/Entitlements Grants
 - CFDA Number 14.253 - ARRA Community Development Block Grants/Entitlement Grants
 - *CFDA Number 20.205 - Highway Planning and Construction
 - *CFDA Number 81.128 - ARRA Energy Efficiency and Conservation Block Grant Program (EECBG)
- (h) The dollar threshold used to distinguish between type A and B programs was \$300,000.
- (i) The City of West Des Moines qualified as a low-risk auditee.

**City of West Des Moines
SCHEDULE OF FINDINGS
Year ended June 30, 2011**

**Part II—Findings Relating to the Financial Statements Reported in
Accordance with *Government Auditing Standards***

INTERNAL CONTROL DEFICIENCIES

11-II-A SCHEDULE OF FEDERAL AWARDS (SEFA) PREPARATION

One City employee had the overall responsibility for final preparation of the SEFA. No one reviewed this employee's work for accuracy. The report was presented to the auditors prior to adequate internal review and as a result contained significant reporting errors.

Recommendation

The City should provide knowledgeable and independent oversight of the SEFA preparation and ensure staff responsible for it, have the resources needed to do an effective job. Testing and monitoring of systems used in SEFA preparation should be performed throughout the year to ensure accurate reporting of federal assistance.

Response

Regularly updating the SEFA had been performed by the previous Budget Analyst, but following her departure and through subsequent periods of short-staffing, several updates were neglected. As a result of the deficiency, the City will assign responsibility for updating the report to the Accounting Manager. Grant activity will be reported to the Accounting Manager as it occurs and the report will be updated on a consistent basis.

Conclusion

Response accepted.

11-II-B SEGREGATION OF DUTIES

One important aspect of internal accounting control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. We noted that one person had control over both check writing and bank reconciliation procedures for certain months of the year during times of inadequate staffing.

Recommendation

The responsibilities for check writing and bank reconciliations should be maintained by two separate individuals in the City's finance department.

Response

This internal control deficiency resulted from turnover in the City's finance department during the year. An incomplete staff made segregation of duties difficult during this period, due to remaining staff taking over responsibilities of individuals who had left the department. The City has hired an accountant who now performs the bank reconciliation procedures and an accounting manager who reviews the reconciliation and therefore have implemented proper segregation of duties between check writing and bank reconciliations.

Conclusion

Response accepted.

**City of West Des Moines
SCHEDULE OF FINDINGS
Year ended June 30, 2011**

**Part II—Findings Relating to the Financial Statements Reported in
Accordance with *Government Auditing Standards***

INSTANCES OF NONCOMPLIANCE

No matters were noted.

**City of West Des Moines
SCHEDULE OF FINDINGS
Year ended June 30, 2011**

Part III—Findings and Questioned Costs for Federal Awards

INTERNAL CONTROL DEFICIENCIES

11-III-A SCHEDULE OF FEDERAL AWARDS (SEFA) PREPARATION

One City employee had the overall responsibility for final preparation of the SEFA. No one reviewed this employee's work for accuracy. The report was presented to the auditors prior to adequate internal review and as a result contained significant reporting errors.

Recommendation

The City should provide knowledgeable and independent oversight of the SEFA preparation and ensure staff responsible for it, have the resources needed to do an effective job. Testing and monitoring of systems used in SEFA preparation should be performed throughout the year to ensure accurate reporting of federal assistance.

Response

Regularly updating the SEFA had been performed by the previous Budget Analyst, but following her departure and through subsequent periods of short-staffing, several updates were neglected. As a result of the deficiency, the City will assign responsibility for updating the report to the Accounting Manager. Grant activity will be reported to the Accounting Manager as it occurs and the report will be updated on a consistent basis.

Conclusion

Response accepted.

INSTANCES OF NONCOMPLIANCE

No matters were noted.

**City of West Des Moines, Iowa
SCHEDULE OF FINDINGS
Year ended June 30, 2011**

Part IV—Other Findings Related to Required Statutory Reporting

11-IV-A CERTIFIED BUDGET

Expenditures during the year ended June 30, 2011 exceeded the amount budgeted in the public works and debt service functions.

Recommendation

The amendment to the budget should have been in an amount adequate so that expenditures do not exceed the budget.

Response

The amount budgeted for public works expenditure was exceeded due primarily to the reclassification of infrastructure maintenance. The cost of these projects, while they did not meet the definition of capital improvements, had previously been included with construction-in-process. At June 30, 2011, work was complete so all costs were reclassified as public works expenditures. In future years, staff will take steps to ensure the construction-in-process accounts will only include appropriate capital projects, and any adjustments to maintenance items will be reflected in the public works expenditures budget.

The amount budgeted for debt service expenditure was exceeded because staff failed to properly classify the effects of a bond refunding transaction in the budget for the fiscal year ended June 30, 2011. A general obligation bond refunding had closed in the fiscal year ended June 30, 2010, but proceeds remained in the City's escrow account beyond June 30, 2010, so the fiscal year 2011 budget should have been adjusted to reflect the expenditure. In future years, staff will consider the effect of escrowed funds when establishing the debt service budget.

Conclusion

Response accepted.

11-IV-B QUESTIONABLE EXPENDITURES

No expenditures that we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979, were noted.

11-IV-C TRAVEL EXPENSE

No expenditures of City money for travel expenses of spouses of City officials or employees were noted.

11-IV-D BUSINESS TRANSACTIONS

We noted no business transactions between the City and City officials or employees in excess of \$1,500.

11-IV-E BOND COVERAGE

Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that coverage is adequate for current operations.

City of West Des Moines, Iowa
SCHEDULE OF FINDINGS (continued)
Year ended June 30, 2011

11-IV-F COUNCIL MINUTES

We noted no transactions requiring Council approval which had not been approved in the Council minutes.

11-IV-G DEPOSITS AND INVESTMENTS

No instances of non-compliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy were noted.

11-IV-H REVENUE NOTES

No instances of non-compliance with their revenue note provisions were noted.

11-IV-I PAYMENT OF GENERAL OBLIGATION BONDS

The City appears to be in compliance with Chapter 384.4 of the Code of Iowa.

11-IV-J ECONOMIC DEVELOPMENT

We noted no instance of noncompliance with Chapter 15A of the Code of Iowa.

11-IV-K NOTICE OF PUBLIC HEARING FOR PUBLIC IMPROVEMENTS

We noted no instance of noncompliance with Chapters 384.102 and 362.3 of the Code of Iowa.

11-IV-L SALES TAX

We noted no instance of noncompliance with Sections 701-26.71 and 701-26.72 of the Iowa Department of Revenue and Finance Administrative Rules and Regulations.

11-IV-M FINANCIAL CONDITION

Finding

Community Development Block Grant Fund had a deficit fund balance of \$134,986 as of June 30, 2011. Dallas County Local Housing Trust Fund had a deficit fund balance of \$31,023 as of June 30, 2011.

Recommendation

The City should investigate alternatives to eliminate these deficits in order to return these funds to a sound financial position.

Response and Corrective Action Plan

The money has now been received and fund balances are positive. Steps have been taken to address concerns of the grantor which will allow for more timely reimbursements.

Conclusion

Response accepted.

City of West Des Moines, Iowa
SCHEDULE OF FINDINGS (continued)
Year ended June 30, 2011

11-IV-N TAX INCREMENT FINANCING CERTIFICATION

Finding

The City improperly certified \$5,000,000 payable under an urban renewal development agreement twice on the December 1, 2010 tax increment financing indebtedness certification.

Recommendation

The excess \$5,000,000 certified should be de-certified to the county treasurer on the next certification, due December 1, 2011.

Response and Corrective Action Plan

The City de-certified the excess \$5,000,000 on its tax increment financing certification, prior to its due date to the county treasurer of December 1, 2011.

Conclusion

Response accepted.

**City of West Des Moines, Iowa
CORRECTIVE ACTION PLAN
Year ended June 30, 2011**

<u>Current Number</u>	<u>Comment</u>	<u>Corrective Action Plan</u>	<u>Anticipated Date of Completion</u>	<u>Contact Person</u>
11-II-A	Schedule of Federal Awards (SEFA) preparation	See response and corrective action plan at 11-II-A	June 30, 2011	Tim Stiles
11-II-B	Segregation of duties	See response and corrective action plan at 11-II-B	June 30, 2011	Tim Stiles
11-III-A	Schedule of Federal Awards (SEFA) preparation	See response and corrective action plan at 11-III-A	June 30, 2011	Tim Stiles
11-IV-A	Certified Budget	See response and corrective action plan at 11-IV-A	June 30, 2011	Tim Stiles
11-IV-M	Community Development Block Grant and Dallas County Local Housing Trust Fund balances as of June 30, 2011	See response and corrective action plan at 11-IV-M	June 30, 2011	Tim Stiles
11-IV-N	Tax Increment Financing Certification	See response and corrective action plan at 11-IV-N	June 30, 2011	Tim Stiles